FINAL

ENVIRONMENTAL ASSESSMENT FOR MANAGEMENT OF VEGETATION AIRFIELD CLEARANCES AT FELKER ARMY AIRFIELD

DEPARTMENT OF THE AIR FORCE 633RD AIR BASE WING JOINT BASE LANGLEY EUSTIS-FORT EUSTIS, VIRGINIA



December 1, 2017

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ACRONYMS AND ABBREVIATIONS

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	Interagency/Intergovernmental	
IICEP	Coordination for Environmental	
	Planning Integrated Natural Descurace	
INRMP	Management Plan	
IPAC	Information, Planning, and Consultation	
IRP	Installation Restoration Program	
JBLE- Eustis	Joint Base Langley Eustis-Fort Eustis, formerly Fort Eustis	
LIDAR	Light Detection and Ranging	
MBTA	Migratory Bird Treaty Act	
NAAQS	National Ambient Air Quality Standards	
NEPA	National Environmental Policy Act	
NHPA	National Historic Preservation Act	
NOx	Ox Nitrogen Oxides	
NRHP	National Register of Historic Places	
RCRA	Resource Conservation and Recovery Act	
RMA	MA Resource Management Areas	
RPA	Resource Protection Areas	
ROI	Region of Influence	
SHPO	State Historic Preservation Office	
tpy	tons per year	
UFC	Unified Facilities Criteria	
USACE	U.S. Army Corps of Engineers	
USAF	U.S. Air Force	
USEPA	U.S. Environmental Protection Agency	
USC	U.S. Code	
USFWS	U.S. Fish and Wildlife Service	
VAC	Virginia Administrative Code	
VDACS	CS Virginia Department of Agriculture and Consumer Services	
VDEQ	Virginia Department of Environmental Quality	
VDGIF	Virginia Department of Game and Inland Fisheries	
VMRC	Virginia Marine Resources Commission	
VOC	Volatile Organic Compound	

ABPP	American Battlefield Protection	
	Advisory Council on Historic	
АСНР	Preservation	
AFB	Air Force Base	
AFI	Air Force Instruction	
BASH	Bird Aircraft Strike Hazard	
BCE	Before Common Era	
BMP	Best Management Practice	
CAA	Clean Air Act	
CBPA	Chesapeake Bay Preservation Act	
CBPO	Chesapeake Bay Preservation Ordinance	
CE	Common Era	
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act	
CEQ	Council on Environmental Quality	
CFR	Code of Federal Regulations	
CZMA	Coastal Zone Management Act	
CWA	Clean Water Act	
dB	decibel, a unit of sound measure	
dBA	a-weighted decibels, as sound is perceived by humans	
DNL	Day Night Sound Level	
DoD	Department of Defense	
DoDI	Department of Defense Instruction	
EA	Environmental Assessment	
EIAP	Environmental Impact Analysis Process	
EO	Executive Order	
ESA	Endangered Species Act	
FEMA	Federal Emergency Management	
FICUN	Federal Interagency Committee on Urban Noise	
FONPA	Finding of No Practicable Alternative	
FONSI	Finding of No Significant Impact	
GHG	Greenhouse Gas	
ICRMP	Integrated Cultural Resources Management Plan	

FINAL FINDING OF NO SIGNIFICANT IMPACT & FINDING OF NO PRACTICABLE ALTERNATIVE

MANAGEMENT OF VEGETATION AIRFIELD CLEARANCES AT FELKER ARMY AIRFIELD

JOINT BASE LANGLEY EUSTIS-FORT EUSTIS, VIRGINIA

Pursuant to the provisions of the National Environmental Policy Act (NEPA), 42 U.S. Code (USC) 4321 *et seq.*, implementing Council on Environmental Quality (CEQ) regulations, 40 Code of Federal Regulations (CFR) 1500-1508, and 32 CFR Part 989, *Environmental Impact Analysis Process* (EIAP), the U.S. Air Force (USAF) conducted an assessment of potential environmental consequences to manage vegetation clearances at the Felker Army Airfield, Joint Base Langley Eustis-Fort Eustis (JBLE-Eustis) as proposed by the 633rd Air Base Wing. This Environmental Assessment (EA), *Management of Vegetation Airfield Clearances at Felker Army Airfield*, considers potential impacts of the Proposed Action on the natural and human environments.

Proposed Action and Alternatives

Vegetation composition and heights have not been maintained in accordance with the *Unified Facilities Criteria Airfield and Heliport Planning Design* (UFC) 3-260-01 at the Felker Army Airfield that is located at the JBLE-Eustis.

The *purpose* of the Proposed Action is to attain and maintain vegetation clearances within the Primary Surface, the Clear Zone, and the Approach-Departure Clearance Surface Area adjacent to the Clear Zone (for definitions of the surfaces and the Clear Zone, please refer to the Section, *Background*) at the Felker Army Airfield, JBLE-Eustis that provide the adequate margins of safety for aircraft take-offs and landings in accordance with the UFC 3-260-01 to the maximum, practical extent.

The *need* to attain and maintain vegetation clearances at the Felker Army Airfield was cited in the triennial Quality Assurance Evaluation by the Installation Management Command and the United States Army Aeronautical Service Agency inspection teams on May 30, 2014.

Implementation of the Proposed Action would result in meeting the UFC 3-260-01 vegetation clearance requirements within the Primary Surface and Clear Zone (except in emergent wetlands) and the Approach-Departure Clearance Surface Area adjacent to the Clear Zone and maintaining compliance with the criteria over time to the maximum, practical extent.

Background

The Primary Surface is an area that encompasses the runway and extends 200 feet in length from each end of the runway and 500 feet from the centerline of the runway. The Clear Zone extends 3,000 feet in length from the ends of the runway and 500 feet in width from either side of the centerline of the runway. Per the UFC 3-260-01, no trees or shrubs are allowed within the Primary Surface. Within the EA we describe impacts within six distinct geographic portions of the Clear Zone: Clear Zone 1, Clear Zone 2, and Clear Zone 3. Clear Zone 1 is described as the initial 1,000 feet of the Clear Zone extending in length from the ends of the runway, Clear Zone 2 is described as the next 1,000 feet of the Clear Zone, and Clear Zone 3 is described as the furthest 1,000 feet of the Clear Zone extending from the ends of the runway. Per the UFC 3-260-01, it is preferable to remove trees within the entire Clear Zone (Clear Zone 1, Clear Zone 2, and Clear Zone 3) to reduce aircraft strike hazards, however, tree and shrub removal is only required in the Clear Zone 1. Within Clear Zone 2 and Clear Zone 3, trees are permissible but are not allowed to penetrate an Approach-Departure Clearance Surface per the UFC 3-260-01. The Approach-Departure Clearance Surface is an imaginary surface (surface that cannot be seen) that extends from the Runway Overruns (the Runway Overruns extend 200 feet from the ends of the runway) into the air at a 40 horizontal: one vertical slope. Trees penetrating the Approach–Departure Clearance Surface are required to be topped to a height of 10 feet below the Approach–Departure Clearance Surface.

Alternative 1

Tree Cutting and Removal and Mowing in the Primary Surface and Clear Zone 1 and Tree Cutting to Stumps in Clear Zone 2 and Clear Zone 3

Within the Primary Surface and Clear Zone 1, trees would be removed in accordance with the UFC 3-260-01, except in emergent wetlands. Within emergent wetlands in the Primary Surface and Clear Zone 1, trees would be cut to stumps eight inches or less. In all other areas of the Primary Surface and Clear Zone 1, trees will be removed and tree stumps and root systems would be individually ground down and hand cut to minimize any potential disturbances to wetlands, upland habitat, and cultural resources. Minimal filling and grading of soils would be restricted to the tree removal sites where stump grinding would occur. Brush mowing and forestry mowing will be done to cut down shrubs and herbaceous vegetation in all areas of the Primary Surface and Clear Zone 1 to a height of eight inches or less, except in emergent wetlands. Following tree removal and the minor soil grading that would be restricted to the tree removal sites, a native, herbaceous, perennial seed mix would be spread at the Primary Surface and Clear Zone 1 (except in emergent wetlands) following the final soil grading. Soil testing will be done to determine if fertilizer application is needed prior to the seeding and to determine the appropriate fertilizer constituents.

Trees that penetrate the Approach–Departure Clearance Surface Area adjacent to the Clear Zone would be topped (cut to the required height) in accordance with the UFC 3-260-01. Trees would be topped to a height of 10 feet below the Approach-Departure Clearance Surface.

Trees within Clear Zone 2 and Clear Zone 3 would be cut down to stumps as close to the ground surface as possible, leaving stumps eight inches or less in height. While the UFC 3-260-01 only requires tree topping in Clear Zone 2 and Clear Zone 3 to heights 10 feet below the Approach–Departure Clearance Surface, the additional cutting of the trees to stumps in Clear Zone 2 and Clear Zone 3 to would further reduce potential tree aircraft strike hazards.

Tree removal, cutting, and topping operations would not occur from April 15-September 15 in order to protect any potential northern long-eared bat (*Myotis septentrionalis*) and Indiana bat (*Myotis sodalis*) roosting and pupping habitats.

Tree removal, cutting, and topping operations will be controlled in accordance with forestry and stormwater best management practices (BMPs) to reduce potential disturbances to soils, natural resources, and cultural resources. Stormwater BMPs will be used to prevent and mitigate potential erosion and sedimentation impacts. Although this is not a forestry action, forestry BMPs will be followed where practical to reduce potential environmental impacts. Trees removed, cut down, or topped would be either be sold as timber or disposed of offsite. Trees identified for removal will be offered for sale first to compensate the government for forestry products value. Shrubs and herbaceous vegetation would be disposed of offsite.

Long-term maintenance of the vegetation will be necessary to ensure vegetation is managed in accordance with the UFC 3-260-01 over time. The Clear Zone 1 and the Primary Surface will be maintained as herbaceous vegetation, not to exceed eight inches in height, except in emergent wetlands. Brush mowing and forestry mowing in the Primary Surface and Clear Zone 1 would be done to maintain vegetation heights eight inches or less (except in emergent wetlands) and would occur on an approximate biweekly basis during the growing season. Over an approximate five-year recurring frequency interval, tree heights will be assessed via a Light Detection and Ranging (LIDAR) analysis (or a comparable methodology) to identify maintenance needs and to conduct the necessary vegetation maintenance. In addition, tree stumps would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Topped trees would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Vegetation will continue to be mowed in the grassy areas adjacent to the Landing Zone (runway, taxiway, and aircraft operational surfaces) in accordance with the UFC 3-260-01.

Alternative 2

Tree Cutting and Removal and Mowing in the Primary Surface and Clear Zone 1, Tree Cutting to Stumps in Clear Zone 2, and Tree Topping in Clear Zone 3

Within the Primary Surface and Clear Zone 1, trees would be removed in accordance with the UFC 3-260-01, except in emergent wetlands. Within emergent wetlands in the Primary Surface and Clear Zone 1, trees would be cut to stumps eight inches or less. In all other areas of the Primary Surface and Clear Zone 1, trees will be removed and tree stumps and root systems would be individually ground down and hand cut to minimize any potential disturbances to wetlands, upland habitat, and cultural resources. Minimal filling and grading of soils would be restricted to the tree removal sites where stump grinding would occur. Brush mowing and forestry mowing will be done to cut down shrubs and herbaceous vegetation in all areas of the Primary Surface and Clear Zone 1 to a height of eight inches or less, except in emergent wetlands. Following tree removal and the minor soil grading that would be restricted to the tree removal sites, a native, herbaceous, perennial seed mix would be spread at the Primary Surface and Clear Zone 1 (except in emergent wetlands) following the final soil grading. Soil testing will be done to determine if fertilizer application is needed prior to the seeding and to determine the appropriate fertilizer constituents.

Trees that penetrate the Approach–Departure Clearance Surface adjacent to the Clear Zone would be topped in accordance with the UFC 3-260-01. Trees would be topped to a height of 10 feet below the Approach-Departure Clearance Surface.

Trees within Clear Zone 2 would be cut as close to the ground surface as possible, leaving tree stumps no higher than eight inches. While the UFC 3-260-01 only requires tree topping in Clear Zone 2 to heights 10 feet below the Approach–Departure Clearance Surface, the additional cutting of the trees to stumps would further reduce potential tree-aircraft strike hazards.

In Clear Zone 3, trees would be topped in accordance with the UFC 3-260-01. Trees would be topped if they penetrate 10 feet below the Approach-Departure Clearance Surface. This height ranges from 43 feet to 68 feet in the Clear Zone 3.

Tree removal, cutting, and topping operations would not occur from April 15-September 15 in order to protect any potential northern long-eared bat and Indiana bat roosting and pupping habitats.

Tree removal, cutting, and topping operations will be controlled in accordance with forestry and stormwater BMPs to reduce potential disturbances to soils, natural resources, and cultural resources. Stormwater BMPs will be used to prevent and mitigate any potential erosion and sedimentation impacts. Although this is not a forestry action, forestry BMPs will be followed where practical to reduce potential environmental impacts. Trees removed, cut down, or topped would be either be or sold as timber or disposed of offsite. Trees identified for removal will be

offered for sale first to compensate the government for forestry products value. Shrubs and herbaceous vegetation would be disposed of offsite.

Long-term maintenance will be necessary to ensure vegetation is managed in accordance with the UFC 3-260-01 over time. The Clear Zone 1 and the Primary Surface will be maintained as herbaceous vegetation, not to exceed eight inches in height, except in emergent wetlands. Brush mowing and forestry mowing in the Primary Surface and Clear Zone 1 would be done to maintain vegetation heights eight inches or less (except in emergent wetlands) and would occur on an approximate biweekly basis during the growing season. Over an approximate five-year recurring frequency interval, tree heights will be assessed via a LIDAR analysis (or a comparable methodology) to identify maintenance needs and to conduct the necessary vegetation maintenance. In addition, tree stumps would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Topped trees would be treated in accordance with integrated pest management practices at an approximate five-year firequency interval to prevent tree re-growth over time. Vegetation will continue to be mowed in the grassy areas adjacent to the Landing Zone (runway, taxiway, and aircraft operational surfaces) in accordance with the UFC 3-260-01.

Alternative 3 (Preferred Alternative)

Tree Cutting and Removal and Mowing in the Primary Surface and Clear Zone 1 and Tree Topping in Clear Zone 2 and Clear Zone 3

Within the Primary Surface and Clear Zone 1, trees would be removed in accordance with the UFC 3-260-01, except in emergent wetlands. Within emergent wetlands in the Primary Surface and Clear Zone 1, trees would be cut to stumps eight inches or less. In all other areas of the Primary Surface and Clear Zone 1, trees will be removed and tree stumps and root systems would be individually ground down and hand cut to minimize any potential disturbances to wetlands, upland habitat, and cultural resources. Minimal filling and grading of soils would be restricted to the tree removal sites where stump grinding would occur. Brush mowing and forestry mowing will be done to cut down shrubs and herbaceous vegetation in all areas of the Primary Surface and Clear Zone 1 to a height of eight inches or less, except in emergent wetlands. Following tree removal and the minor soil grading that would be restricted to the tree removal sites, a native, herbaceous, perennial seed mix would be spread at the Primary Surface and Clear Zone 1 (except in emergent wetlands) within seven days of the final soil grading. Soil testing will be done to determine if fertilizer application is needed prior to the seeding and to determine the appropriate fertilizer constituents.

Trees that penetrate the Approach–Departure Clearance Surface adjacent to the Clear Zone would be topped in accordance with the UFC 3-260-01. Trees would be topped to a height of 10 feet below the Approach-Departure Clearance Surface.

In Clear Zone 2, trees would be topped in accordance with the UFC 3-260-01. Trees would be topped if they penetrate 10 feet below the Approach-Departure Clearance Surface. This height ranges from 18 feet to 43 feet in the Clear Zone 2. In Clear Zone 3, trees would also be topped in accordance with the UFC 3-260-01. Trees would be topped if they penetrate 10 feet below the Approach-Departure Clearance Surface. This height ranges from 43 feet to 68 feet in the Clear Zone 3.

Tree removal, cutting, and topping operations would not occur from April 15-September 15 in order to protect any potential northern long-eared bat and Indiana bat roosting and pupping habitats.

Vegetation management operations within the Primary Surface and the clear zones will be controlled in accordance forestry and stormwater BMPs to reduce potential disturbances to soils, natural resources, and cultural resources. Stormwater BMPs will be used to prevent and mitigate potential erosion and sedimentation impacts. Although this is not a forestry action, forestry BMPs will be followed where practical to reduce potential environmental impacts. Trees removed, cut down or topped would either be sold as timber or disposed of offsite. Trees identified for removal will be offered for sale first to compensate the government for forestry products value. Shrubs and herbaceous vegetation would be disposed of offsite.

Long-term maintenance of the vegetation will be necessary to ensure vegetation is managed in accordance with the UFC 3-260-01 over time. The Clear Zone 1 and the Primary Surface will be maintained as herbaceous vegetation, not to exceed eight inches in height (except in emergent wetlands). Brush mowing and forestry mowing in the Primary Surface and Clear Zone 1 would be done to maintain vegetation heights eight inches or less (except in emergent wetlands) and would occur on an approximate biweekly basis during the growing season. Over an approximate five-year recurring frequency interval, tree heights will be assessed via a LIDAR analysis (or a comparable methodology) to identify maintenance needs and to conduct the necessary vegetation maintenance. In addition, tree stumps would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Vegetation will continue to be mowed in the grassy areas adjacent to the Landing Zone (runway, taxiway, and aircraft operational surfaces) in accordance with the UFC 3-260-01.

No Action Alternative

Under the No Action Alternative, the Proposed Action would not be implemented and the Felker Army Airfield would continue to have hazardous vegetation that is not managed in accordance with the UFC 3-260-01. Under the No Action Alternative, the safety conditions will degrade further over time, as more trees continue to grow in height and expand upon their current footprint in the Region of Influence (ROI). Grassy areas will continue to be managed in the areas adjacent

to the Landing Zone in accordance with the UFC 3-260-01. Eventual closure of operations, starting with instrument approaches, and eventually cessation of flight operations, would occur if a vegetation maintenance program is not implemented or a UFC 3-260-01 waiver for all applicable areas is not obtained.

Summary of Findings

Based on the information and analyses provided in the EA, implementation of the proposed action would not result in significant impacts to the natural or human environment. In addition, no significant cumulative adverse impacts would result from activity associated with the Proposed Action when considered in conjunction with recent, past, and future projects at the JBLE–Eustis. Wetland impacts would be mitigated through purchasing of mitigation bank or in-lieu fee credits and therefore, no significant impacts to wetlands would result from implementation of the Proposed Action.

Eleven areas of environmental consequences evaluated in detail in the EA were determined to have the potential to result in less than significant impacts with implementation of the Preferred Alternative (Alternative 3) as described below:

- Land Use. Long-term, adverse impacts to land training operations that include navigation training, ambush training, and reconnaissance training would occur following the tree removal, cutting, topping and mowing operations. Because these training operations are affected by visibility of the terrain, these training operations would be negatively impacted by reductions in vegetation cover and vegetation height. However, implementation of the Preferred Alternative would not preclude training activities. Overall, impacts to land use would be less than significant.
- Noise. Short-term, adverse impacts to the noise environment would result from the operation of logging equipment, brush mowers, and forest mowers. Areas with reduced tree cover may conduct sound further; however, extensive forested areas surround the Affected Environment (or Region of Influence). Noise levels would not exceed the nearby City of Newport News noise ordinance and BMPs to minimize noise effects would be implemented. Overall, impacts to the noise environment would be less than significant.
- Air Quality. Short-term, adverse impacts to air quality would result from emissions released from operation of logging equipment, brush mowers, and forest mowers. Increased emissions are not anticipated to exceed *de minimus* thresholds. Greenhouse gas (GHG) emissions resulting from operation of heavy equipment and mowing would remain well below 25,000 tons per year (tpy). Overall impacts to air quality would be less than significant.

- Water Resources. Forestry and stormwater BMPs would be implemented to mitigate any potential erosion and sedimentation impacts that could result from vegetation removal, cutting, and topping operations that have the potential to impact surface water quality. Overall, there would be less than significant impacts to surface water and water quality. There would be no anticipated impacts to groundwater. Implementation of any of the action alternatives would not result in any significant alternation in the hydrology and would not divert overland floodwater flow. Existing structures in the ROI that consist of the supporting buildings and infrastructure for the Felker Army Airfield would not be at increased risk of flooding from implementation of any of the action alternatives. Overall, there would be less than significant impacts to floodplain management.
- Safety and Occupational Health. A long-term, beneficial margin of safety for aircraft take-offs and landings at the Felker Army Airfield would result from the improved vegetation clearances. Effects to bird or wildlife strike risks is uncertain; however, the cutting of trees to stumps and topping of trees would likely reduce nesting and foraging habitat for a variety of bird species. This may reduce some existing Bird Aircraft Strike Hazards (BASH). However, the increased open, herbaceous area in the Primary Surface and Clear Zone 1 may increase BASH hazards for some species, such as geese, that prefer open water and grassy foraging areas. Personnel or contractors would follow all required standard operating procedures and would be responsible for complying with all applicable health and safety plans and regulations including wearing required Personal Protective Equipment. Base personnel would be excluded from work zones. Overall, there would be less than significant impacts to safety and occupational health.
- Hazardous and Toxic Materials and Wastes. Any hazardous substances, petroleum contaminants, or contaminated soils generated would be disposed of in accordance with federal, state, and local regulations. The Affected Environment is not located within any Solid Waste Management Unit, Environmental Restoration Program site, or Area of Concern. Overall, impacts to hazardous materials and wastes would be less than significant.
- **Biological Resources.** Short-term to long-term, adverse impacts to vegetation/wildlife habitat, and wildlife resources would occur. Implementation would result in the conversion of some forested wetlands and forested uplands to herbaceous vegetation. Species composition of wildlife could be altered, with some mortality of species with limited mobility and movement of wildlife to other nearby similar habitats; however, this alteration would not significantly impact local wildlife populations. Topping of trees could also cause increased tree mortality and make trees more susceptible to pests and diseases. Topping could also result in rapid regrowth of branches which may become hazardous to

aircraft. Impacts to wetlands resulting from vegetation removal operations would be mitigated for and therefore, no net loss of wetlands would occur, nor any overall loss to wetland function. Long-term conversions and loss of forested and shrubby habitat would result in the permanent loss of habitat for some species including some migratory birds and federally listed bat species. A native, perennial seed mixture would be planted at tree removal sites. There would be no effect to critical habitat as none exists in the Action Area. Potential impacts to nesting migratory birds and listed bat species that could be roosting and pupping will be mitigated by implementation of a time of year restriction. Overall, because of the time of year restriction and the potential presence of federally listed bat species, implementation of the Preferred Alternative may affect, but is not likely to adversely affect any federally listed species. Impacts to state listed bat species would be at the same level of impacts as the federally listed bat species. During operation of heavy equipment and mowers, motile wildlife will move away from the disturbance and noise impacts to similar, nearby habitats. There could be mortality of less mobile species, such as frogs, lizards, salamanders, snakes, turtles, and toads that cannot move away from the impact. The time of year restriction would protect any potential northern long-eared bat and Indiana bat roosting and pupping habitats. Overall, impacts to these species would be less than significant based on the scale of the project, the time of year restriction, and the ability of the more motile wildlife to move away from the impacts. Overall, impacts to biological resources would be less than significant.

- **Cultural Resources.** Best management practices to mitigate soil disturbances and erosion will mitigate potential impacts to cultural resources that exist in the Area of Potential Effect (or ROI). At tree removal sites, stumps will be individually ground down and roots will be hand cut to minimize soil disturbances. A native, perennial seed mixture will be planted at tree removal sites to stabilize the soil surface. All cultural resources sites will be marked with a 50 foot buffer as sensitive areas where ground disturbance is to be minimized. Overall, there would be no adverse impacts to cultural resources and impacts would be less than significant.
- **Geology and Soils.** Forestry and stormwater BMPs will be implemented to prevent and mitigate potential erosion and sedimentation impacts that have the potential to cause short-term, adverse impacts to soils. At tree removal sites, individual tree stumps will be ground down and roots would be hand cut to minimize soil disturbances. Following tree removal, a native perennial seed mixture would be planted to stabilize soil surfaces. Overall, impacts to geology and soil resources would be less than significant.
- **Transportation and Circulation.** Short-term, adverse impacts to transportation and circulation would occur. Heavy haul trucks and trucks containing equipment and mowers would generate increased trips along the road network used to access the JBLE-Eustis and

the JBLE-Eustis military routes/road network. It is not anticipated that existing road capacities would be exceeded or require any type of modification. No anticipated road closures or re-routing of traffic is anticipated on the road network used to access the JBLE-Eustis or military routes/roads at the JBLE-Eustis. Overall, impacts to transportation and circulation would be less than significant.

• Aesthetics and Visual Resources. Long-term, adverse impacts to the viewshed would occur because tree-dominated habitats will be converted to herbaceous-dominated habitats and habitats with topped trees. While implementation of the Preferred Alternative would result in an alteration of the local viewshed, it would still remain a relatively, undeveloped, natural area (with the exception of the existing runway and surrounding buildings and infrastructure). Overall, impacts to aesthetics and visual resources would be less than significant.

Mitigation Measures

During construction and maintenance, forestry and stormwater BMPs would be followed. Stormwater BMPs will be used to prevent and mitigate erosion and sedimentation impacts that have the potential to cause adverse impacts to soils as well as water quality. A time of year restriction for tree removal would be followed to minimize potential impacts to federally listed bat species. In addition to the standard construction and maintenance BMPs and mitigation for impacts to federally listed bat species, additional standard mitigation measures for impacts to jurisdictional wetlands would be specified in associated permit requirements. These permit conditions would require that the Proposed Action:

- Avoid wetland and water impacts where practicable;
- Minimize potential impacts to wetlands and waters; and
- Compensate for any remaining, unavoidable impacts to wetlands.

As required per Section 404 of the Clean Water Act, as amended, and Executive Order (EO) 11990, wetland mitigation will be required to compensate for impacts resulting from tree removal within the jurisdictional limits of emergent and forested wetlands. Wetland mitigation credits will be purchased from an approved mitigation bank or in-lieu fee program within the servicing area to compensate for the wetland loss. A formal mitigation plan consistent with the requirements of 32 CFR 989.15 and 32 CFR 989.22(d) has been developed and will be finalized during the permitting process prior to project implementation.

Finding of No Significant Impact & Finding of No Practicable Alternative

Based upon my review of the facts and analyses contained in the attached EA, conducted in accordance with the provisions of NEPA, CEQ Regulations, and 32 CFR Part 989, I conclude that the Proposed Action would not have a significant environmental impact, either by itself or

cumulatively with other ongoing operations and projects at JBLE-Eustis; would not involve an element of high risk or uncertainty on the human environment; and that its effects on the quality of the human environment would not be highly controversial.

Pursuant to EO 11988, *Floodplain Management* and the authority delegated by the Secretary of the Air Force Order 791.1, I find there is no practicable alternative to maintaining vegetation clearances associated with the Proposed Action, and that any effective solution would require activities within floodplains. Also, pursuant to EO 11990, *Protection of Wetlands*, I find there is no practicable alternative for implementing the Proposed Action that would similarly maintain the airfield clearances at the Felker Army Airfield. The USAF further finds all practicable measures have been taken to minimize harm to the floodplain and wetlands, and BMPs that will minimize impacts are documented in the EA. This finding fulfills both the requirements of the references EOs and 32 CFR 989.14 requirements for a Finding of No Practicable Alternative (FONPA). Accordingly, an Environmental Impact Statement is not required. The signing of this Finding of No Significant Impact and FONPA completes the EIAP.

Approved by:

David F. Kattler, Colonel, USAF Chief, Civil Engineering Division DATE

ENVIRONMENTAL ASSESSMENT MANAGEMENT OF VEGETATION AIRFIELD CLEARANCES AT FELKER ARMY AIRFIELD DEPARTMENT OF THE AIRFORCE 633RD AIRBASE WING JOINT BASE LANGLEY EUSTIS-FORT EUSTIS, VIRGINIA

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1 PURPOSE AND NEED

The Triennial Quality Assurance Evaluation by the Installation Management Command and the United States Army Aeronautical Service Agency inspections teams cited vegetation clearances at the Felker Army Airfield, Joint Base Langley Eustis-Fort Eustis (JBLE-Eustis) are not in accordance with the *Unified Facilities Criteria Airfield and Heliport Planning Design* (UFC) 3-260-01 (The citation is provided in Appendix A.). This Environmental Assessment (EA) identifies, describes, and evaluates potential environmental impacts associated with the implementation of the proposed action to attain and maintain vegetation clearances in accordance with the UFC 3-260-01 at the JBLE–Eustis to maintain the proper margin of safety for aircraft take-offs and landings to the maximum, practical extent. This EA has been prepared in accordance with regulations issued by the Department of Defense (DoD), 32 Code of Federal Regulations (CFR) Part 989, Environmental Impact Analysis Process (EIAP). Consistent with Council on Environmental Policy Act (NEPA) (40 CFR Parts 1500–1508, Section 1502.13), this section specifies the purpose of and the need for the Proposed Action for the 633rd Air Base Wing.

1.1 LOCATION AND BACKGROUND

The JBLE-Eustis is approximately 160 miles south-southeast of Washington, D.C., 60 miles southeast of Richmond, 10 miles southeast of Williamsburg, and 30 miles northwest of Norfolk. The JBLE-Eustis is located in the Hampton Roads area of Southeast Virginia on the southwest side of the Virginia Peninsula, bordered by the James River and Warwick River (Figure 1-1). The installation is within the City of Newport News and is located on the eastern shoreline of the James River, approximately 30 miles upstream of its confluence with the Chesapeake Bay. It is bordered on the west and south by the James River; and on the east by the Warwick River, which separates JBLE-Eustis from civilian residential areas in the City of Newport News.

Mulberry Island (approximately 5,400 acres) is an adjacent peninsula separated from the main installation by a drainage way from the James River to Warwick River. It is used primarily for military field training purposes, but does include some infrastructure including the Pines Golf Course and Felker Army Airfield. Felker Army Airfield is located outside of the cantonment area, west of the Pines Golf Course (which is also west of the cantonment area) on Mulberry Island. The airfield, including its associated infrastructure, is the main developed area on Mulberry Island.

Fort Eustis is a joint base installation that was reorganized as JBLE-Eustis with Langley Air Force Base in 2010 in accordance with the Base Realignment and Closure 2005 Major tenant organizations at JBLE-Eustis include the 7th Transportation Brigade (Expeditionary), 128th Aviation Brigade, Headquarters Training and Doctrine Command, U.S. Army Applied Aviation Technology Directorate, Joint Task Force–Civil Support, and the Maritime & Intermodal Training Department of the U.S. Army Transportation School.



Figure 1-1. Location of the Joint Base Langley Eustis-Fort Eustis, Virginia

The JBLE-Eustis is a 7,869-acre facility primarily associated with logistics and transportation training. Most of JBLE-Eustis is used primarily for military training purposes. Mulberry Island, the mostly undeveloped portion of JBLE-Eustis that is used for training, also borders the Warwick River on its north side, making JBLE-Eustis a peninsula. Much of this area includes forested riparian and wetland habitat, tidal wetlands, non-tidal wetlands, and upland forested and early successional habitat. Numerous tidal creeks are also present.

The Felker Army Airfield contains a 3,020-foot-long by 75-foot-wide asphalt runway. It services various military rotor-wing aircraft and small to mid-sized fixed-wing aircraft for the DoD. The number of aircraft using the airfield varies daily. Certain aircraft are permanently stationed at the airfield as part of mission requirements, while other aircraft utilize the airfield for training purposes

or are transient. Both day and night operations take place with an average over 500 movements daily (Musser Personal Communication 2017).

1.2 PURPOSE AND NEED FOR THE PROPOSED ACTION

Purpose. The *purpose* of the Proposed Action is to attain and maintain vegetation clearances within the Primary Surface, the Clear Zone, and the Approach-Departure Clearance Surface Area adjacent to the Clear Zone (for a definition of the surfaces and Clear Zone please refer to Section 2.3, *Vegetation Clearances Required Within the Airfield Surfaces and the Clear Zone*) at the Felker Army Airfield, JBLE-Eustis that provide the adequate margins of safety for aircraft take-offs and landings in accordance with the UFC 3-260-01 to the maximum, practical extent.

Need. The *need* to attain and maintain vegetation clearances at the Felker Army Airfield was cited in the triennial Quality Assurance Evaluation by the Installation Management Command and the United States Army Aeronautical Service Agency inspection teams on May 30, 2014 (Appendix A).

1.3 SUMMARY OF ENVIRONMENTAL STUDY REQUIREMENTS

The proposed activities addressed within this EA constitute a federal action and, therefore, must be assessed in accordance with NEPA, which requires federal agencies to consider the environmental consequences of proposed actions in the decision-making process (42 U.S. Code [USC] 4321 et seq.). The intent of NEPA is to protect, restore or enhance the environment through well-informed decisions by the federal decision maker. The CEQ was established under NEPA, 42 USC 4342 et seq., to implement and oversee federal policy in this process. In 1978, the CEQ issued regulations implementing the NEPA process under 40 CFR Parts 1500–1508. The U.S. Air Force (USAF) Environmental Impact Analysis Process for meeting CEQ requirements is accomplished via procedures set forth in CEQ regulations and 32 CFR Part 989.

1.4 COASTAL ZONE CONSISTENCY DETERMINATION

The Federal Coastal Zone Management Act (CZMA) (16 USC 1451 et seq.), creates a state-federal partnership to ensure the protection of coastal resources. The federal CZMA requires each federal agency within or outside the coastal zone, which affects any land or water use or natural resource uses of the coastal zone to be carried out in a manner that is consistent to the maximum extent practicable with the enforceable policies of the applicable State Coastal Management Program. Designated regions with the coastal habitats within the Commonwealth of Virginia are subject to the CZMA and the JBLE–Eustis is located entirely within the designated coastal zone.

The federal CZMA requires federal agencies carrying out activities subject to the Act to provide a "consistency determination" to the relevant state agency. The federal regulations implementing

the Act then require the state agency to inform the federal agency of its agreement or disagreement with the federal agency's consistency determination. Therefore, the Proposed Action and alternatives to the Proposed Action analyzed in this EA require the USAF to submit a consistency determination to the Virginia Department of Environmental Quality (VDEQ). The USAF's Consistency Determination is provided in Appendix B.

1.5 INTERGOVERNMENTAL COORDINATION AND CONSULTATION

Interagency/Intergovernmental Coordination for Environmental Planning (IICEP) is a federally mandated process for informing and coordinating with other governmental agencies regarding proposed actions. Through the IICEP process, the USAF has coordinated with the U.S. Fish and Wildlife Service (USFWS), State Historic Preservation Office (SHPO), the U.S. Army Corps of Engineers (USACE), and the VDEQ regarding the Proposed Action. The VDEQ utilizes the Virginia State Clearinghouse to route applications for federal activities such as EAs, to the appropriate state reviewers for them to provide comments and recommendations based on their statutory authorities. Four federally recognized Native American Tribes: the Pamunkey Tribe, the Catawba Indian Tribe, The Delaware Tribe and the Delaware Nation, were invited to consult on this action as well. Section 106, National Historic Preservation Act consultation with the SHPO has been concluded and they provided a concurrence determination that there would be no adverse effects to cultural resources on 11 September 2017. The Endangered Species Act (ESA), Section 7 Biological Evaluation was submitted to the USFWS on 30 November 2016 and the USFWS concurred with the findings of JBLE-Eustis that impacts to both the northern long-eared (Myotis septentrionalis) and Indiana bat (Myotis sodalis) species would be may affect, not likely to adversely affect. Intergovernmental coordination and consultation correspondence is provided in Appendix C.

1.6 PUBLIC INVOLVEMENT

The NEPA, 40 CFR 1500–1508 and 32 CFR Part 989 requires public review of the EA before approval of a Finding of No Significant Impact (FONSI)/Finding of No Practicable Alternative (FONPA) and implementation of the Proposed Action. Further, because a FONPA is anticipated and in accordance with Executive Order (EO) 11998 (Floodplain Management), early notification was accomplished via a press release in the Daily Press on 12 July 2017 and government-to-government consultation was conducted with the Commonwealth of Virginia Clearinghouse and the USACE. A Notice of Availability for public review of the Final Draft EA was published in the Daily Press on 15 August 2017 and the Draft EA was made available for public review at the Groninger Library, located on the JBLE-Eustis installation, and the Grissom Library, located in Newport News, Virginia. The review period for public and agency comments was 60 days, ending on 14 October 2017. Comments received and responses to comments are provided in Appendix C, Agency, Public, and Tribal Coordination.

2 PROPOSED ACTION AND ALTERNATIVES

2.1 INTRODUCTION

This section of the EA provides a brief description of the history and missions supported at the Felker Army Airfield and a description of the Proposed Action and its alternatives, including the No Action Alternative. This section also describes alternatives considered but not carried forward for detailed analysis.

2.2 HISTORY OF THE FELKER ARMY AIRFIELD AND MISSION SUPPORT

The Felker Army Airfield was originally designed as the first heliport for the U.S. Military in 1952. The original design of the airfield was a revolutionary hard-surfaced wheel design with two runways that bisected a circular taxiway and eight landing pads on the outer rim. Along with the wheel airfield design, facilities were also constructed to accommodate an operational transportation helicopter company. Over time, the airfield has been upgraded due to technology changes and also shifting requirements. In the 1980's the Army began removing the wheel design and placed concrete slabs on the runway capable of holding 30 aircraft at a time. The airfield now has a paved runway and shoulders, an air traffic control tower, and a fire department (Figure 2-1).



Figure 2-1. Photograph depicting current conditions at the Felker Army Airfield

Since its inception, the Felker Army Airfield has supported training missions for pilots and maintenance personnel. Currently there are four units stationed at the Felker Army Airfield that consist of two research and development units, an administrative unit, and the 5th Battalion (General Support), 159th Aviation Regiment B Company. Today the airfield provides support for a wide array of helicopter and aircraft facilities that support the DoD including the Army, U.S. Marine Corps, the U.S. Navy, and the U.S. Coast Guard training mission and requirements. The airfield is ranked as one of the top five most used in the Army.

2.3 VEGETATION CLEARANCES REQUIRED WITHIN THE AIRFIELD SURFACES AND THE CLEAR ZONE

The Felker runway is considered a Class A, IFR runway; Class A runways are mainly intended to accommodate small, light aircraft and are not intended for use by high-performance and large, heavy aircraft. The UFC 3-260-01 (published in DoD 2008) provides design standards used for Class A, IFR runways that includes vegetation clearance requirements intended to provide the proper margin of safety needed for aircraft take-offs and landings.

This section provides a description of terms used in the UFC 3-260-01 as they pertain to a Class A, IFR runway and also details the vegetation clearance requirements described in the criteria for the airfield surfaces and the Clear Zone.

Primary Surface. The area that extends 200 feet in length from the ends of the runway and 500 feet in width from the centerline of the runway (Figure 2-2; Figure 2-3). Per the UFC 3-260-01, no trees or shrubs are allowed within the Primary Surface.

Overrun. The first 200 feet from each runway end, and the width of the runway, plus shoulders that is located within the Primary Surface. Per the UFC 3-260-01, no trees or shrubs are allowed within the Overrun (Figure 2-2; Figure 2-3).

Clear Zone. The area that starts at each runway end, and extends outward, 3,000 feet in length, and 1,000 feet in width (Figure 2-2; Figure 2-3). The Clear Zone overlaps 200 feet of the Primary Surface/Overrun that extends 200 feet beyond the runway ends.

Within the EA, we describe impacts within six distinct geographic portions of the Clear Zone: Clear Zone 1, Clear Zone 2, and Clear Zone 3 (Figure 2-2). Clear Zone 1 is described as the initial 1,000 feet of the Clear Zone extending in length from the ends of the runway, Clear Zone 2 is described as the next 1,000 feet of the Clear Zone, and Clear Zone 3 is described as the furthest 1,000 feet of the Clear Zone extending from the runway ends. Per the UFC 3-260-01, no trees or shrubs are allowed within the Clear Zone 1.

Approach-Departure Clearance Surface. The Approach–Departure Clearance Surface is an imaginary surface (surface that cannot be seen) that extends from the Runway Overrun into the air at a 40 horizontal: one vertical slope (Figure 2-3). Trees penetrating the Approach–Departure Clearance Surface within the Clear Zone 2 and Clear Zone 3 are required to be topped to a height of 10 feet below the Approach–Departure Clearance Surface.



Figure 2-2. Airfield Surfaces and the Clear Zone at the Felker Army Airfield



Figure 2-3. Airfield Surfaces and the Clear Zone for a Class A, IFR Runway (Department of Defense 2008)

2.4 PROPOSED ACTION

The proposed action provides an immediate as well as long-term solution to address vegetation maintenance to achieve the proper safety margins for aircraft take-offs and landings at the Felker Army Airfield at the JBLE–Eustis, meeting the purpose and need described in Section 1.2, *Purpose and Need for the Proposed Action*. Coordination with regulatory agencies is ongoing including finalization of the Wetland Mitigation Plan that would require approval from the USACE.

2.4.1 Alternative 1

Tree Cutting and Removal and Mowing in the Primary Surface and Clear Zone 1 and Tree Cutting to Stumps in Clear Zones 2 and Clear Zone 3

Within the Primary Surface and Clear Zone 1, trees would be removed in accordance with the UFC 3-260-01, except in emergent wetlands (Figure 2-4). Within emergent wetlands in the Primary Surface and Clear Zone 1, trees would be cut to stumps eight inches or less. In all other areas of

the Primary Surface and Clear Zone 1, trees would be removed and tree stumps and root systems would be individually ground down and hand cut to minimize any potential disturbances to wetlands, upland habitat, and cultural resources. Minimal filling and grading of soils would be restricted to the tree removal sites where stump grinding would occur. Brush mowing and forestry mowing would be done to cut down shrubs and herbaceous vegetation in all areas of the Primary Surface and Clear Zone 1 to a height of eight inches or less, except in emergent wetlands. Following tree removal and the minor soil grading that would be restricted to the tree removal sites, a native, herbaceous, perennial seed mix would be spread at the Primary Surface and Clear Zone 1 (except in emergent wetlands) following the final soil grading. Soil testing would be done to determine if fertilizer application is needed prior to the seeding and to determine the appropriate fertilizer constituents.

Trees that penetrate the Approach–Departure Clearance Surface adjacent to the Clear Zone would be topped (cut down to the required height) in accordance with the UFC 3-260-01. Trees would be topped to a height of 10 feet below the Approach-Departure Clearance Surface.

Trees within Clear Zone 2 and Clear Zone 3 would be cut down to stumps as close to the ground surface as possible, leaving stumps eight inches or less in height (Figure 2-4). While the UFC 3-260-01 only requires tree topping in Clear Zone 2 and Clear Zone 3 to heights 10 feet below the Approach–Departure Clearance Surface, the additional cutting of the trees to stumps in Clear Zone 2 and Clear Zone 3 to would further reduce potential tree-aircraft strike hazards.

Tree removal, cutting, and topping operations would not occur from April 15-September 15 in order to protect any potential northern long-eared bat and Indiana bat roosting and pupping habitats.

Tree removal, cutting, and topping operations would be controlled in accordance with forestry and stormwater BMPs to reduce potential disturbances to soils, natural resources, and cultural resources. Stormwater BMPs would be used to prevent and mitigate potential erosion and sedimentation impacts. Although this is not a forestry action, forestry BMPs will be followed where practical to reduce potential environmental impacts. Trees removed, cut down, or topped would be either be sold as timber or disposed of offsite. Trees identified for removal will be offered for sale first to compensate the government for forestry products value. Shrubs and herbaceous vegetation would be disposed of offsite.

Long-term maintenance of the vegetation would be necessary to ensure vegetation is managed in accordance with the UFC 3-260-01 over time. The Clear Zone 1 and the Primary Surface would be maintained as herbaceous vegetation, not to exceed eight inches in height (except in emergent wetlands). Brush mowing and forestry mowing in the Primary Surface and Clear Zone 1 would be done to maintain vegetation heights eight inches or less (except in emergent wetlands) and would occur on an approximate biweekly basis during the growing season. Over an approximate five-year recurring frequency interval, tree heights would be assessed via a Light Detection and

Ranging (LIDAR) analysis (or a comparable methodology) to identify maintenance needs and to conduct the necessary vegetation maintenance. In addition, tree stumps would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Topped trees would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Vegetation would continue to be mowed in the grassy areas adjacent to the Landing Zone (runway, taxiway, and aircraft operational surfaces) in accordance with the UFC 3-260-01.



Figure 2-4. Alternative 1 tree and shrub removal, cutting, and topping areas in the Primary Surface, Clear Zone, and Approach-Departure Clearance Surface Area (Please note that trees would be cut to stumps in Emergent Wetlands in the Primary Surface and Clear Zone 1.)

2.4.2 Alternative 2

Tree Cutting and Removal and Mowing in the Primary Surface and Clear Zone 1 and Tree Cutting to Stumps in Clear Zone 2 and Tree Topping in Clear Zone 3

Within the Primary Surface and Clear Zone 1, trees would be removed in accordance with the UFC 3-260-01 except in emergent wetlands (Figure 2-5). Within emergent wetlands in the Primary Surface and Clear Zone 1, trees would be cut to stumps eight inches or less. In all other areas of the Primary Surface and Clear Zone 1, trees would be removed and tree stumps and root systems would be individually ground down and hand cut to minimize any potential disturbances to wetlands, upland habitat, and cultural resources. Minimal filling and grading of soils would be restricted to the tree removal sites where stump grinding would occur. Brush mowing and forestry mowing would be done to cut down shrubs and herbaceous vegetation in all areas of the Primary Surface and Clear Zone 1 to a height of eight inches or less, except in emergent wetlands. Following tree removal and the minor soil grading that would be restricted to the tree removal and the minor soil grading that would be restricted to the tree removal sites, a native, herbaceous, perennial seed mix would be spread at the Primary Surface and Clear Zone 1 (except in emergent wetlands) following the final soil grading. Soil testing would be done to determine if fertilizer application is needed prior to the seeding and to determine the appropriate fertilizer constituents.

Trees that penetrate the Approach–Departure Clearance Surface adjacent to the Clear Zone would be topped in accordance with the UFC 3-260-01 (Figure 2-5). Trees would be topped to a height of 10 feet below the Approach-Departure Clearance Surface.

Trees within Clear Zone 2 would be cut down to stumps as close to the ground surface as possible, leaving tree stumps no higher than eight inches (Figure 2-5). While the UFC 3-260-01 only requires tree topping in Clear Zone 2 to heights 10 feet below the Approach–Departure Clearance Surface, the additional cutting of the trees to stumps would further reduce potential tree-aircraft strike hazards.

In Clear Zone 3, trees would be topped in accordance with the UFC 3-260-01 (Figure 2-5). Trees would be topped if they penetrate 10 feet below the Approach-Departure Clearance Surface. This height ranges from 43 feet to 68 feet in the Clear Zone 3.

Tree removal, cutting, and topping operations would not occur from April 15-September 15 in order to protect any potential northern long-eared bat and Indiana bat roosting and pupping habitats.

Tree removal, cutting, and topping operations would be controlled in accordance with forestry and stormwater BMPs to reduce potential disturbances to soils, natural resources, and cultural resources. Stormwater BMPs would be used to prevent and mitigate any potential erosion and sedimentation impacts. Although this is not a forestry action, forestry BMPs will be followed where practical to reduce potential environmental impacts. Trees removed, cut down, or topped

would be either be sold as timber or disposed of offsite. Trees identified for removal will be offered for sale first to compensate the government for forestry products value. Shrubs and herbaceous vegetation would be disposed of offsite.

Long-term maintenance of the vegetation would be necessary to ensure vegetation is managed in accordance with the UFC 3-260-01 over time. The Clear Zone 1 and the Primary Surface would be maintained as herbaceous vegetation, not to exceed eight inches in height (except in emergent wetlands). Brush mowing and forestry mowing in the Primary Surface and Clear Zone 1 would be done to maintain vegetation heights eight inches or less (except in emergent wetlands) and would occur on an approximate biweekly basis during the growing season. Over an approximate five-year recurring frequency interval, tree heights would be assessed via a LIDAR analysis (or a comparable methodology) to identify maintenance needs and to conduct the necessary vegetation maintenance. In addition, tree stumps would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Vegetation would continue to be mowed in the grassy areas adjacent to the Landing Zone (runway, taxiway, and aircraft operational surfaces) in accordance with the UFC 3-260-01.



Figure 2-5. Alternative 2 tree and shrub removal, cutting, and topping areas in the Primary Surface, Clear Zone, and Approach-Departure Clearance Surface Area (Please note that trees would be cut to stumps in Emergent Wetlands in the Primary Surface and Clear Zone 1.)

2.4.3 Alternative 3 (Preferred Alternative)

Tree Cutting and Removal and Mowing in the Primary Surface and Clear Zone 1 and Tree Topping in Clear Zone 2 and Clear Zone 3

Within the Primary Surface and Clear Zone 1, trees would be removed in accordance with the UFC 3-260-01, except in emergent wetlands (Figure 2-6). Within emergent wetlands in the Primary Surface and Clear Zone 1, trees would be cut to stumps eight inches or less. In all other areas of the Primary Surface and Clear Zone 1, trees would be removed and tree stumps and root systems would be individually ground down and hand cut to minimize any potential disturbances to wetlands, upland habitat, and cultural resources. Minimal filling and grading of soils would be restricted to the tree removal sites where stump grinding would occur. Brush mowing and forestry mowing would be done to cut down shrubs and herbaceous vegetation in all areas of the Primary

Surface and Clear Zone 1 to a height of eight inches or less, except in emergent wetlands. Following tree removal and the minor soil grading that would be restricted to the tree removal sites, a native, herbaceous, perennial seed mix would be spread at the Primary Surface and Clear Zone 1 (except in emergent wetlands) within seven days of the final soil grading. Soil testing would be done to determine if fertilizer application is needed prior to the seeding and to determine the appropriate fertilizer constituents.

Trees that penetrate the Approach–Departure Clearance Surface adjacent to the Clear Zone would be topped in accordance with the UFC 3-260-01 (Figure 2-6). Trees would be topped to a height of 10 feet below the Approach-Departure Clearance Surface.

In Clear Zone 2, trees would be topped in accordance with the UFC 3-260-01 (Figure 2-6). Trees would be topped if they penetrate 10 feet below the Approach-Departure Clearance Surface. This height ranges from 18 feet to 43 feet in the Clear Zone 2. In Clear Zone 3, trees would also be topped in accordance with the UFC 3-260-01 (Figure 2-6). Trees would be topped if they penetrate 10 feet below the Approach-Departure Clearance Surface. This height ranges from 43 feet to 68 feet in the Clear Zone 3.

Tree removal, cutting, and topping operations would not occur from April 15-September 15 in order to protect any potential northern long-eared bat and Indiana bat roosting and pupping habitats.

Vegetation management operations within the Primary Surface and the clear zones would be controlled in accordance with forestry and stormwater BMPs to reduce potential disturbances to soils, natural resources, and cultural resources. Stormwater BMPs would be used to prevent and mitigate potential erosion and sedimentation impacts. Although this is not a forestry action, forestry BMPs will be followed where practical to reduce potential environmental impacts. Trees removed, cut down or topped would either sold as timber or disposed of offsite. Trees identified for removal will be offered for sale first to compensate the government for forestry products value. Shrubs and herbaceous vegetation would be disposed of offsite.

Long-term maintenance of the vegetation would be necessary to ensure vegetation is managed in accordance with the UFC 3-260-01 over time. The Clear Zone 1 and the Primary Surface would be maintained as herbaceous vegetation, not to exceed eight inches in height, except in emergent wetlands. Brush mowing and forestry mowing in the Primary Surface and Clear Zone 1 would be done to maintain vegetation heights eight inches or less (except in emergent wetlands) and would occur on an approximate biweekly basis during the growing season. Over an approximate five-year recurring frequency interval, tree heights would be assessed via a LIDAR analysis (or a comparable methodology) to identify maintenance needs and to conduct the necessary vegetation maintenance. In addition, tree stumps would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Topped trees would be treated in accordance with integrated pest management practices

at an approximate five-year frequency interval to prevent tree re-growth over time. Vegetation would continue to be mowed in the grassy areas adjacent to the Landing Zone (runway, taxiway, and aircraft operational surfaces) in accordance with the UFC 3-260-01.



Figure 2-6. Alternative 3 Tree removal and topping areas in the Primary Surface, Clear Zone, and Approach-Departure Surface Area (Please note that trees would be cut to stumps in Emergent Wetlands in the Primary Surface and Clear Zone 1.)

2.4.4 Alternative 4

No Action Alternative

Under the No Action Alternative, the Proposed Action would not be implemented and the Felker Army Airfield would continue to have hazardous vegetation that is not managed in accordance with the UFC 3-260-01. Under the No Action Alternative, the safety conditions would degrade further over time, as more trees continue to grow in height and expand upon their current footprint in the ROI. Grassy areas would continue to be managed in the areas adjacent to the Landing Zone in accordance with the UFC 3-260-01. Eventual closure of operations, starting with instrument approaches, and eventually cessation of fixed wing operations, could occur if a vegetation

maintenance program is not implemented or a UFC 3-260-01 waiver for all applicable areas is not obtained.

2.4.5 Alternative 5

Shortening the Runway

Under this alternative, no trees or shrubs would be impacted and the runway length would be shortened by 1,000 feet to reduce vegetation clearance issues within the modified Clear Zone 1. Each end of the runway would be reduced by 1,000 feet and this would render the runway unsuitable for fixed wing aircraft. This option would severely impact the continued flight operations that currently occur at the Felker Army Airfield. In addition, the trees flanking the runway in the Primary Surface and also the trees within the modified Clear Zone 2 and Clear Zone 3 would not be managed in accordance with the UFC 3-260-01.

2.4.6 Alternative 6

Relocation of the Airfield Operations

Under this alternative, the Felker Army Airfield operations would be relocated either onsite at another location at the JBLE–Eustis or to the nearest available Army/USAF runway located at Langley Air Force Base (AFB).

2.5 SCOPE OF THE ENVIRONMENTAL ASSESSMENT

This EA evaluates potential environmental impacts to the following resources that would likely be affected by implementation of the Proposed Action or its alternatives:

- Land Use;
- Noise;
- Air Quality;
- Water Resources;
- Safety and Occupational Health;
- Hazardous and Toxic Materials and Wastes;
- Biological Resources;
- Cultural Resources;
- Geology and Soils;
- Transportation and Circulation; and
- Aesthetics and Visual Resources.

Per NEPA, those environmental resource areas that are anticipated to experience either no or negligible environmental impact under implementation of the Proposed Action or its alternatives are not examined in detail in this EA. These environmental resources include:

- Environmental Justice;
- Socioeconomics; and
- Utilities.

A brief summary of the reasons for not undergoing detailed analyses of these resources is provided below.

Environmental Justice. With implementation of the Proposed Action, no communities (i.e., minority, low–income, or otherwise) would be disproportionately adversely impacted and no adverse impact with regard to environmental justice would result. Further, implementation of the Proposed Action would not result in increased exposure of children to environmental health risks.

Socioeconomics. The Proposed Action would not result in a change in employment or staffing levels at the JBLE–Eustis. Further, the Proposed Action would not result in a change in employment levels or regional economic activity in communities surrounding the JBLE–Eustis.

Utilities. With regard to utilities, implementation of the Proposed Action would not result in any operational impacts to the total capacity or use of utility systems present on the JBLE–Eustis or within adjacent land use areas.

2.6 SCREENING OF ALTERNATIVES, ALTERNATIVE CONSIDERED BUT ELIMINATED, AND SELECTION OF THE PREFERRED ALTERNATIVE

A basic principle of the NEPA during the planning of a federal project is to develop and evaluate reasonable project alternatives, including the No Action Alternative. Evaluating reasonable alternatives is a crucial part of the NEPA process and provides necessary information and analyses that assist the decision-maker in selecting a Preferred Alternative. In evaluating alternatives, alternatives should meet the purpose and need of the project. Alternatives must also not significantly impact the current and future missions supported by the airfield. Alternatives must also avoid and minimize negative impacts to natural and cultural resources, to the extent practicable, with unavoidable impacts mitigated to the fullest extent practicable.

An initial screening of project alternatives was done to determine how various project alternatives would impact flight-based training missions supported by the airfield that was then followed by a more detailed screening of alternatives. During the initial screening, Alternatives 5 and 6 were eliminated from further consideration as they would both cause substantive, negative impacts to flight missions currently supported by the airfield. Alternative 5, Shortening the Runway, was considered but eliminated as it would render the runway unsuitable for fixed wing aircraft.
Alternative 6, Relocation of the Airfield Operations, was an alternative that was considered but eliminated as it was determined that implementation of the alternative would substantively impact flight mission requirements for the following reasons:

- The JBLE-Eustis has no sufficient space for an airfield and airspace to occupy;
- Langley AFB has no existing facilities to support the tenant missions;
- The unique and classified nature of the RDT&E missions of the JBLE-Eustis tenants would require facilities and operations that would impede Langley AFB tenant missions, and vice versa; and
- The U.S. Navy mission supported at the Felker Army Airfield, in addition to the Felker Army Airfield tenant missions, would be an added burden to Langley AFB airspace.

Following the initial screening of alternatives, the JBLE–Eustis project team conducted a workshop and developed the following criteria to be used to evaluate and compare project alternatives:

- Ability to meet UFC 3-260-01 vegetation clearance requirements;
- Bird Aircraft Strike Hazard (BASH) Risk;
- Impact to Land-Based Training Operations;
- Environmental Impacts; and
- Cultural Resource Impacts.

The action alternatives (Alternatives 1-3) would all meet the UFC 3-260-01 vegetation clearance requirements in the Primary Surface, Clear Zone, and Approach-Departure Clearance Surface Area to the maximum extent practical; however, Alternative 1 would exceed the requirements in Clear Zones 2 and Clear Zone 3, as all trees would be cut to stumps in these areas as opposed to being topped as specified in the criteria. Likewise, Alternative 2 would exceed vegetation clearance requirements in Clear Zone 2, as trees would be cut to stumps as opposed to just being topped. The No Action Alternative (Alternative 4) currently does not meet the UFC 3-260-01 vegetation clearance requirements in the Primary Surface, Clear Zone, or Approach-Departure Clearance Surface Area.

There is an existing BASH risk that under current conditions (No Action Alternative) is approximately in the range of negligible to minor impacts that are not significant. With implementation of any of the action alternatives as compared to the No Action Alternative, BASH impacts could slightly increase in the Primary Surface and the Clear Zone because the removal of trees and shrubs would create open spaces dominated by herbaceous species that could become preferable foraging areas for geese. In addition, implementation of an action alternative would make permanent and ephemeral open water areas more visible to waterfowl and wading bird species such as herons and egrets. Because of their flight patterns and body type, geese and wading birds are more prone to hit aircraft than other species. However, the cutting of trees to stumps and topping of trees would reduce nesting and foraging habitats for a variety of avian species such as songbirds and would be anticipated to reduce some of the existing BASH hazards. Alternative 1 may present less overall BASH hazards than Alternative 2 or Alternative 3 as dead and dying trees and topped trees may create some preferential perching sites for raptors. However, because of the mixed effects and relative uncertainty associated with prediction of BASH hazards, BASH risk was not found to be a valuable screening criteria as it was anticipated that effects for all alternatives was relatively uncertain and would likely remain in the range in the negligible to minor but not significant impacts. This is also because of the extensive mitigation measures that are currently being implemented with the BASH Prevention Program.

Within the airfield surfaces and the Clear Zone, land-based training operations, which includes navigation training, ambush training, and reconnaissance training, may be negatively impacted by implementation of any of the action alternatives. Because these training operations are affected by visibility of the terrain, these training operations would be negatively impacted by reductions in vegetation cover and vegetation height. Therefore, implementation of Alternative 1, as compared to the other action alternatives, would have the most impacts to land-based training operations as trees would be cut to stumps both within Clear Zone 2 and Clear Zone 3. Out of the action alternative 3 would have the least impact to land-based training operations as it would only involve topping of trees in the Clear Zone 2 and Clear Zone 3. Alternative 2 would have intermediary negative impacts to training operations as it involves cutting trees to stumps in Clear Zone 2 and topping of trees in the Clear Zone 3. The No Action Alternative would have no impacts to existing, land-based training operations.

Environmental impacts correspond to the amount of vegetation that would be removed and vegetation maintenance method. As additional tree/vegetation height is removed, it reduces the amount of wildlife habitat and overall increases the impacts to vegetation. While topping of trees and treating topped trees with integrated pesticide management practices may cause tree mortality, some may survive, and topped trees, even if they are dead, provide viable habitat to many wildlife species as opposed to trees stumps. The threatened northern long-eared bat and the endangered Indiana bat that are known to occur at JBLE–Eustis and have the potential to roost in cavities or crevices of dead and dying trees. Therefore, topping of trees would reduce potential impacts to northern-long-eared bat and Indiana bat roosting sites and as such, out of the action alternatives, Alternative 3 would have less impacts to the federally listed bat species. Overall, the No Action Alternative would not cause environmental impacts but out of the action alternatives, Alternative 3 has less environmental impacts than Alternative 1 or Alternative 2.

During the detailed screening of alternatives, potential impacts to cultural resources was considered. During the project planning, however, mitigation measures were identified that would protect the existing cultural resource site in the Clear Zone 1. Therefore, there are no anticipated adverse impacts to cultural resources with implementation of any of the action alternatives, and all of the action alternatives would have the same impact to the cultural resource site, as all of the action alternatives have tree and shrub removal in the Clear Zone 1 (except in emergent wetlands where trees would be cut to stumps) where the cultural resource of concern is located. Therefore,

impacts to cultural resources was not found to be viable screening criteria amongst the action alternatives.

Based on evaluation of the initial and detailed screening, the criteria that best discerned the alternatives were impacts to flight missions and land-based training operations as well as environmental impacts. While the No Action Alternative would have the least amount of impacts to land-based training operations and natural resources, it does not meet the purpose of need of the project. Alternative 3 was selected as the Preferred Alternative as it adequately meets the purpose and need of the project while minimizing impacts to natural resources and land-based training operations as compared to the other action alternatives.

3 AFFECTED ENVIRONMENT

This section describes relevant existing environmental conditions within the Region of Influence (ROI; geographic area where any of the alternatives could potentially have an affect) as it pertains to individual resources. This information will be used to identify the anticipated environmental impacts associated with implementation of the Proposed Action (see Section 4, *Environmental Consequences*).

Per guidelines established by the NEPA, CEQ regulations, Title 32, CFR Part 989 (32 CFR 989), *Environmental Impact Analysis Process* (EIAP), and the Air Force Instruction (AFI) 32-7061, *The Environmental Impact Analysis Process*, the description of the affected environments and the associated impact analyses in this EA focus on those aspects of the environment potentially subject to impacts resulting from attaining and maintaining vegetation airfield clearances that would occur with implementation of the Proposed Action. Section 2.5, *Scope of the Environmental Assessment*, provides an explanation and a summary of resource areas eliminated from detailed analysis.

This EA addresses the environmental conditions and impact analyses for the following environmental resources that would likely be affected by the implementation of the Proposed Action or its alternatives at JBLE–Eustis:

- Land Use;
- Noise;
- Air Quality;
- Water Resources;
- Safety and Occupational Health;
- Hazardous and Toxic Materials and Wastes;
- Biological Resources;
- Cultural Resources;
- Geology and Soils;
- Transportation and Circulation; and
- Aesthetics and Visual Resources.

3.1 LAND USE

3.1.1 Definition of Resource

Land use generally refers to human modification of land, often for residential or economic purposes. It also refers to the use of land for preservation or protection of natural resources such as wildlife habitat, vegetation, or unique features. Human land use includes residential, commercial, industrial, agricultural, and recreational uses, while unique natural features are often designated as national parks, national forests, wilderness areas, or national wildlife refuges. Attributes of land use include general land use and ownership, land management plans, and special

use areas. Land ownership is a categorization of land according to type of owner. The major land ownership categories include federal, Native American, state, and private.

Federal lands are further described by the managing agency, which may include the USFWS, U.S. Forest Service, or DoD. Land uses are frequently regulated by management plans, policies, ordinances, and regulations that determine the types of allowable activities or protect specially designated or environmentally sensitive uses. Special Use Land Management Areas are identified by agencies as being worthy of more rigorous management.

The ROI for Land Use consists of the Felker Army Airfield and surrounding areas, including the Primary Surface, the Clear Zone, and the Approach-Departure Clearance Surface Area located adjacent to the Clear Zone.

3.1.2 Existing Conditions

Land use within the ROI is dominated by the training needs of the military personnel at JBLE-Eustis. Dominant land use within the ROI is the airfield operations and adjacent land military training operations. The area north of the airfield is developed, containing administrative buildings and supporting features for the airfield. Figure 3-1 and Table 3-1 define the existing training activities that occur within the ROI.

Most training areas remain in a relatively natural state, though they are managed by Integrated Training Area Management for military training purposes and by JBLE-Eustis wildlife biologists and foresters for fish and wildlife needs, recreational hunting, and limited commercial timber production.

Training Area	Description of Training Activities
TA18	bivouac (camping) and tactical bivouac, boat and dive operations, cargo yard operations, commo exercise, convoy exercise, digging (bull dozers, bucket loader), field training exercise, marshalling yard training, reconnaissance, small boat ops and training, tactical/commercial driving, water operations
TA19	tactical bivouac, Commo exercise, convoy exercise, land navigation intermediate, land navigation training, reconnaissance, tactical road march
TA20	bivouac (camping) and tactical bivouac, boat and dive operations, cargo yard operations, commo exercise, convoy exercise, digging (bull dozers, bucket loader), field training exercise, marshalling yard training, reconnaissance, small boat ops and training, tactical/commercial driving, water operations
TA21	ambush training, bivouac and tactical bivouac, convoy exercise, convoy reaction course, driver training, helicopter operations, land navigation intermediate, land navigation training, reconnaissance, road march, slingload training, tactical/commercial vehicle driving
TA22	land navigation advanced, land navigation basic, reconnaissance, tactical bivouac
TA24	land navigation advanced, land navigation basic, land navigation intermediate, reconnaissance, tactical bivouac
TA28	Ambush training, bivouac and tactical bivouac, CLFX, commo exercise, convoy exercise, convoy reaction course, deliberate hasty attack, drivers training, helicopter operations, land navigation intermediate, land navigation training, road march, slingload training, small unit training, squad defense training, tactical/commercial vehicle driving

 Table 3-1. Training activities in the Region of Influence



Figure 3-1. Training areas in the Region of Influence

3.2 NOISE

3.2.1 Definition of Resource

Noise is defined as any sound that is undesirable because it interferes with communication, is intense enough to damage hearing, or otherwise results in an adverse human response. Actual response to noise can vary according to the type and characteristics of the noise source, distance between the noise source and receptor, sensitivity of the receptor, and time of day. Sensitive noise receptors are identified facilities or land uses that would be most sensitive to the effects of noise, such as residences, schools, patient care facilities, and child care centers.

The unit used to measure the loudness of noise is the decibel (dB). The majority of community noise standards utilize A-weighted decibels (dBA) as the measure of noise, as it provides a high degree of correlation with human annoyance and health effects. A-weighting a sound deemphasizes the very low and very high frequencies of sound in a manner similar to the functioning of the human ear. Day night sound level (DNL) is a noise metric that averages A-weighted sound

levels over a 24-hour period, with an additional 10-dB penalty added to the noise events occurring between 10:00 PM and 7:00 AM. This penalty is intended to compensate for generally lower background noise levels at night and the additional annoyance of nighttime noise events.

The Noise Control Act of 1972 directs federal agencies to comply with applicable federal, state, interstate, and local noise control regulations. In 1974, the U.S. Environmental Protection Agency (USEPA) provided information suggesting that continuous and long-term noise levels in excess of DNL 65 dBA are normally unacceptable for noise-sensitive land uses such as residences, schools, churches, and hospitals. Virginia has no statewide noise regulation. The City of Newport News maintains a general nuisance noise ordinance. The code, however, does not set explicit not-to-exceed sound levels. Construction noise, including the clearing or excavation of property and related activities, is exempt from the ordinance weekdays between the hours of 7:00 a.m. and 8:00 p.m. (Newport News Municipal Code Chapter 26.1, Section 5).

The ROI for Noise extends approximately 1,000 feet from the boundaries of the limits of the Primary Surface and the Approach-Departure Clearance Surface Areas adjacent to the Clear Zone.

3.2.2 Existing Conditions

3.2.2.1 Land Use Guidelines

In June 1980, The Federal Interagency Committee on Urban Noise (FICUN) published guidelines (FICUN 1980) relating DNL values to compatible land uses. Since their issuance, federal agencies have generally adopted their guidelines for noise analysis. Land use categories most sensitive to ambient noise are residential, institutional, cultural, and some recreational uses. Industrial land uses are the least sensitive to surrounding noise, largely due to the inherently high levels of ambient noise associated with industrial activities.

3.2.2.2 Joint Base Langley Eustis-Fort Eustis and Noise Sensitive Receptors

Flight and land training operations are the dominant source of noise generation within the ROI. The estimated DNL within the ROI is 65 dBA, which is primarily due to aircraft operations from Felker Army Airfield (U.S. Army Center for Health Promotion and Preventative Medicine 2007). Other sources of noise near the proposed site include: distant road traffic, high altitude aircraft overflights, watercraft, and natural noises such as leaves rustling and bird vocalizations. There are no nearby freeways or rail corridors. There are no residences, schools, churches, or hospitals within the ROI.

3.3 AIR QUALITY

3.3.1 Definition of Resource

Air quality is affected by stationary sources (e.g. industrial development), mobile sources (e.g., motor vehicles), and area sources (e.g., dry cleaners, gas stations, and auto body paint shops). Air quality at a given location is a function of several factors including the quantity and type of pollutants emitted locally and regionally, as well as the dispersion rates of pollutants in the region. Primary factors affecting pollutant dispersal include wind speed and direction, atmospheric stability, temperature, the presence of inversions, and topography.

The project's ROI for air quality is the USEPA's regulatory boundary of the Hampton Roads Area that contains the cities of Chesapeake, Hampton, Newport News, Norfolk, Poquoson, Portsmouth, Suffolk, Virginia Beach, and Williamsburg, and the counties of Gloucester, Isle of Wight, James City, and York, Virginia.

3.3.1.1 Criteria Pollutants

The USEPA Region 3 and the VDEQ regulate air quality in Virginia. The Clean Air Act (CAA) (42 USC 7401-7671), as amended, gives the USEPA the responsibility to establish the primary and secondary National Ambient Air Quality Standards (NAAQS) (40 CFR Part 50) that set acceptable concentration levels for six criteria pollutants: ozone, carbon monoxide, nitrogen dioxide, sulfur dioxide, particulate matter equal to or less than 10 micrometers in aerodynamic diameter (PM_{10}) and 2.5 micrometers in aerodynamic diameter ($PM_{2.5}$) and lead. The NAAQS represent maximum levels of background pollution considered safe for public health and the environment, with an adequate margin of safety.

Federal regulations designate regions in violation of the NAAQS as nonattainment areas. Federal regulations designate regions with levels below the NAAQS as attainment areas. Maintenance regions are areas that have previously been designated nonattainment and have been re-designated to attainment for a probationary period through the implementation of maintenance plans.

3.3.1.2 Greenhouse Gases and Climate Change

Global climate change is a transformation in the average weather of the Earth, which is measured by changes in temperature, wind patterns, and precipitation. Emission of greenhouse gases above natural levels is suggested to be a significant contributor to global climate change. Greenhouse gases are known to trap heat in the atmosphere and regulate the Earth's temperature. These gases include water vapor, carbon dioxide, methane, nitrous oxide, ground-level ozone, and fluorinated gases such as chlorofluorocarbons, and hydrochlorofluorocarbons.

The Earth's average temperature has increased by more than one degree Fahrenheit over the last century and many scientists, but not all, have attributed this temperature rise to the burning of fossil fuels and the resulting release of carbon dioxide into the atmosphere (Intergovernmental

Panel on Climate Change 2013, referenced in Strauss et al. 2014). Global sea level rise has resulted from this warming with a cascading effect of melting glaciers and ice sheets. Scientists estimate sea level has risen approximately two times faster in the last two decades as compared to the 20th century (Strauss et al. 2014). Along the east coast, coastal flooding is anticipated to increase with sea level rise, as higher sea level increases the potential for more severe storm surge.

Climate change and related sea level rise is anticipated to be accelerated along the eastern coastal portions of the United States. A recent sea level rise study for Virginia predicts that recordbreaking coastal flooding is likely to occur under mid-to-high range projections within the next 20 to 30 years (depending on location within Virginia) (Strauss et al. 2014). Using scenarios from a National Oceanic and Atmospheric Administration-led technical report to the National Climate Assessment (Parris et al. 2012, referenced in Strauss et al. 2014), the Strauss et al. (2014) study estimated mid-range or "intermediate high" local sea level rise projections for different locations in Virginia of roughly 1.2-1.5 feet by mid-century, and 4.0 to 4.8 feet by 2100 (using 2012 as the baseline).

Executive Order 13693, Planning for Federal Sustainability in the Next Decade, was signed on March 19, 2015 and directs federal agencies with sustainability mandates that promote energy conservation, efficiency, and management. This EO will help to maintain federal leadership in sustainability practices and reduce greenhouse gas emissions.

3.3.2 Existing Conditions

3.3.2.1 Climate

The JBLE–Eustis is located within the City of Newport News that is characterized by a humid, subtropical climate with hot summers and mild to cool winters (Weatherbase 2017). The average annual temperature in Newport News is 60.6° Fahrenheit and ranges from an average high of 90° Fahrenheit in July to an average low temperature of 49° Fahrenheit in January (U.S. Climate Data 2017). Mean average annual rainfall is 45.47 inches and ranges from an average high of 5.35 inches in August to an average low of 2.99 inches in February (U.S. Climate Data 2017). Precipitation peaks during the summer in July and August but is relatively evenly distributed throughout the year (U.S. Climate Data 2017).

3.3.2.2 Local Air Quality

Under the CAA, a geographic area with air quality that is cleaner than the primary ambient air quality standard is an *attainment* area; areas that do not meet the primary standard are *nonattainment* areas. *Maintenance* areas include areas previously classified as nonattainment, but are now in compliance with the NAAQS as a result of implementation of the state air quality management plan.

The Commonwealth of Virginia maintains a network of air monitoring stations throughout Virginia and the ROI falls within the Air Quality Control Region 6 as defined in 9 VAC 5-20-200

as the Hampton Roads Intrastate Air Quality Control Region (VDEQ 2015). Air quality in the region has improved significantly in the last 15 years. Air quality trends since 2004 for all criteria pollutants indicate that ambient concentrations for all criteria pollutants are declining (VDEQ 2015). The Hampton Roads area is currently designated as an attainment area for all NAAQS criteria pollutants. Table 3-2 presents the most recent, 2015 baseline emissions inventory for criteria pollutants (excluding ozone) in the City of Newport News (excluding the JBLE–Eustis).

Table 3-2.	Baseline Emissions	Inventory for Newport News,	Virginia (Virginia	Department
of Environ	mental Quality 2015)		

Carbon Dioxide (tpy)	Nitrogen Oxides (tpy)	Sulfur Dioxide (tpy)	Volatile Organic Compounds (tpy)	PM10 (tpy)	PM2.5 (tpy)
177.57	290.08	515.35	403.53	71.70	9.27

 PM_{10} = particulate matter equal to or less than 10 micrometers in aerodynamic diameter; $PM_{2.5}$ = particulate matter equal to or less than 2.5 micrometers in aerodynamic diameter; tpy = tons per year

The VDEQ (re)issued JBLE-Eustis a Minor, Stationary Source Permit to Operate in August 2006. Existing stationary sources at the installation include: boilers, helicopter engine testing, marine engine testing, generators, a fuel pumping station, landfills, storage tanks, woodworking shops, paint booths, and abrasive bead blasting. New stationary sources of emissions, such as emergency generators or boilers, would have to be reviewed to determine if a permit modification would be required. In addition, existing mobile and area sources of emissions at the installation include on-and non-road vehicles, rotorcraft, and fixed-wing aircraft. Table 3-3 presents the 2015 emissions inventory for criteria pollutants (excluding ozone) for the JBLE-Eustis.

Table 3-3. Criteria Pollutant Emissions Inventory at Joint Base Langley Eustis-Fort Eustis(Virginia Department of Environmental Quality 2015)

Carbon Dioxide (tpy)	Nitrogen Oxides (tpy)	Sulfur Dioxide (tpy)	Volatile Organic Compounds (tpy)	PM ₁₀ (tpy)	PM2.5 (tpy)
13.47	21.38	0.13	6.92	2.05	1.33

 PM_{10} = particulate matter equal to or less than 10 micrometers in aerodynamic diameter; $PM_{2.5}$ = particulate matter equal to or less than 2.5 micrometers in aerodynamic diameter; tpy = tons per year

3.4 WATER RESOURCES

3.4.1 Definition of Resource

Water resources analyzed in this EA include surface water, groundwater, and floodplains. Natural surface water resources include tidal and non-tidal sources. Groundwater can be defined as subsurface water resources that are interlaid in layers of rock and soil and recharged by surface water seepage. Other issues relevant to water resources include watershed areas affected by existing and potential hazards related to floodplains. Additionally, this EA includes analysis of coastal resources for consistency with the CZMA.

The ROI for Water Resources consists of the Primary Surface, the Clear Zone, and the Approach-Departure Surface Area adjacent to the Clear Zone and influencing surface waterbody and groundwater sources to these areas.

3.4.2 Existing Conditions

3.4.2.1 Surface Water

Several surface water bodies, along with associated tributaries, exist adjacent to the Felker Army Airfield. These water bodies include Fort Creek, Morleys Gut, Morrison Creek, Blows Creek, the Warwick River and the James River. Other surface waters associated with JBLE-Eustis include Skiffe's Creek, Eustis Lake, Milstead Island Creek, Butlers Gut, Bailey Creek, Browns Lake, and the Warwick River. Because of the predominance of wetlands in the ROI, standing surface water is typical throughout many of the wetland areas.

The VDEQ released the Final 2014 305(b)/303(d) Water Quality Assessment Integrated Report (Integrated Report) on June 13, 2016 that summarizes the water quality conditions in Virginia from January 1, 2007, through December 31, 2012.

Water quality standards designate uses for waters. If a water body does not meet the water quality standards, it will not support one or more of its designated uses. Such waters have "impaired" water quality. Typically, a cleanup plan, a Total Maximum Daily Load, must be developed and implemented to restore impaired waters.

The waters of the James and Warwick Rivers do not meet federal/state water quality standards per the 2014 Virginia Water Quality Assessment (Table 3-4). Total maximum daily loads have been established for some of the parameters causing impairment within these rivers.

Table 3-4. Water Quality Impairments within the James River and Warwick River(Virginia Department of Environmental Quality 2014)

Water body and Affected Boundary & Cause Code	Impairment	Category	Cause
James River CBP Segment-JMSMH	Aquatic Life	4A/4D	Dissolved Oxygen
	Open Water	4A/4D	
JMSMH-DO-BAY	Aquatic Life		
James River CBP Segment-JMSMH	Aquatic Life	4A	Aquatic Plants
_	Shallow Water		(Macrophytes)
JMSMH-SAV-BAY	SAV		
James River - Lower	Aquatic Life	4A	Chlorophyll a
G10E-04-CHLA			
	Open	4A	
	Water/Aquatic Life		
James River and various tributaries			Polychlorinated biphenyls
(Julian Creek)	Fish Consumption	5	in Fish Tissue
Bailey Creek			
G01E-03-PCB			
James River	Recreation	4A	Escherichia coli
G01E-01-BAC			
James River	Aquatic Life	5A	pH
G03E-01-PH			
James River	Fish Consumption	5A	Polychlorinated Biphenyls
G03E-01-PCB			in Water Column
Bailey Creek	Recreation	4A	Escherichia coli
G03R-02-BAC			
Bailey Creek	Recreation	4A	Escherichia coli
G03E-01-BAC			
Warwick River – Middle Tidal Portion	Recreation	4A	Enterococcus
G11E-01-BAC			

3.4.2.2 Water Quality

The VDEQ defines surface water quality standards that protect designated uses of surface waters in Virginia. Water quality standards consist of three components: use designations, general criteria, and numeric water quality criteria necessary to protect those uses. All streams in Virginia, including those flowing through JBLE-Eustis, are minimally assigned the following uses: recreation (e.g., swimming, boating); propagation and growth of a balanced, indigenous population of aquatic life, including game fish, which might reasonably be expected to inhabit them; wildlife; and the production of edible and marketable natural resources (e.g., fish and shellfish). Water quality studies were conducted as part of Installation Restoration Program (IRP) studies, and Remedial Investigation Reports exist for Eustis Lake from 2003, Browns Lake from 1997, and Bailey Creek from 1997. However, none of these water bodies are located in the ROI.

3.4.2.3 Groundwater

The groundwater at JBLE-Eustis is supported by a system of seven aquifers separated by intervening semi-confining units. The uppermost aquifer at JBLE-Eustis is unconfined and is approximately 10-15 feet thick. Being unconfined, groundwater from this aquifer discharges into streams, rivers, and lakes. The upper part of the aquifer comprises the surface of the water table. Recharge of the aquifer is through infiltration of precipitation. Groundwater wells at JBLE-Eustis are used solely for non-potable water supply. Groundwater on the installation is pumped from eight wells at depths of over 400 feet and is mainly used to fill ponds and to irrigate the golf course. Potable water to the JBLE-Eustis is supplied by the City of Newport News Lee Hall Water Filtration Plant.

3.4.2.4 Floodplains

Floodplains are generally areas of low level ground present on one or both sides of a stream channel that are subject to periodic or infrequent inundation by flood waters. Floodplains are typically the result of lateral erosion and deposition that occurs as a river valley is widened. The porous material that comprises the floodplain is conducive to retaining water that enters the soil during flooding events and at times when the groundwater table is elevated. Floodplains in their natural form are beneficial in reducing the number and severity of floods, minimizing non-point source water pollution, filtering stormwater, providing habitat for plants and animals, and providing aesthetic appeal and outdoor recreation benefits. Inundation dangers associated with development of floodplains have prompted federal, state, and local legislation to limit floodplain development to recreation, agriculture, and preservation activities. Executive Order 11988, *Floodplain Management*, requires federal agencies to protect the values and benefits of floodplains, unless there is no practical alternative.

The ROI for floodplains consists of the Primary Surface, the Clear Zone, and the Approach-Departure Clearance Surface Area adjacent to the Clear Zone.

Flood hazard areas are identified by the Federal Emergency Management Agency (FEMA) on the Flood Insurance Rate Map as a Special Flood Hazard Area. The Special Flood Hazard Areas are those areas flooded that have a one-percent chance of being equaled or exceeded in any given year. The one-percent annual chance flood is also commonly referred to as the base flood or 100-year flood. The Special Flood Hazard Areas are labeled as Zone A, Zone AO, Zone AH, Zones A1-A30, Zone AE, Zone A99, Zone AR, Zone AR/AE, Zone AR/AO, Zone AR/A1-A30, Zone AR/A, Zone V, Zone VE, and Zones V1-V30. Moderate flood hazard areas, Zone B or Zone X are the areas between the limits of the base flood and the 0.2-percent-annual-chance (or 500-year) flood.

Minimal flood hazard areas, which are the areas outside the Special Flood Hazard Areas and higher than the elevation of the 0.2-percent-annual-chance flood, are labeled Zone C or Zone X (unshaded).

The ROI occurs in a low-lying area with most elevations defined on the Flood Insurance Rate Map ranging from approximately seven to nine feet (FEMA 2014). Generally, portions of the runway and some of the areas adjacent to the runway are located within the FEMA designated 500-year floodplain (Figure 3-2). However, the majority of the ROI is located within the FEMA designated 100-year floodplain designated as Zone AE (Figure 3-2). Generally, only a few areas (unshaded areas) at the runway or adjacent to the runway are located outside of the 100-year or 500-year floodplain (Figure 3-2).



Figure 3-2. Flood Hazard Zones at the Region of Influence and surrounding areas (Federal Emergency Management Agency 2014)

3.4.2.5 Coastal Zone Management Act Consistency

In 1972, the U.S. Congress enacted the CZMA (16 USC 1451-1464) to assist the coastal states, Great Lake states, and the U.S. territories to develop coastal management programs, and comprehensively manage and balance competing uses of and impacts to coastal resources. The Virginia Coastal Zone Management Program was established via an EO in 1986 and consists of a network of state agencies and local governments that administer enforceable laws, regulations, and policies that protect coastal resources and ensures sustainable development. Any federal action that has the potential to impact Virginia's coastal resources is reviewed for consistency with the CZMA.

The Chesapeake Bay Preservation Act (CBPA) is one of the enforceable policies of the CZMA. The JBLE-Eustis also follows, to the maximum extent practicable, the City of Newport News Chesapeake Bay Preservation Ordinance (CBPO), which was enacted pursuant to the CBPA, Sections 10.1-2100, et seq., of the Code of Virginia (VAC). Article V, Section 37.1-46 of the City of Newport News Code defines Chesapeake Bay Preservation Areas to include Resource Protection Areas (RPAs) and Resource Management Areas (RMAs). The RPA includes tidal waters and wetlands, perennial streams, contiguous wetlands, plus a 100-foot buffer to these "core" components. The RMA includes all lands within 100 feet landward of the landward boundary of the RPA, plus all lands containing slopes greater than 15 percent, highly erodible soils, and the 100-year floodplain. In accordance with the CPBO, the development of RPAs is restricted to water dependent activities, maintenance of public activities, passive recreation, water wells, and historic preservation. Removal of trees within the RPA is also strongly discouraged; as a result, the JBLE-Eustis maintains a vegetated RPA to the extent practical.

While the entire City of Newport News, including the JBLE-Eustis, is designated as a managed coastal zone that is subject to the provisions of the CZMA, we are defining the ROI within the JBLE-Eustis as the Primary Surface, the Clear Zone, and the Approach-Departure Surface Area as impacts to the coastal zone will not occur outside of these areas for this project.

Based on the results of wetland jurisdictional determination of wetlands conducted by the USACE in May 2015, the RPA 100 foot buffer was re-delineated in ArcMap 10.3.1. As depicted in Figure 3-5, much of the ROI (approximately 174.24 acres) is located in the RPA.



Figure 3-3. Resource Protection Areas in the Region of Influence

3.5 SAFETY AND OCCUPATIONAL HEALTH

3.5.1 Definition of Resource

The primary safety concern of facilities with aircraft operations is the potential for aircraft mishaps (i.e. crashes), which may be caused by mid-air collisions with other aircraft or objects, weather difficulties, pilot error, equipment malfunctions, or bird/wildlife-aircraft strikes. The USAF has defined aircraft mishap classifications based upon personal injury and property damage. These mishap classifications range from Class A (i.e., total cost in excess of \$2 million or more, fatality, or permanent disability, destruction of DoD aircraft) to Class D (i.e., total cost to \$20,000 or more but less than \$50,000). Bird Aircraft Strike Hazard (BASH) is defined as the threat of aircraft collision with birds and other wildlife during aircraft operations.

Airfield clearances for DoD facilities is described in the UFC 3-260-01 and USAF regulates airfield clearances under Air Force Manual 32-1123, *Airfield and Heliport Planning Criteria*. Accident Potential Zones are rectangular zones extending outward from the ends of active runways

at military bases, which delineate those areas recognized as having the greatest risk of aircraft mishaps, most of which occur during takeoff or landing. Clear Zones are the areas closest to the end of a runway, which are considered the most hazardous areas.

3.5.2 Existing Conditions

3.5.2.1 Bird Aircraft Strike Hazards and Other Wildlife Hazards

Bird Aircraft Strike Hazard is a safety concern at all airfields due to the frequency of aircraft operations and the possibility of encountering birds at virtually all altitudes and of encountering wildlife on the airway surfaces. Because migratory bird species are considered of special ecological value, EO 13186, *Responsibilities of Federal Agencies to Protect Migratory Birds*, was introduced in 2001 to ensure that federal agencies focus attention on the environmental effects to migratory bird species, and where feasible, implement policies and programs that support the conservation and protection of migratory birds. The JBLE-Eustis is located within the Atlantic Migratory Flyway.

The U.S. Department of Agriculture completed a wildlife hazard assessment at the Felker Army Airfield in 2013 (Olexa and James 2013). The results of the wildlife hazard assessment were used to develop a site-specific BASH Plan (Department of the Army 2004) for the Felker Army Airfield. The 1st Fighter Wing and Airfield Management Operations at the JBLE-Eustis implement the adaptive BASH Prevention Program at the Felker Army Airfield. The program is directed by the Air Force Mishap Prevention Program 91-202 and the JBLE-Eustis BASH Plan. The purpose of the program is to reduce dangerous and costly wildlife strikes by reducing hazards near the aircraft operating area. The U.S. Department of Agriculture Wildlife Services Program has conducted a BASH Prevention Program at the Felker Army Airfield since January of 2015. The program includes conducting bird and wildlife surveys in the vicinity of the airfield and implementing measures to reduce BASH risks as described in the BASH Plan. The JBLE-Eustis BASH Plan addresses measures that must be followed when bird-strike conditions are deemed moderate to severe. Since 2015, the U.S. Department of Agriculture has conducted wildlife management with lethal and non-lethal techniques during 512 events that have managed 7,283 wildlife individuals (Priestly 2016). A summary of the 2015-2016 program findings along with reported bird/wildlife strikes is provided in Table 3-5.

Based on the data collected in Fiscal Year 2016, 15 bird guilds were observed and three mammal groups were identified as potential BASH hazards in the vicinity of the Felker Army Airfield. Deer are ranked as the highest BASH hazard at the Felker Army Airfield and were present in nearly all of the Fiscal Year 2016 surveys (Priestly 2016). Using the wildlife hazard rankings of Dolbeer and Wright (2009), the following seven bird groups were identified at the airfield that have the highest potential risk for causing a damaging strike (Priestly 2016):

- Raptors;
- Waterfowl;

- Blackbirds;
- Corvids (crows and jays); and
- Pelicans and Cormorants (Double-crested cormorants).

Historical data (collected from 1994-2016) indicates 1.7 reported strikes per year at the Felker Army Airfield (Priestly 2017). This historical data indicates most strikes at the Felker Army Airfield have occurred in August, October, and April and may be attributed to juvenile birds fledging and potentially spring and fall migration periods (Priestly 2016). In 2016, peak bird observations occurred during the fall and winter with daily observations highest at dawn. Since January 2015, 7,283 wildlife were dispersed or removed during 512 management events (Priestly 2017).

The following wildlife management permits are maintained for implementation of the program:

- USFWS Migratory Bird Depredation Permit that authorized the take of migratory bird species identified as hazardous to aircraft, excluding threatened and endangered species.
- USFWS Bald Eagle Harassment Permit that authorizes the use of non-lethal scare devices and tactics to move or disperse bald eagles (*Haliaeetus leucocephalus*) within one mile of the Aircraft Operating Area that pose a threat of a serious bird strike to aircraft, and to remove eagle nests located within one mile of the Aircraft Operating Area.

Reported BASH incidents at the JBLE-Eustis from 1994-2012 and from 2015-2016 are provided in Table 3-5 below.

Table 3-5. Reported Bird Aircraft Strike Incidents at the Joint Base Langley Eustis-FortEustis Fiscal Year 1994-2012, 2015-2016 (Priestly 2017; Priestly 2016; Olexa and James2013)

Year	Number of	Species	Management	Number of
	Strikes/Aircraft	Reportedly	Events/Number	Eagle Nests
		Involved	of Wildlife	Removed/
			Individuals	
			Dispersed	
2016	1 /FCD Bell	Osprey	512/7,283	2
	Helicopter; 2 /MH-	(Pandion		
	60s	haliaetus)		
2015	1/MH-53E	Osprey	512/7283	1
2012	MH060S	Shorebird	N/A	N/A
2012	MH060S	Unknown	N/A	N/A
2011	Unknown	Mourning Dove	N/A	N/A
		(Zenaida		
		macroura)		
2011	MH053E	Cooper's hawk	N/A	N/A
		(Accipiter		
		cooperii)		
2011	UH60S	Rock dove	N/A	N/A
		(Columba livia)		
2011	MH060S	Unknown	N/A	N/A
2011	MH060S	Unknown	N/A	N/A
2010	MH060S	Unknown	N/A	N/A
2010	MH060S	Unknown small	N/A	N/A
		Und		
2008	H53	Unknown hawk	N/A	N/A
2008	MH060S	Unknown	N/A	N/A
2007	MH060S	Unknown	N/A	N/A

Year	Number of Strikes/Aircraft	Species Reportedly Involved	Management Events/Number of Wildlife Individuals Dispersed	Number of Eagle Nests Removed/
2007	MH060S	Unknown	N/A	N/A
2006	MH060S	Unknown bat	N/A	N/A
2004	UH-60	Unknown	N/A	N/A
2004	MH060S	Unknown	N/A	N/A
2004	HC060	Unknown	N/A	N/A
2004	HC-8	Northern pintail (Anas acuta)	N/A	N/A
2004	CH47D	Unknown waterfowl	N/A	N/A
2003	HH060	Unknown	N/A	N/A
2003	H046	Unknown	N/A	N/A
2003	MH053D	Unknown	N/A	N/A
2003	Unknown	Canada goose (Branta canadensis)	N/A	N/A
2003	CH47D	Unknown	N/A	N/A
1994	C21	Unknown	N/A	N/A

N/A=Not Applicable

3.6 HAZARDOUS AND TOXIC MATERIALS AND WASTES

3.6.1 Definition of Resource

Hazardous wastes are defined by the Resource Conservation and Recovery Act (RCRA), as amended, as any solid, liquid, contained gaseous, or semisolid waste, or any combination of wastes that pose a substantial present or potential hazard to human health or to the environment. Hazardous materials are defined by the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), as amended, as any substance with physical properties of ignitability, corrosivity, reactivity, or toxicity that might cause an increase in mortality, serious reversible illness, or incapacitating reversible illness; or pose a substantial threat to human health or the environment. Issues associated with hazardous materials and wastes typically center on underground storage tanks; aboveground storage tanks; and the storage, transport, and use of pesticides, fuels, and other petroleum-based products, lubricants, antifreeze, and paint solvents. When such resources are improperly used in any way, they can threaten the health and well-being of wildlife species, vegetation communities, soil systems, water resources, and people.

To protect habitats and people from inadvertent and potentially harmful releases of hazardous substances, USAF, through AFI 10-2510 and 32-7086, has dictated that all facilities develop and implement Hazardous Materials Management Plans, Hazardous Waste Management Plans, and/or Spill Prevention, Control, and Countermeasure Plans. In addition, the DoD has developed the Environmental Restoration Program to facilitate thorough investigation and cleanup of contamination sites located at military installations. These plans and programs, in addition to established legislation (e.g., CERCLA, RCRA, etc.) effectively form the "safety net" intended to protect the environment.

3.6.2 Existing Conditions

3.6.2.1 Hazardous Materials and Wastes

The ROI for hazardous materials and wastes consists of the Primary Surface, the Clear Zone, and the Approach-Departure Surface Area adjacent to the Clear Zone.

Hazardous materials are serviceable products intended for a given operation or task. The JBLE-Eustis is a large-quantity generator and processes all hazardous waste generated at the installation through its Hazardous Waste Accumulation Facility. The use and disposal of hazardous and toxic substances are regulated by the CERCLA, the RCRA, and the "Toxic Substances Control Act". The installation complies with all applicable requirements of these laws and JBLE-Eustis Regulation 200-6, *Environmental Management*, including all procedures for hazardous and toxic materials storage, handling, and disposal. There are fuel storage tanks at Felker Army Airfield within the paved area of the Felker Army Airfield.

The JBLE-Eustis obtains all serviceable hazardous material products through its Hazmat Facility. This allows the installation to monitor and control the use of these materials, thereby preventing excess quantities and supporting compliance with the Emergency Planning and Community Right-to-Know Act as well as implementing efficient spill prevention techniques and develop feasible response assets.

3.6.2.2 Installation Restoration Program

The IRP implements the Defense ERP that identifies, investigates and cleans up contamination at active Army installations. The JBLE-Eustis is currently conducting environmental cleanup efforts under the guidelines established under the CERCLA. The JBLE-Eustis was included on the EPA's National Priorities List with 27 sites being managed under the IRP. None of the 27 sites identified in the IRP are located in the ROI.

3.6.2.3 Military Munitions Response Program

The Military Munitions Response Program focuses on identifying, investigating and cleaning up hazardous materials on military lands. The Military Munitions Response Program addresses unexploded and discarded munitions. There are no known military munition sites located in the ROI.

3.7 BIOLOGICAL RESOURCES

3.7.1 Definition of Resource

Biological resources include native or naturalized plants, fish, invertebrate organisms, microorganisms, wildlife, and the habitats in which they occur. Sensitive biological resources are defined as those plant, fish, invertebrate organisms, microorganisms, and wildlife species, and their habitats that are federally and state listed as threatened, endangered, of special concern, or candidate. The ESA protects listed species and habitat against killing, harming, harassment, or any action that may damage their habitat. Federal Species of Concern are not protected by the ESA; however, these species could become listed and protected in the future. The USFWS identifies and lists federally protected species and habitats. The Commonwealth of Virginia state listed species and their habitats are protected in accordance the ESA (29.1-563 et seq. of the Code of Virginia) and the Virginia Endangered Plant and Insect Species Act (3.2-1000 et seq. of the Code of Virginia). The Virginia Department of Game and Inland Fisheries (VDGIF) and the Virginia Department of Agriculture and Consumer Services (VDACS) are responsible for administering Virginia's endangered species regulations.

Migratory birds, as listed in 50 CFR 10.13, are protected by the Migratory Bird Treaty Act (MBTA), as amended, which was enacted to protect migratory birds from capture, pursuit, hunting, or removal from natural habitat. Over 800 bird species are currently protected under the MBTA. In 2001, EO 13186, *Responsibilities of Federal Agencies to Protect Migratory Birds*, was issued to ensure that federal agencies consider environmental effects on migratory bird species and, where feasible, implement policies and programs supporting the conservation and protection of migratory birds.

Sensitive habitats include those areas designated by the USFWS and/or the National Marine Fisheries Service as critical habitat protected by the ESA and sensitive ecological areas as

designated by state or federal rulings. Sensitive habitats also include wetlands, sensitive upland communities that are unusual or of limited distribution, and important seasonal use areas for wildlife (e.g. migratory routes, breeding areas, feeding/forage areas, crucial summer/winter habitats).

Federally funded projects are required to address Essential Fish Habitat requirements as mandated by the 1998 amendments to the Magnuson-Steven Fishery Conservation and Management Act. However, no designated Essential Fish Habitat is located within the ROI and therefore, this will not be discussed further.

Jurisdictional wetlands are those subject to regulatory authority under Section 404 of the Clean Water Act (CWA) and EO 11990, *Protection of Wetlands*. Wetlands are defined by the USACE and the USEPA, as, "those areas that are inundated or saturated by a surface or groundwater at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions" (33 CFR 328.3[b]). The USACE has authority to regulate jurisdictional wetlands as *Waters of the U.S.* under Section 404 of the CWA; EO 11990, *Protection of Wetlands*, and the related DoD Instruction (DoDI) 4715.03, *Natural Resources Conservation Program*, provide guidance concerning how to mitigate or minimize any net loss of wetlands.

Wetlands in the Commonwealth of Virginia are regulated by the USACE, under Section 404 of the Clean Water Act, and by the VDEQ, under their Water Protection Permit Program. Under Section 404, the USACE regulates the discharge of fill or dredged material. Both the USACE, under Section 10 of the Rivers and Harbors Act of 1899, and the Virginia Marine Resources Commission (VMRC), regulate tidal waters and subaqueous lands. The VDEQ's authority is not limited to the discharge of fill or dredged material; the VDEQ regulates any alteration of wetlands.

3.7.2 Existing Conditions

3.7.2.1 Vegetation

The ROI for vegetation consists of the Primary Surface, the Clear Zone, and the Approach-Departure Surface Area adjacent to the Clear Zone. Both herbaceous and forested uplands and tidal and non-tidal wetlands are found in the ROI. Based on an aerial GIS imagery analysis and field verification, a wetland jurisdictional delineation was completed by the USACE, Norfolk District in May 2015. Figure 3-4 depicts vegetation types and open water within the ROI based on the wetland jurisdictional determination. Table 3-6 provides the estimated acreages of vegetation types in the ROI.



Figure 3-4. Open water and vegetation types in the Region of Influence

	Vegetation Classification				
Location	Estuarine Emergent Wetland (acres)	Palustrine Emergent Wetland (acres)	Palustrine Forested Wetland (acres)	Palustrine Scrub/Shrub Wetland (acres)	Upland (acres)
Primary Surface	9.69	0.14	1.63	0.25	41.21
Clear Zone 1 (North)	5.37	5.80	0.10	0.05	11.11
Clear Zone 2 (North)	5.34	3.74	2.73	0.45	9.68
Clear Zone 3 (North)	0.02	0.48	5.22	1.02	13.16
Clear Zone 1 (South)	12.87	0.03	3.05	0.28	5.91
Clear Zone 2 (South)	13.31	0.00	1.98	0.71	5.38
Clear Zone 3 (South)	7.33	0.00	0.18	0.00	13.17
Approach Departure Clearance					
Surfaces	10.10	2.29	4.82	0.23	22.38
Total Acres	64.03	12.47	19.71	2.98	122.00

Table 3-6. Estimated acreages of vegetation types in the Region of Influence

Wetlands located in the ROI consist of estuarine (tidal) and palustrine (non-tidal) wetlands. Per the Cowardin Classification System for Wetlands (Cowardin et al. 1979), the following wetland types are found in the ROI:

- Estuarine Emergent Wetlands;
- Palustrine Emergent Wetlands;
- Palustrine Forested Wetlands; and
- Palustrine Scrub/Shrub Wetlands.

Uplands including both forested and non-forested areas are located within the ROI. These range from relatively immature mixed hardwood stands, approximately 10-15 years old, to older growth, approximately 50 years of age. These areas are composed of approximately two-thirds coniferous species, with loblolly pine (*Pinus taeda*) dominating portions of the forest cover.

In the Landing Zone, which includes the immediate vicinity of the runway, taxiway, and aircraft operational surfaces, grass is maintained to an approximate height of less than six inches. There are limited open grassy areas in the ROI as well.

Vegetation species that occur in in the ROI based on the Integrated Natural Resources Management Plan (INRMP) (JBLE-Eustis et al. 2014) are provided in Appendix D.

3.7.2.2 Wildlife

The ROI for wildlife is the Primary Surface, the Clear Zone, and the Approach-Departure Clearance Surface Area adjacent to the Clear Zone.

Avian and wildlife surveys were conducted in the ROI and adjacent areas as part of the BASH Prevention Program in 2016 and 2017 (Priestly 2017; Priestly 2016). Acoustic and limited mist net monitoring for bat species was conducted in 2016 (St. Germain 2016). The bat survey was conducted May 16-20 and July 21-August 11, 2016 in accordance with USFWS survey protocols by a USFWS-approved surveyor using the *Range-wide Indiana Bat Summery Survey Guidelines*. This survey involved acoustic and mist net methods. As a result, two male northern long-eared bats were captured via mist netting and also identified via acoustic detection. Other bat species, including the federally listed Indiana bat that were detected via acoustic monitoring are provided in the wildlife species list that is provided in Appendix D.

Based on the wildlife lists provided in the INRMP (JBLE-Eustis et al. 2014), avian and wildlife surveys conducted for the BASH Program in 2016-2017 (Priestly 2017; Priestly 2016), and the bat survey results (St. Germain 2016) a listing of wildlife that occurs in the ROI was developed and is provided in Appendix D.

3.7.2.2.1 Species Protected under the Migratory Bird Treaty Act of 1918 and Executive Order 13186

The MBTA and EO 13186 requires agencies to protect and conserve migratory birds and their habitats. The MBTA, 16 USC 703–712, makes it unlawful, without a waiver or permit, to pursue, hunt, take, capture, kill or sell birds listed therein ("migratory birds"). The statute does not discriminate between live or dead birds and also grants full protection to any bird parts including feathers, eggs, and nests. Any activity that results in the take of migratory birds or eagles is prohibited unless authorized by the USFWS. Under the MBTA, take of migratory birds, their nests or eggs requires a USFWS permit. Even so, *Take of Migratory Birds by the Armed Forces*, 50 CFR 21, states that in the case of military readiness, "If the Armed Forces determine that ongoing or proposed activities may result in a significant adverse effect on population of a migratory bird species, the Armed Forces must confer and cooperate with the Service [USFWS] to develop and implement appropriate conservation measures to minimize or mitigate such significant adverse effects."

The ROI is used by migratory birds for foraging, nesting, sheltering, and stop over areas. The emergent, scrub-shrub, forested wetlands, and grassy areas in the ROI provide a wide variety of habitat to a diverse array of migratory bird species (for a listing of migratory birds that occur in the ROI please refer to Appendix D). The base does not currently monitor avian nesting or nesting success in the ROI (with the exception of eagle nests), so it is uncertain which species are nesting and how successful nesting efforts are in the ROI. The red knot (*Calidris canutus rufa*) was documented by the USFWS Trust Resources Report (2017) as a migratory bird in the ROI but has not been detected in the ROI or surrounding areas based on recent avian monitoring conducted for the BASH Prevention Program (Priestly 2017; Priestly 2016).

In late summer and fall, many of the species designated in the MBTA migrate south for the winter; in Virginia, however, some species listed as migratory remain in Virginia and do not migrate south for the winter. The ROI is located in the Atlantic Flyway, one of the four major pathways traversed by migratory avian birds to pass between breeding and wintering grounds. Other species winter in the southern United States, Mexico, the Caribbean or Central America while others go as far as South America. Then, each spring they return north to their breeding grounds. Some migratory avian species rest and refuel in the ROI during their spring and fall migrations. Others winter south and return to the ROI each spring to breed.

3.7.2.2.2 Bald Eagles Protected under the Migratory Bird Treaty Act and the American Bald and Golden Eagle Act of 1972

Once federally listed as endangered, the bald eagle has made a remarkable comeback. It is currently protected under both the MBTA and the American Bald and Golden Eagle Act; the bald eagle remains a state listed threatened species. It is still protected under the Bald and Golden Eagle Protection Act, which protects the eagles from "taking," which is defined as, to "pursue, shoot at, poison, wound, kill, capture, trap, collect, molest or disturb." Bald eagles breed throughout much of Canada and Alaska, in addition to scattered sites across the lower 48 states, from California to the southeastern U.S. coast and Florida. Wintering habitat covers most of the contiguous U.S., with some year-round distribution in the northwest. Northern birds return to breeding grounds as soon as weather and food availability permit, generally between January and March.

A large raptor, the bald eagle has a wingspan of about seven feet. Adults have a dark brown body and wings, white head and tail, and a yellow beak. Juveniles are mostly brown with white mottling on the body, tail, and undersides of wings. Bald eagles typically breed and winter in forested areas adjacent to large bodies of water. However, such areas must have an adequate food base, perching areas, and nesting sites. Throughout its range, it selects large, super-canopy roost trees that are open and accessible. Nests are constructed from an array of sticks placed in an interwoven pattern. Other materials added as fillers may include grasses, mosses, and even corn stalks. Nests are massive; often exceeding several thousand kilograms in weight.

Per data collected by the JBLE-Eustis in 2017, no eagle nests are reported to occur in the ROI or within 2,000 feet of the ROI, and existing nest data is depicted on Figure 3-5. The JBLE-Eustis

maintains a permit for eagle take as they do conduct harassment and egg and nest removal in the ROI as part of the BASH Prevention Program.



Figure 3-5. Location of Bald Eagle Nests at the Joint Base Langley Eustis-Fort Eustis

3.7.2.2.3 Threatened and Endangered Species

The federally and state listed northern long-eared bat and Indiana bat and the state listed little brown bat (*Myotis lucifugus*) and tricolored bat (*Perymyotis subflavus*) have the potential to occur in the ROI as they have been detected through previous survey efforts conducted at the JBLE-Eustis in 2016 (St. Germain 2016). Although previous bat monitoring was conducted in 2016 in the vicinity of the ROI (but not in the ROI), the ROI has the potential to provide foraging and maternal roosting and pupping habitat for these species (although this is unknown at this time). No winter hibernacula for these species is known to occur in the ROI.

The USFWS Official Species List that was obtained from the Information, Planning, and Consultation (IPaC) System only included the northern long-eared bat (USFWS 2016), however, the USFWS (2017) Trust Resources Report (provided in Appendix C)) also included the red knot. Therefore, because of the known presence of the Indiana bat at the JBLE-Eustis and the inclusion of the red knot on the Trust Resources Report, both of these species will also be described. No designated critical habitat exists in the ROI (USFWS 2017; USFWS 2016).

Northern Long-Eared Bat. The USFWS listed the northern long-eared bat threatened in 2015 with no designated critical habitat. The most severe threat attributed to the substantial population decline of the northern long-eared bat has been the widespread increase in White-Nosed Syndrome that is caused by the fungal infection *Pd (Pseudogymnoascus destructans)*. The Action Area is located within the managed White-Nose Syndrome Buffer Zone as defined by the USFWS (2015a). Populations in Virginia are thought to have declined by 96% and are anticipated to decline with the continued spread of White-Nose Syndrome (VDGIF 2014, unpublished data in USFWS 2015). The northern long-eared bat is dark brown on its back with lighter coloration underneath with a wingspan of approximately nine to 10 inches and is approximately three to four inches in body length (USFWS 2015). This bat is distinguished from other similar bat species in its genus by the length of its ears that extend past its nose when folded. During the winter, northern long-eared bats hibernate in caves and mines called hibernacula. During the summer, this species roosts beneath bark and in cavities of both live and dead trees (snags). They will also roost in human-made structures such as culverts, barns, and sheds. Females give birth to one young during the summer. No winter hibernacula are known to occur in the Action Area.

Indiana Bat. The Indiana bat was listed as federally endangered in 1967 throughout its range in the U.S. because of declining populations caused by disturbance of bats during hibernation and modification of their hibernacula. The Indiana bat has dark brown to black fur a small wingspan of nine to 11 inches (USFWS 2017a). Indiana bats consume flying insects along rivers or lakes and in uplands. Indiana bats hibernate in large numbers during the winter in caves, or occasionally in abandoned mines. Indiana bats mate in the fall prior to hibernation. Following hibernation, Indiana bats migrate to their summer habitats in wooded areas where they roost under loose tree bark on dead or dying trees (USFWS 2017a). Indiana bats use trees as roosting and foraging sites in the summer. The loss and fragmentation of forested habitat has the potential to impact this species.

Red Knot. The red knot was listed as federally threatened in 2014. Red knots are characterized by their large, bulky sandpiper body form and a short, straight bill that tapers at the tip. Their head and breast are reddish in color during the breeding season but gray in color during the rest of the year. Red knots are known for their extensive migrations that can occur more than 9,300 miles from the Tierra del Fuego to the Canadian Arctic (USFWS 2016a). The decline of the red knot population in the 2000s is thought to be attributed to degrading foraging habitats. Delaware Bay is a key stopover for migrating red knots before they reach their breeding grounds in the Canadian Arctic. Horseshoe crab harvests in Delaware Bay are now under management to help recover the

red knot population. Red knots are thought to be vulnerable to the increasing threats of climate change that may impact the arctic tundra ecosystem in their breeding areas, coastal foraging habitats and other foraging habitats, and storm and weather changes (USFWS 2016a). Within the past few years, the population is thought to have stabilized but still remains at low population levels (USFWS 2016a).

Based on surveys conducted for the BASH Prevention Program in the ROI and surrounding areas, the red knot has not been detected in the ROI nor in the vicinity of the ROI at the JBLE-Eustis (Priestly 2017; Priestly 2016). Also, the ROI would not provide suitable habitat for this species so it would be highly unlikely that this species would occur in the ROI.

As recommended by the USFWS Virginia Field Office, the Virginia Department of Game and Inland Fisheries Database and the Virginia Department of Conservation and Recreation National Heritage Resources Database was cross-referenced with the USFWS Official Species List provided via IPaC to identify any potential additional federally species that have the potential to occur in the ROI (list provided in Appendix D). The database provides results within a three-mile radius of the search point. Based on the results of the database search cross referenced with existing JBLE-Eustis flora and faunal lists (provided in Appendix D) and habitats that occur in the ROI, we do not anticipate any additional federal or state listed species to occur in the ROI besides the bat species that are provided in Appendix D.

3.8 CULTURAL RESOURCES

3.8.1 Definition of Resource

Several federal laws and regulations have been established to manage cultural resources, including the National Historic Preservation Act (NHPA) of 1966, the Archeological and Historic Preservation Act of 1974, the American Indian Religious Freedom Act of 1978, the Archeological Resource Protection Act of 1979, and the Native American Graves Protection and Repatriation Act of 1990. In addition, DoDI 4710.02, *Department of Defense Interactions with Federally-Recognized Tribes* (2006), governs DoD interactions with federally-recognized tribes and EO 13175, *Consultation and Coordination with Indian Governments* (2000), charges federal departments and agencies with regular and meaningful consultation with Native American tribal officials in the development of policies that have tribal implications. In order for a cultural resource to be considered significant, it must meet one or more of the following criteria for inclusion on the National Register of Historic Places (NRHP):

"The quality of significance in American history, architecture, archaeology, engineering, and culture is present in districts, sites, buildings, structures, and objects that possess integrity of location, design, setting, materials, workmanship, feeling, and association, and: 1) that are associated with events that have made a significant contribution to the broad patterns of our history; or 2) that are associated with the lives or persons significant in our

past; or 3) that embody the distinctive characteristics of a type, period, or method of construction, or that represent the work of a master, or that possess high artistic values, or that represent a significant and distinguishable entity whose components may lack individual distinction; or 4) that have yielded, or may be likely to yield, information important in prehistory or history" (36 CFR 60.4).

3.8.2 Existing Conditions

3.8.2.1 Regional Archeological Setting

Earliest human inhabitation of the Americas remains one of the most debated issues in archaeology, but it is well evidenced that Native Americans began to inhabit the Chesapeake Bay region over 12,000 years ago. Many of the sites left by the 'Paleo-Indians' of this period may now be submerged on the bottom of the bay, its tributaries and the Atlantic continental shelf; sea-levels during the Wisconsin Glaciation of the Pleistocene epoch, or Ice Age, were some 400 feet below contemporary levels (Bratton et al. 2002).

During the Archaic Period, 8000–1200 Before Common Era (BCE), populations were evidently low, but grew considerably. The Archaic Period is divided into Early (8000-6500 BCE), Middle (6500 to 3000 BCE) and Late (3000 to 1200 BCE) Archaic Periods. Along with increasing population, there is evidence of an increased diversity in resources hunted and gathered for food, with a particularly notable expansion in fishing and shellfish gathering (Thompson and Worth 2011).

Around 1200 BCE, people in the region began making and using pottery. This marks the beginning of the Woodland Period, also divided into Early (1200-500 BCE), Middle (500 BCE to CE 900), and Late (CE 900-1600) Woodland Periods. Through the Woodland Period populations increased with the expansion of agriculture, as did political hierarchy. The settlement pattern consisted of a series of hamlets strung along the shores of the major estuaries with a larger, often palisaded, chief's village central to them. This was the state of native culture in the Chesapeake Bay region during the Protohistoric Period to 1600-1650 CE (Turner 1992). John Smith's map (Figure 3-6), based on observations made in 1608, shows no native settlements in the vicinity of the project area.



Figure 3-6. John Smith (1612) Map (red line identifies approximate project area) (Smith and Hole 1624).

The closest Native American village in 1608 was *Warraskoyack*, a chief's village, with its two outlying communities of *Mathomauk* and *Mokete*, about nine miles south of the Area of Potential Effect, around present day Smithfield (Figure 3-6). *Kiskiack* was another settlement about 10 miles overland to the north. The larger Native American sites along the lower James River are most often located on points and near the mouths of major tributaries, and often include artifacts from several, or all of the periods of prehistory (Hantman 1990).

Jamestown, the first permanent English settlement in America, was founded a few miles up the James River in 1607. Within a decade, settlement had spread beyond Jamestown Island to settlements such as nearby Martin's Hundred, in and around the later location of Carter's Grove Plantation. Homesteads were established on Mulberry Island soon after, making it one of the earliest areas of European settlement in Virginia. John Rolfe, who introduced tobacco cultivation to Virginia and married Pocahontas, obtained land there in 1619. By 1670 there were several homesteads on Mulberry Island as shown on the Augustine Herrman map (Figure 3-7).



Figure 3-7. Augustine Herrman Map, Section of the Lower James River (the approximate area of the Joint Base Langley Eustis-Fort Eustis area is circled in red) (Herrman 1673).

The colony prospered with the production of tobacco expanding through the 17^{th} into the 18^{th} century. This expansion in production was facilitated with the expansion of African enslavement. In Warwick County (predecessor to the City of Newport News), the black portion of the population went from less than 1/6 in 1699 to more than 3/4 in 1755. After the middle of the 18^{th} century, the tobacco industry declined in eastern Virginia, a consequence of soil exhaustion.

The Virginia Peninsula was the scene of the first major Union offensive in the east during the Civil War. General George McClellan's Peninsula Campaign, in the spring of 1862, spurred the development of elaborate defenses by the Confederates. At JBLE-Eustis, the remains of the southern end of the Magruder Line can be seen at Fort Crafford at the southwest point of Mulberry Island, and lines of earthworks to the northeast. This defensive line stretched across the Peninsula ending in Yorktown. Although laboriously constructed, the earthworks on Mulberry Island never saw any direct combat.

Although Newport News began to develop industry with the coming of the C&O railroad in the 1880's, Mulberry Island remained a quiet backwater, with the exception of a small brick factory.

With the coming of World War I, the area was acquired by the U.S. Army for a Coast Artillery Corps training camp, and named Camp Eustis. It was renamed Fort Eustis after the war, but abandoned during the 1930's before being reactivated in 1941, again for training Coast Artillery personnel. During the course of World War II, Fort Eustis became the headquarters for the Army Transportation Corps. In 1946 all transportation training for the Army was moved to Fort Eustis, as it remains today. After the 2005 Base Realignment and Closing closed Fort Monroe, the Army Training and Doctrine Command was moved to Fort Eustis as well (Barry et al. 2015; McDaid 2011).

3.8.2.2 Archaeological Resources at Fort Eustis

Surveys have recorded 234 archaeological sites at Fort Eustis, the majority of them on Mulberry Island. Of these, only 18 sites have been evaluated for NRHP eligibility. The Area of Potential Effect (or as referred to for other resources the ROI) for cultural resources is the Primary Surface, the Clear Zone, and the Approach-Departure Clearance Zone adjacent to the Clear Zone (Figure 3-8). There are seven sites within or partially within the Area of Potential Effect for this project (Figure 3-8) (This figure will be redacted in publicly available version of the EA.). These sites as well as adjacent sites outside the APE are listed in Table 3-7.

FIGURE 3-8 NOT AVAILABLE TO PUBLIC

Figure 3-8. Archeological sites within the Area of Potential Effect and bordering areas (This figure will be redacted from publicly available copies of the Environmental Assessment)

Table 3-7. Archeological sites at Joint Base Langley Eustis-Fort Eustis, Felker ArmyAirfield Area, within or bordering the Area of Potential Effect (Virginia Department ofHistoric Resources 2016)

Site	Period(s)	Notes	NRHP Status	Area
44NN0089	18th - 19th c.	Based on map projection, no physical evidence, mapped house may be another known site	Not Evaluated	3
44NN0102	Early, Middle, and Late Woodland; 19th and 20th c.	Recommended NRHP eligible by investigator	Not Evaluated	ADCS
44NN0120	Early-Middle Woodland; 17th c.	Eligibility determination not concluded with SHPO	NRHP Eligible	ADCS
Site	Period(s)	Notes	NRHP Status	Area
44NN0124	Prehistoric- Undetermined		Not Evaluated	ADCS
44NN0125	Prehistoric- Undetermined; late 18th-early 19th c.		Not Evaluated	3
44NN0126	Early Archaic; 17th c.	Northern portion of site disturbed	Not Evaluated	3
44NN0202	Late 19th c.	Northern portion of site disturbed	Not Evaluated	2
44NN0203	19th c.	In an open field	Not Evaluated	ADCS
44NN0204	19th-early 20th c.	Possible feature identified	Not Evaluated	1
44NN0355	Middle Woodland; 19th c.	Southern boundary of the site was not defined by the survey	Not Evaluated	ADCS

ADCS: Approach-Departure Clearance Surface; NRHP = National Register of Historic Places

3.8.2.3 Historic Built Environment at Fort Eustis

No NRHP eligible historic built resources would be in the Area of Potential Effect including the visual areas of potential effect. There is one NRHP listed building at Fort Eustis, the 18th century Mathew Jones House (121-0006) located 2.7 kilometers (1.67 miles) north of the western end of the project. The Project Area is within the Civil War Battle of Yorktown study area established by the American Battlefield Protection Program (ABPP), but miles outside of core areas of the
battlefield and areas identified by the ABPP as potentially NRHP eligible. Fort Crafford (121-0027/44NN0070) is a Civil War earthwork fort built around the site of an 18th century house which no longer stands. It is an individual listing in the NRHP, and is 0.8 kilometer (0.5 mile) southwest of Felker Army Airfield, outside of the Area of Potential Effect. All buildings over 50 years old at Fort Eustis, including an administrative building at Felker Army Airfield, were recently surveyed and the installation as a whole evaluated as the Fort Eustis Historic District (121-0105), but the district was determined not NRHP eligible.

3.9 GEOLOGY AND SOILS

3.9.1 Definition of Resource

Geological resources consists of surface and subsurface materials and their properties. The term *soil*, in general, refers to unconsolidated materials overlying bedrock or other parent material. Soil structure, elasticity, strength, shrink-swell potential and erodibility typically are described in terms of their complex type, slope, physical characteristics, and relative compatibility or constraining properties with regard to particular construction activities and types of land use. *Topography* is the change in elevation over the surface of a land area. An area's topography is influenced by many factors, including human activity, underlying geologic material, seismic activity, climatic conditions, and erosion. A discussion of topography typically encompasses a description of surface elevations, slope, and distinct physiographic features and their influence on human activities.

3.9.2 Existing Conditions

The JBLE-Eustis lies on the Pleistocene-aged (10,000 to 1.6 million years ago) Princess Anne terrace formation. Approximately 2,000 feet of unconsolidated Tertiary (28 to 66 million years ago) and Cretaceous (66 to 144 million years ago) period sediments separated by an unconformity lie between the terrace and the granite basement rock. These deposits, consisting of clay, silt, sand, and gravel with variable amounts of shell material, thicken and drop eastward toward the Atlantic Ocean. The thickness of the terrace varies from 15 to 20 feet, and it is of marine origin.

There are seven soil associations on JBLE-Eustis in addition to disturbed or urban soils. The soil associations include two general groups: low river terrace and marsh soils, and low coastal plain upland soils. Hydric soil associations in the project area are presented in Figure 3-9. Soil types of the project area are presented in Figure 3-10.

Drainage characteristics, textural characteristics, landscape position, and some potential limitations associated with the mapping units are provided. Mapping units that are designated as hydric or have inclusions that are hydric are also indicated.

Soils in the Low River Terrace and Marsh associations were formed in alluvium along the James and Warwick rivers and their tributaries. Soils in these associations range from well to very poorly

drained, with subsoil and substrata textures that range from sandy to clayey. The soils are gently sloped or level and are prone to flooding. These associations account for 75 percent of the soil associations found locally.

Soils on the Low Coastal Plain Uplands were formed in fluviomarine sediments. Soils range from well to poorly drained with subsoil textures that range from loamy to clayey. These associations are deep, nearly level to steep sloping, and are not subject to flooding. They support woodlands and account for 22 percent of the soil associations found locally.

The Urban and Disturbed Lands association contains soils that have been used at building sites. They comprise about three percent of the surveyed area. Felker Army Airfield grounds consist of mostly Urban and Disturbed Lands soils. The proposed action would take place on grounds surrounding Felker Army Airfield, which are a mix of upland and hydric (primarily Bohicket Mucky Silty Clay) soil types. Hydric soils sometimes, but not always, indicate the presence of wetlands.



Figure 3-9. Hydric soils within the Region of Influence and surrounding areas



Figure 3-10. Soil types within the Region of Influence and surrounding areas

3.10 TRANSPORTATION AND CIRCULATION

3.10.1 Description of Resource

Transportation and circulation refers to the movement of vehicles throughout a road and highway network. Primary roads include major interstates and other principal arterials designed to move traffic but not necessarily to provide access to all adjacent areas. Secondary roads include rural routes and major surface streets that provide access to residential and commercial areas, hospitals, and schools. The capacity of transportation networks and quality of circulation may be described in annual average daily traffic volumes or level of service.

3.10.2 Existing Conditions

The ROI for Transportation and Circulation includes the network of roads used to access the JBLE-Eustis and any roads or access points in and around the limits of the Primary Surface and the Approach-Departure Clearance Surface Area. This consists of the local road and street network and military training routes/roads at the JBLE-Eustis. Major roads near the project area that could be used to access the JBLE-Eustis include Warwick Boulevard, Fort Eustis Boulevard, Washington Boulevard, Jefferson Avenue and Interstate 64.

3.11 AESTHETICS AND VISUAL RESOURCES

3.11.1 Description of Resource

Aesthetics and visual resources are those natural resources, landforms, vegetation, and constructed structures in the environment that generate one or more sensory reactions and evaluations by the observer.

3.11.2 Existing Conditions

The local aesthetics in the ROI and the area around Felker Army Airfield consist of a relatively undeveloped natural landscape that contains open water areas, wetlands and upland habitats. The remainder of the landscape consists of the airfield itself and supporting infrastructure including access roads. Wildlife within the natural landscape contributes to the aesthetics of the area, particularly species such as migratory birds and other species people observe recreationally.

4 ENVIRONMENTAL CONSEQUENCES

Air Force Instruction 32-7061 directs USAF officials to follow 32 CFR 989 which specifies the procedural requirements for the implementation of the NEPA and requires consideration of environmental consequences as part of the planning and decision-making process. Environmental impacts that are anticipated to result from implementation of the USAF action alternatives and the No Action Alternative described in Section 2, *Proposed Action and Alternatives*, are identified and evaluated in this section. Issues studied are presented by resource area and location, as described in Section 3, *Affected Environment*.

Guidelines established by the CEQ (40 CFR 1508.27) specify that significance should be determined in relationship to both context and intensity (severity). The assessment of potential impacts and the determination of their significance are based on the requirements of 40 CFR 1508.27. Three levels of impact can be identified:

- *No impact*–No impact is predicted;
- *Less than significant impact*-An impact is predicted, but the impact does not meet the intensity/context significance criteria for the specific resource;
- *Significant impact*-An impact is predicted that meets the intensity/context significance criteria for the specific resource.

The Proposed Action at the JBLE-Eustis would attain and maintain vegetation clearances in the Primary Surface, the Clear Zone, and the Approach-Departure Surface Area adjacent to the Clear Zone in accordance with the UFC 3-260-01 to the maximum, extent practical. The Proposed Action meets the purpose and need described in Section 1.2, *Purpose and Need for the Proposed Action*. Potential impacts associated with the action alternatives that are described in Section 2, *Proposed Action and Alternatives*, are described below.

4.1 LAND USE

4.1.1 Approach to Analysis

Determination of land use impacts is based on the degree of land use sensitivity in the area. In general, the USAF considers a land use impact to be significant if it would 1) be inconsistent or non-compliant with applicable land use plans or policies; 2) preclude an existing land use of concern from continuing to exist; 3) preclude continued use of an area; or 4) be incompatible with adjacent or vicinity land use to the extent that public health or safety is endangered (e.g., related to increased noise levels).

4.1.2 Impacts

4.1.2.1 Alternatives 1, 2, and 3 (Preferred Alternative)

Within the Primary Surface and Clear Zone, land training operations that includes navigation training, ambush training, and reconnaissance training may be negatively impacted by implementation of the action alternatives. Because these training operations are affected by visibility of the terrain, these training operations would be negatively impacted by reductions in vegetation cover and vegetation height. Therefore, implementation of Alternative 1, as compared to the other action alternatives, would have the most impact to land-based training operations, as trees would be cut to stumps both within Clear Zone 2 and Clear Zone 3. Out of the Action Alternatives, Alternative 3 would have the least impact to land-based training operations, as it only involves topping of trees in Clear Zone 2 and Clear Zone 3. Alternative 2 would have intermediary negative impacts to training operations, as it involves cutting trees to stumps in Clear Zone 2 and topping of trees in the Clear Zone 3. Implementation of any of the action alternatives (alternatives 1, 2, or 3) would have a *less than significant impact* to land use.

4.1.2.2 No Action Alternative

Implementation of the No Action Alternative would not alter existing land uses and airfield operations and military training operations in the lands surrounding the airfield would continue in the ROI. Eventual closure of operations, starting with instrument approaches, and eventually cessation of fixed wing operations, could occur if a vegetation maintenance program is not implemented. Therefore, implementation of the No Action Alternative could have a *potentially significant impact* to land use if a UFC 3-260-01 waiver cannot be obtained for the entire ROI.

4.2 NOISE

4.2.1 Approach to Analysis

Noise impact analyses typically evaluate potential changes to existing noise environments that would result from implementation of a Proposed Action. Potential changes in the noise environment can be beneficial (i.e. they reduce the number of sensitive receptors exposed to unacceptable noise levels), negligible (i.e. if the total area exposed to unacceptable noise levels), or adverse (i.e., if they result in increased exposure to noise levels). An increase in noise levels due to introduction of a new noise can create an impact on the surrounding environment. In general, the USAF considers a land use impact to be significant if its noise levels would exceed applicable noise standards or create substantial areas of incompatible use.

4.2.2 Impacts

4.2.2.1 Alternatives 1, 2, and 3 (Preferred Alternative),

Short-term, adverse effects on the noise environment would be expected from implementing any of the action alternatives. Minor increases in noise would result from using equipment during initial tree removal, cutting, topping, and mowing operations, as well as long-term vegetation maintenance activities.

Implementation of the action alternatives would require the use of logging equipment as well as brush mowers and forest mowers. Individual pieces of heavy equipment typically generate noise levels of approximately 80 to 90 dBA at a distance of 50 feet. With multiple items of equipment operating concurrently, noise levels can increase at locations within several hundred feet of active sites. The zone of relatively high noise levels typically extends to distances of 400 to 800 feet from the site of major equipment operations. Locations more than 1,000 feet from sites seldom experience appreciable levels of noise. There are no residences, schools, churches, or hospitals within 1,000 feet of the ROI that would be impacted by the increased noise levels. Given the temporary and intermittent nature of the tree removal, cutting, and topping and mowing activities, the distance to the nearest noise sensitive area, and the predominance of local aircraft noise, these effects would be minor. Clearing activities would not occur at night. It is not expected, therefore, that the action would violate the Newport News noise ordinance. While the action would increase overall noise levels in the ROI, the background noise levels at Felker Army Airfield are typically at a level of 65 dBA resulting from aircraft operations, and the proposed action would not significantly alter the noise profile in the local area. While areas with reduced tree cover may conduct sound further, extensive forested areas outside the ROI would continue to buffer noise levels resulting from aircraft operations and from the tree removal, cutting, topping and mowing operations.

Although effects to the noise environment would be minor, best management practices that would be implemented to minimize noise effects would include the following:

- Limiting clearing activities to occur only during normal weekday business hours;
- Properly maintaining equipment mufflers; and
- Ensure that all personnel conducting tree removal, cutting, topping and mowing operations wear adequate personal hearing protection to limit exposure and ensuring compliance with federal health and safety regulations.

Vegetation maintenance that would occur in the ROI would result in similar levels of noise as the initial clearing. However, maintenance activities would typically be shorter in duration. Given the distance to the nearest noise sensitive receptors, and the predominance of local aircraft noise, these effects would be minor as well. Therefore, impacts to the noise environment would be *less than significant* with implementation of any of the action alternatives.

4.2.2.2 No Action Alternative

Under the No Action Alternative, no tree clearing, cutting, or topping or mowing beyond existing mowing operations would occur and there would be no effect on local ambient noise levels. Noise levels would remain at their current levels.

4.3 AIR QUALITY

4.3.1 Approach to Analysis

Air Force Instruction 32-7040, *Air Quality Compliance and Resource Management*, provides a framework for ensuring that USAF actions conform to appropriate implementation plans and requirements. Section 3.5.2 of AFI 32-7040, *Conformity Rules*, ensures that such actions conform to the applicable implementation plan through the U.S. EPA General Conformity Rule. Section 3.5 of AFI 32-7040, *Environmental Impact Analysis Process (EIAP) Planning (applicable to all installations under the regulatory oversight of the EPA)*, outlines requirements under the NEPA for analysis of air quality impacts.

An air quality impact would be deemed significant if total direct and indirect emissions would exceed applicability thresholds, would be regionally significant, or the action would violate a local, state, or federal air regulation.

4.3.2 Impacts

4.3.2.1 Alternatives 1, 2, and 3

Temporary, adverse impacts to air quality would result from exhaust emissions generated from gas and diesel powered equipment and vehicles. With implementation of any of the action alternatives, emissions would be generated from vehicles and equipment used to remove, cut, and transport vegetation. This could include logging trucks and equipment, dump trucks, and brush and forestry mowing equipment. Lighter, handheld equipment such as chainsaws and limb cutters would also be used and would increase emissions as well. To minimize emissions, vehicles and equipment will not be allowed to idle and would be shut off at all times when not in use. The vegetation maintenance activities would also generate fugitive dust emissions. Dust minimization measures such as application of water to trails/roads or equivalent measures would be implemented as needed.

Because the JBLE-Eustis is located in a designated attainment area, preparation of a detailed air emissions analysis for a Conformity Determination is not required. Thus, a *Record of Non-Applicability Concerning the General Conformity Rule* was prepared and is provided in Appendix D. Increases in emissions would not exceed applicability thresholds, be regionally significant, or contribute to any violation of a federal, state, or local air regulation. Air quality impacts are not anticipated to cause noticeable local, regional, or global climatic changes.

Impacts to air quality would be *less than significant* with implementation of any of the action alternatives.

Greenhouse Gas Emissions. With implementation of any of the action alternatives, tree removal, cutting, and topping and mowing operations would result in short-term, temporary Greenhouse Gas (GHG) (i.e. carbon dioxide) emissions from operation of logging and mowing equipment. However, this would not result in any measurable increase in regional GHG emissions. Consequently, implementation of the action alternatives would result in a *less than significant*, short-term increase in GHG emissions.

Implementation of any of the action alternatives would not significantly increase risks to structures in the ROI that may be at risk of loss from sea level rise. Consequently, impacts to climate change with implementation of any of the action alternatives would be *less than significant*.

4.3.2.2 No Action Alternative

The No Action Alternative would result in no impact or change to ambient air quality. No clearing of trees would take place and therefore, air emissions would not change as compared to current conditions. Ambient air quality would remain as described in Section 3.3, *Air Quality*. There would be no effect to GHG emissions with implementation of the No Action Alternative other than those emissions that currently occur from maintenance of grassy areas. Implementation of the No Action Alternative would have *no effect* on climate change beyond current conditions.

4.4 WATER RESOURCES

4.4.1 Approach to Analysis

An impact to water resources would be significant if implementation of an alternative would: 1) reduce water availability to or interfere with the supply of water to existing users; 2) create or contribute to the overdraft of groundwater basins or exceed decreed annual yields of water supply sources; 3) adversely affect surface or groundwater quality; 4) threaten or damage unique hydrologic characteristics; 5) violate established laws or regulations that have been adopted to protect or manage water resources.

4.4.2 Impacts

4.4.2.1 Alternatives 1, 2, and 3 (Preferred Alternative)

Surface Water and Water Quality

Standard BMPs would be implemented during project implementation to mitigate any potential impacts to surface water. Stormwater BMPs would be used to prevent and mitigate potential erosion and sedimentation impacts. Tree removal, cutting operations, and topping operations would be controlled in accordance with forestry BMPs to reduce potential disturbances to soils and surface water quality.

Stormwater BMPs would be used to prevent and mitigate erosion and sedimentation impacts to water quality. Prior to construction, a Stormwater Pollution Prevention Plan approved by the VDEQ as authorized under the Virginia Stormwater Management Program Regulation (9 VAC 25-870) that includes erosion control practices, inspection procedures, and other BMPs would be required. An erosion and sediment control plan approved by the VDEQ would be developed that minimizes soil exposure and compaction during construction and controls stormwater discharges to minimize soil erosion. Specific measures to minimize soil exposure and compaction that would be required during project implementation are described in Section 6, *Special Procedures*. In the Primary Surface and Clear Zone 1, soil disturbance would be minimized to the maximum extent practicable by individual grinding of stumps and hand cutting of roots. Following tree removal, a native, perennial seed mixture would be planted. Forestry and stormwater BMPs that would be followed during project implementation are detailed in Section 6, *Special Procedures*.

Therefore, implementation of forestry and stormwater BMPs would mitigate any potential impacts to surface water and would result in *less than significant impacts* to surface water and water quality with implementation of any of the action alternatives.

Groundwater

Implementation of any of the action alternatives would not result in the potential for impacts to groundwater quality. Consequently, there would be *no impact* to groundwater at JBLE-Eustis with implementation of any of the action alternatives.

Floodplains

The tree removal, cutting and topping sites are located in the 100-year and 500-year floodplain. Removal of trees and topping of trees may negligibly reduce the ability of the floodplain to retain water. However, herbaceous vegetation would be allowed in all of Clear Zones (Clear Zone 1, Clear Zone 2, and Clear Zone 3) and trees and shrubs would be allowed in the Approach-Departure Clearance Surface Adjacent to the Clear Zone as long as they do not penetrate ten feet below the Approach-Departure Clearance Surface. In addition, trees would also be allowed in the Clear Zone 3 with Alternative 2 and would be allowed both in the Clear Zone 2 and Clear Zone 3 with Alternative 3, as long as they do not penetrate 10 feet below the Approach-Departure Clearance Surface. Implementation of any of the action alternatives would not result in any significant alternation in the hydrology and would not divert overland floodwater flow. Therefore, no significant flood hazard would be increased or would be created. Existing structures in the ROI that consist of the supporting buildings and infrastructure for the Felker Army Airfield would not be at increased risk of flooding from implementation of any of the Action alternatives. Therefore, implementation of any of the action alternatives would result in *less than significant* impacts to floodplain management.

Coastal Zone Management Act Consistency

As described in Section 1.4, *Coastal Zone Consistency Determination*, the JBLE-Eustis is located within the designated coastal zone that is subject to the requirements of the CZMA. In accordance with the Virginia Coastal Resources Management Program, a Coastal Zone Management Evaluation has been prepared for the Preferred Alternative, Alternative 3 and is provided in Appendix B. The USAF's Consistency Statement will be submitted to the VDEQ. The VDEQ will assemble and review the comments provided by the various state agencies and determine if the project is consistent with the Coastal Zone Management Program.

4.4.2.2 No Action Alternative

Under the No Action Alternative, water resources at the JBLE-Eustis would remain unchanged from existing conditions as described in Section 3.4, *Water Resources*. There would be *no effect* to surface water quality, groundwater, or floodplains with implementation of the No Action Alternative.

4.5 SAFETY AND OCCUPATIONAL HEALTH

4.5.1 Approach to Analysis

If implementation of an alternative would substantially increase risks associated with an aircraft mishap potential or flight safety relevant to the public or the environment, it would represent a significant impact. For example, if an action involved an increase in aircraft operations such that mishap potential would increase significantly, air safety would be compromised.

4.5.2 Impacts

4.5.2.1 Alternatives 1, 2, and 3 (Preferred Alternative)

Implementation of any of the action alternatives would result in a long-term, safety benefit for aircraft take-offs and landings at the Felker Army Airfield from the improved vegetation clearances. There is an existing BASH Risk that under the current (No Action Alternative) conditions ranges from negligible to minor impacts that are less than significant. With implementation of any of the action alternatives, as compared to the No Action Alternative, BASH impacts may slightly increase in the Primary Surface and the Clear Zone 1 because the removal of trees and shrubs would create some open spaces dominated by herbaceous species that could become preferable foraging areas for geese. In addition, implementation of any of the action alternatives. Because of their flight patterns and body type, geese, wading birds, and waterfowl are species more prone to hit aircraft than other species. However, the cutting of trees to stumps and also topping of trees would reduce nesting and foraging habitats for a variety of avian species and would be anticipated to reduce some of the existing BASH hazards. Alternative 1 may present less overall BASH hazards than Alternative 2 or

Alternative 3 as dead and dying trees and topped trees may create some preferential perching and/or nesting sites for some raptors. The existing BASH Prevention Program would continue at the JBLE-Eustis to help mitigate potential BASH risks at the Felker Army Airfield.

Because project workers would be responsible for complying with standard operating procedures and applicable health and safety plans and regulations including Occupational Safety and Health Administration, 29 CFR 1910, no significant impacts to health and safety would be expected from implementation of any of the action alternatives. Personnel or contractors conducting tree removal, cutting, topping and mowing operations would wear required Personal Protective Equipment at all times. Base personnel would be excluded from work zones during tree removal, cutting, and topping operations and mowing operations to ensure occupational safety and health risks to Base personnel are not increased from implementation of any of the action alternatives. Impacts to occupational safety and health would be *less than significant*.

4.5.2.2 No Action Alternative

Vegetation in the Primary Surface, Clear Zone, and Approach-Departure Surface Area adjacent to the Clear Zone would continue to remain a significant hazard to aircraft during take-offs and landings at the Felker Army Airfield. Over time, without vegetation maintenance, the safety hazard may continue to increase as more vegetation and trees grow to higher heights in the ROI. Not maintaining tree vegetation clearances that provide a proper margin of safety for aircraft take-offs and landings continues to be a potentially significant impact on occupational safety and may be mitigated in the future by curtailing flight operations at the Felker Army Airfield. The BASH Prevention Program currently in place at the Felker Army Airfield helps to mitigate potential BASH risks. Consequently, impacts to safety with implementation of the No Action Alternative would be considered *potentially significant*.

4.6 HAZARDOUS AND TOXIC MATERIALS AND WASTES

4.6.1 Approach to Analysis

Numerous federal, state, and local laws regulate the storage, handling, disposal, and transportation of hazardous materials and wastes; the primary purpose of these laws is to protect public health and the environment. The severity of potential impacts associated with hazardous substances is based on their toxicity, ignitability, and corrosivity. Impacts associated with hazardous materials and wastes would be considered significant if the storage, use, transportation, or disposal of hazardous substances substantially increases the human health risk or environmental exposure.

4.6.2 Impacts

4.6.2.1 Alternatives 1, 2, and 3 (Preferred Alternative)

Vegetation clearing activities with any of the action alternatives could result in spills of hazardous materials, notably fuels and antifreeze, from chainsaws, heavy equipment, and mowing equipment. Herbicides may be used on some tree stumps and topped trees to prevent tree regrowth. Response to such spills is addressed in the installation's Spill Prevention and Countermeasures Plan; and the procedures described by that plan would be followed. Any hazardous substances, petroleum contaminants, or contaminated soils generated would be disposed of in accordance with federal, state, and local regulations. Thus, with implementation of any of the action alternatives impacts would be *less than significant*.

Installation Restoration Program Sites

There is no IRP site in the immediate area of the Felker Army Airfield; the majority of the sites exist in the cantonment area. No alteration or disturbance of any IRP site would occur with implementation of any of the action alternatives, therefore, there is *no anticipated impact* to IRP sites.

4.6.2.2 No Action Alternative

There would be *no impact* on hazardous and toxic substances and/or waste under the No Action Alternative as current operation procedures and activities would continue and no new activity that would use or generate any hazardous materials would be undertaken.

4.7 **BIOLOGICAL RESOURCES**

4.7.1 Approach to Analysis

Significance criteria used in assessing impacts to biological resources are based on 1) the importance (i.e., legal, commercial, recreational, ecological, or scientific) of the resource; 2) the proportion of the resource that would be affected relative to its occurrence in the region; 3) the sensitivity of the resource to proposed activities; and 4) the duration of ecological ramifications. Impacts to biological resources would be significant if implementation of the alternative would adversely affect a threatened or endangered species; greatly diminish habitat for a plant or animal species; substantially diminish a regionally or locally important plant or animal species; interfere with wildlife movement or reproductive behavior; and/or result in an infusion of exotic plant or wildlife species.

4.7.2 Impacts

4.7.2.1 Alternatives 1, 2, and 3 (Preferred Alternative)

Vegetation and Wetlands

Light Detection and Ranging data that was collected at the JBLE-Eustis in 2014 was evaluated to assess vegetation heights in the ROI to determine the approximate acreage of vegetation impacts with implementation of the action alternatives. Vegetation heights were analyzed to identify any shrubs (shrubs were defined as LIDAR points exceeding eight inches in height, but less than 15 feet in height) that would require mowing and the location of trees in the Primary Surface and Clear Zone 1 (trees were defined in our analysis as LIDAR points exceeding 15 feet) and any trees whose heights would penetrate the Approach-Departure Clearance Surface in the Clear Zone 2 and Clear Zone 3 and the Approach-Departure Clearance Surface Area adjacent to the Clear Zone (Clear Zone 1, Clear Zone 2, and Clear Zone 3).

Because the LIDAR analysis is based on canopy impacts, the acreages of estimated vegetation impacts is likely overestimated. This data is also based on 2014 conditions and in the future, maintenance may be required in any of the areas in the ROI which includes the Primary Surface, the Clear Zone, and the Approach-Departure Surface Area that is located adjacent to the Clear Zone. Depending on the alternative, the type of impacts to vegetation and soils would vary in the Clear Zone 2 and Clear Zone 3; however, the initial acres of impact remain constant as some type of vegetation impact (i.e. removal, cutting to stumps, and/or tree topping) could occur in these portions of the Clear Zone. Based on the results of the analysis of the wetland vegetation types defined in the wetland jurisdictional determination and the LIDAR vegetation height data, the estimated location and amount of vegetation impacts from initial implementation of the action is provided in Figure 4-1 and Table 4-1. The estimated location and amount of vegetation impacts found within the RPAs in the ROI from the initial implementation is provided in Figure 4-2 and Table 4-2.



Figure 4-1. Initial estimated vegetation impacts in the Region of Influence

Table 4-1.	Initial estimated	vegetation i	mpacts by	vegetation	type in th	e Region of
Influence						

	Vegetation Classification					
	Estuarine Emergent Watland	Palustrine Emergent Wotland	Palustrine Forested Wotland	Palustrine Scrub/Shrub Wotland	Unlanda	
Location	(acres)	(acres)	(acres)	(acres)	(acres)	
Primary Surface	0.73	0.00	1.62	0.25	13.03	
Clear Zone 1						
(North)	0.25	0.22	0.10	0.05	1.53	
Clear Zone 2						
(North)	0.17	0.45	2.40	0.10	4.31	
Clear Zone 3						
(North)	0.01	0.02	1.95	0.02	3.72	
Clear Zone 1						
(South)	0.55	0.03	3.05	0.28	5.05	

	Vegetation Classification					
	Estuarine	Palustrine	Palustrine	Palustrine		
	Emergent	Emergent	Forested	Scrub/Shrub		
	Wetland	Wetland	Wetland	Wetland	Uplands	
Location	(acres)	(acres)	(acres)	(acres)	(acres)	
Clear Zone 2						
(South)	1.10	0.00	1.96	0.69	5.34	
Clear Zone 3						
(South)	0.23	0.00	0.18	0.00	12.13	
Approach						
Departure						
Clearance Surfaces	1.12	1.03	4.26	0.10	15.48	
Total Acres of						
Impact	4.15	1.76	15.54	1.49	60.58	



Figure 4-2. Initial estimated vegetation impacts by vegetation type in the Resource Protection Area within the Region of Influence

	Vegetation Classification					
Location	Estuarine Emergent Wetland (acre)	Palustrine Emergent Wetland (acre)	Palustrine Forested Wetland (acre)	Palustrine Scrub/Shrub Wetland (acre)	Uplands (acre)	
Primary Surface	0.73	0.00	1.62	0.25	5.44	
Clear Zone 1 (North)	0.25	0.22	0.10	0.05	1.15	
Clear Zone 2 (North)	0.17	0.45	2.40	0.10	3.88	
Clear Zone 3 (North)	0.01	0.02	1.95	0.02	3.49	
Clear Zone 1 (South)	0.55	0.03	3.05	0.28	4.11	
Clear Zone 2 (South)	1.10	0.00	1.96	0.69	5.26	
Clear Zone 3 (South)	0.23	0.00	0.18	0.00	3.88	
Approach Departure Clearance Surfaces	1.12	1.03	4.26	0.10	12.48	
Total Acres of Impact	4.15	1.76	15.54	1.49	39.68	

 Table 4-2. Initial estimated vegetation impacts by vegetation type in the Resource

 Protection Area within the Region of Influence

While the type of impacts to vegetation vary for the action alternatives, the overall acreage of impacts in the Primary Surface, Clear Zone 1, and the Approach-Departure Surface Area are the same. Within the Primary Surface and Clear Zone 1, the greatest impact to vegetation would occur in the uplands and the forested wetlands where all trees would be removed (stumps would be ground down and hand cut) from these areas. Within Emergent Wetlands in the Primary Surface and Clear Zone 1, trees would be cut to stumps but no mowing of shrubs would occur. Per our analysis, this is a relatively small impact of less than approximately two acres, as most of the emergent wetlands do not provide viable habitat for trees and trees within this wetland type are typically occurring in the fringe area surrounding deeper emergent habitats. Within Forested Wetlands in the Primary Surface and Clear Zone 1, trees would be removed and shrubs would be mowed. The least impacts to vegetation would occur in the scrub/shrub wetlands where tree removal and mowing of shrubs would occur. Within the Approach-Departure Surface Area, trees would be topped (cut to the required height) if their heights are not 10 feet below the Approach-Departure Surface Area. Impacts to vegetation are greatest in uplands and forested wetlands. Some impacts also occur in Emergent Wetlands and Scrub/Shrub Wetlands, although impacts to these acres is substantively less as these types of habitats are not as suitable for trees due to their hydrological conditions. Long-term maintenance that would consist of application of pesticides in accordance with integrated pest management practices to tree stumps and topped vegetation and mowing operations would occur to maintain the vegetation clearances over time.

With implementation of Alternative 1, trees would be cut to stumps in Clear Zone 2 and Clear Zone 3. Long-term maintenance that would consist of application of pesticides in accordance with

standard integrated pest management practices to stumps would occur to prevent re-growth. Over time, this would change the vegetation character and composition of the local area. Similar to the other areas, the most substantive impacts in the Clear Zone 2 and Clear Zone 3 would occur in Uplands and Forested Wetlands with less impacts occurring in the Emergent Wetlands and Scrub/Shrub Wetlands.

With implementation of Alternative 2, trees would be cut to stumps in Clear Zone 2 and trees would be topped to 10 feet below the Approach-Departure Clearance Surface in the Clear Zone 3. Long-term maintenance that would consist of application of pesticides in accordance with standard integrated pest management practices to stumps and topped trees would occur to prevent regrowth. In addition, a LIDAR analysis, or equivalent method, would be done every five years to assess vegetation heights to determine vegetation maintenance needs.

With implementation of Alternative 3, trees with heights exceeding 10 feet below the Approach-Departure Clearance Surface would be topped to 10 feet below the Approach-Departure Clearance Surface in the Clear Zone 2 and Clear Zone 3. Long-term maintenance that would consist of application of pesticide in accordance with standard integrated pest management practices to stumps and topped trees would occur to prevent re-growth. In addition, a LIDAR analysis, or equivalent method, would be done every five years to assess vegetation heights to determine vegetation maintenance needs.

Overall, the topping of trees would result in less impacts to vegetation than cutting the trees to stumps. With the topping operation, some of the trees may survive, however, with the cutting to stumps tree mortality is evident. Tree topping would occur during the timeframe of September 16–April 14. Cutting of the trees during this time frame is necessary for protection of federally listed bat species. Topping of the trees can induce stress to vegetation, potentially making them more susceptible to pests and/or diseases. We would estimate some mortality of the trees to occur from the topping and/or use of the integrated pesticide management practices. The amount of mortality or potentially increased level of pests or disease that could occur from the topping operations is relatively uncertain. Therefore, of the action alternatives, Alternative 3 would have less impacts to vegetation as compared to the other alternatives, and Alternative 1 would have the most substantive impacts to vegetation. However, all of the vegetation impacts would be localized and impacts to wetlands where there would be soil disturbance and vegetation removal (in Palustrine Forested Wetlands and Palustrine Scrub/Shrub wetlands in the Primary Surface and Clear Zone 1) would be mitigated for in accordance with the CWA Section 404 requirements, the Compensatory Mitigation for Losses of Aquatic Resources (Mitigation Rule), 33 CFR Parts 325 and 332, and 62.1-44.15:21 B, Code of Virginia.

Additional coordination with the USACE and the VDEQ will be conducted prior to the implementation of an action alternative. An Individual Permit would be obtained pursuant to Section 404 of the Clean Water Act from the USACE and a 401 Water Quality Certification will be obtained from the VDEQ. In addition to standard stormwater and forestry BMPs (described in

Section 6, *Special Procedures*), additional standard mitigation measures would be specified in the permit requirements. The permit conditions would require that implementation of an action alternative:

- Avoid wetland and water impacts where practicable;
- Minimize potential impacts to wetlands and waters; and
- Compensate for any remaining, unavoidable impacts to wetlands or waters through activities to enhance or create wetlands/and or waters.

A formal mitigation plan consistent with the requirements of 32 CFR 989.15 and 32 CFR 989.22(d) has been prepared for the Preferred Alternative (and is provided in Appendix E) and will be finalized during the permitting process prior to project implementation. Therefore, we would anticipate that impacts to vegetation with implementation of an action alternative would be *less than significant*.

Wildlife

Implementation of any of the action alternatives would result in short-term to long-term, adverse, impacts to wildlife that range from minor to moderate impacts. Tree removal, cutting, and topping operations would not occur from April 15-September 15 in order to protect any potential northern long-eared bat and Indiana bat roosting and pupping habitats. This would also serve to protect other state-listed bats and non-listed bat species that may also be using this area for roosting and pupping habitat. Likewise, this restriction would also protect most potential direct losses of bird nests, eggs, and associated juvenile birds in the ROI, as nesting would occur during the time of year when tree and shrub removal and mowing would not be allowed. Therefore, the direct loss of bat or bird nests, eggs, or juvenile birds would be unlikely, as this would be mitigated by the implementation of the time of year restriction.

During operation of heavy equipment and mowers, most motile wildlife would be disturbed and would move away from the noise and disturbance impacts. Highly mobile wildlife such as white-tailed deer (*Odocoileus virginianus*) and eastern gray squirrels (*Sciurus carolinensis*) would move away from the noise and disturbance and utilize other comparable habitats at the JBLE-Eustis. However, impacts to these species would be minor as ample amounts of comparable habitats are found nearby at the JBLE-Eustis. There could be mortality of less mobile species, such as frogs, lizards, salamanders, snakes, turtles, and toads that cannot move away from the impact.

The noise and disturbance impacts to wildlife would be a short-term effect but there would also be long-term impacts from the loss and reduction in quality of foraging, breeding and nesting habitat to a variety of wildlife throughout the ROI. With implementation of an action alternative, there would be a long-term loss of wildlife habitat in the Primary Surface, Clear Zone, and Approach-Departure Clearance Surface Area. Some species would have to relocate foraging, breeding and nesting habitats to other areas in the vicinity of the ROI. This may cause wildlife such as songbirds to move out of these areas permanently and find more suitable habitat. However, these impacts would be minor, as ample amounts of other similar habitats exist in the vicinity of the ROI.

Cutting of trees to stumps would generally reduce the quality of most wildlife habitat as compared to areas with topped trees, as the topped trees would still provide viable habitat to a variety of bird and mammal species, including bats. Some topped trees may continue to fruit and provide foraging habitat to a variety of bird and mammal species. In the event that the topped trees die, they would provide viable shelter and/or foraging habitat to a variety of wildlife such as bats and woodpeckers. With implementation of the action alternatives, impacts would be least for Alternative 3 (minor impacts), as the topped trees would still provide viable habitat to a variety of bird and mammal species. Impacts to wildlife would increase as cutting to stumps is increased as opposed to topping with Alternative 1 (moderate impacts) having the most impacts to wildlife followed by Alternative 2 (minor to moderate impacts). Overall, impacts to these species would be *less than significant* based on the scale of the project, the time of year restriction, and the ability of the more motile wildlife to move away from the impacts. Overall, impacts to biological resources would be less than significant.

Special Status Species

The federally and state listed northern long-eared bat and Indiana bat and the state listed little brown bat, and tricolored bat have the potential to occur in the ROI as they have been detected through previous survey efforts conducted at JBLE-Eustis in 2016 (St. Germain 2016). To protect any potential maternal roosting and pupping habitat in the ROI, a time of year restriction would be put in place where tree removal, cutting, and topping would not be allowed from April 15-September 15. Implementation of any of the action alternatives would cause some long-term loss of tree habitat for bat species; however, loss of tree habitat is not attributed as a driving cause for the decline of either these species and ample, comparable wooded habitat surrounding the ROI exists. Therefore implementation of the action alternatives *may affect, but is not likely to adversely affect* the northern long-eared bat and the Indiana bat and impacts would be *less than significant*. We would expect the same level of impact for the state listed bat species. The ESA, Section 7 Biological Evaluation was submitted to the USFWS on 30 November 2016 and the USFWS concurred with the findings of JBLE-Eustis that impacts to both bat species would be may affect, not likely to adversely affect. A copy of this correspondence is provide in Appendix C.

Red knots were listed in the USFWS Trust Resources Report (2017) in the Migratory Bird section of the listing. However, the red knot has not been identified in the ROI based on survey efforts conducted in the ROI and the vicinity of the ROI (Priestly 2017; Priestly 2016). Also, the ROI would not provide suitable habitat for this species, so it would be highly unlikely that this

species would occur in the ROI. Therefore we would anticipate there to be *no affect and therefore, no impact* to the red knot with implementation of any of the action alternatives.

There is no designated federal critical habitat located in the ROI for any species. Therefore, with implementation of any of the action alternatives there would be *no affect* to critical habitat.

Bald eagles are protected under the American Bald and Golden Eagle Act of 1972 and the MBTA, and are known to occur in the ROI. However, with the planned time of year restriction for the project, take of any nests, eggs, or juveniles would be unlikely. Implementation of an action alternative would cause a long-term loss of nesting habitat; however, there is other ample, comparable habitat surrounding the ROI. Also, because nests and eggs in the ROI are allowed to be removed for the safety of the airfield under an existing Bald Eagle Permit with the USFWS, removing the trees could actually reduce eagle nesting impacts if eagles would nest in locations away from the Felker Army Airfield. A Bald Eagle Permit may be required from the USFWS if a tree with an eagle nest will need to be removed or topped. However, based on the current data provided by the Center for Conservation Biology (2016) and Fort Eustis staff (James Dolan, pers. comm. 2017), no eagle nests currently exist in the ROI. Therefore, we would anticipate any impacts to bald eagles to be *less than significant*. Implementation of an action alternative would cause *less than significant* adverse impacts to birds under the protection of the American Bald and Golden Eagle Act of 1972 and the MBTA.

A notable variety of other species protected under the MBTA are known to occur in the ROI. Other than eagles, nesting and nesting success is not monitored at the JBLE-Eustis, so it is unknown which bird species are potentially nesting in the ROI and the number of nests in the ROI. However, suitable nesting habitat for a variety of birds under the protection of the MBTA exists within the ROI. Even so, with the planned time of year restriction for the project, any potential take of any nests, eggs, or juveniles would be unlikely. A MBTA Permit may be required from the USFWS if a tree with an active nest under the protection of the MBTA will need to be removed or topped. Implementation of an action alternative would cause a long-term loss of nesting habitat, however, other ample, comparable habitat surrounding the ROI exists. Therefore, implementation of an action alternative would cause *less than significant* adverse impacts to birds under the protection of the MBTA.

4.7.2.2 No Action Alternative

Under the No Action Alternative, there would be no change to the wildlife habitat around Felker Army Airfield. No effect to the habitat or local wildlife would be expected and conditions would remain the same for local flora and fauna.

4.8 CULTURAL RESOURCES

4.8.1 Approach to Analysis

Cultural resources considered in this section are those defined by the NHPA as properties listed in or eligible for listing in the NRHP and are referred to as historic properties. Historic properties eligible for listing in the NRHP include prehistoric and historic archaeological sites, structures, buildings, objects, landscapes, and collections of these in districts. Eligibility for listing in the NRHP is based on one or more of four criteria: a) association with important historic events or patterns of history; b) association with persons important in history; c) representative of the work of a master or exemplary as a type; or d) have yielded or may yield information important to history or prehistory.

Section 106 of the NHPA and its implementing regulations, 36 CFR Part 800, requires the lead federal agency, in this case the USACE, to assess the potential effects of an undertaking on historic properties that are within the proposed project's Area of Potential Effect, which is defined as "the geographic area or areas within which an undertaking may directly or indirectly cause alterations in the character or use of historic properties, if any such properties exist" (36 C.F.R. 800.16[d]). The lead federal agency consults with the SHPO who acts on behalf of the Advisory Council on Historic Preservation (ACHP) to identify historic properties affected, determine whether the effects are adverse, and resolve the adverse effects. The ACHP may participate in the resolution of significant adverse effects, or if there is any disagreement between the lead agency and the SHPO.

The identification of historic properties (NRHP eligible) process includes historical, architectural, and archaeological studies, as well as the inclusion of local residents and Indian tribes with special knowledge of a property's historic and cultural significance. In addition to the four criteria there are several criteria considerations which allow the possible eligibility of properties generally not considered eligible for the NRHP such as: properties less than 50 years old, buildings that have been moved, and cemeteries. Assessing effects to properties, determing if the effects are adverse to their historic character considers both direct and indirect effects. Direct effects are any that are introduced by the project, most clearly the physical destruction or alteration of all or part of a property. Other direct effects including altering the setting of a historic property, or introducing visual or noise intrusions are often termed 'indirect' as opposed to physical impacts, but are nonetheless direct results of the project implementation. Strictly speaking, indirect effects are those a project would make more likely, such as increased residential or commercial development, but are not a part of the subject undertaking.

A significant impact to cultural resources is an impact that diminishes or destroys the integrity of an NRHP property. This equates to adverse effect for Section 106 of the NHPA.

4.8.2 Impacts

4.8.2.1 Alternatives 1, 2, and 3 (Preferred Alternative)

Implementation of any of the action alternatives has the potential to cause effects to the following cultural resources sites: 44NN0089, 44NN0125, 44NN0126, 44NN0202, and 44NN0204. These sites have not been evaluated for NRHP eligibility and therefore, must be assumed to be eligible for the NRHP. Site 44NN0120, although determined to be NRHP-eligible, does not have significant archaeological deposits within the Area of Potential Effect (i.e., ROI). Best management practices to mitigate soil disturbances and erosion as detailed in Section 6, Special *Procedures*, would mitigate potential impacts to cultural resources with implementation of any of the action alternatives. At tree removal sites in the Primary Surface and Clear Zone 1 (except in Emergent Wetlands where trees would only be cut to stumps), stumps would be individually ground and hand cut to minimize soil disturbances. Stumps would be ground only to the surface of the mineral soil. Following tree removal, a native, perennial herbaceous seed mix would be planted to help stabilize the soil surface. This would minimize any potential disturbances to Site 44NN0204. Cultural resource sites in Clear Zone 2 and Clear Zone 3, and the Approach-Departure Clearance Surface Area should not be adversely affected with implementation of any of the action alternatives. All cultural resource sites would be marked, with a 50 feet buffer around the mapped site boundary, as sensitive areas where ground disturbance is to be minimized during the removal of trees. Because BMPs to minimize soil disturbance and erosion would be followed, there should be less than significant impacts (no adverse effects) to cultural resources with implementation of any of the action alternatives.

4.8.2.2 No Action Alternative

The No Action Alternative would not result in any ground disturbance or changes to the landscape. Therefore, there would be no effects to cultural resources if the No Action Alternative is selected.

4.9 GEOLOGY AND SOILS

4.9.1 Approach to Analysis

An impact to geological resources would be considered significant if implementation of the Proposed Action would: 1) increase potential occurrences of erosion, siltation, or geological hazards (e.g., landslides); 2) incorporate engineering or construction techniques that do not adequately address potential geologic hazards; or 3) expose people or structures to major geological hazards. Generally, impacts with regards to geological resources can be avoided or minimized if proper construction techniques, erosion/siltation control measures, and structural engineering designs are incorporated into project development. Because potential impacts to geological resources would be limited to the project vicinity within the boundaries of the JBLE-Eustis there would be no impacts to regional geological resources and further analysis of off-base resources has been eliminated.

4.9.2 Impacts

4.9.2.1 Alternatives 1, 2, and 3 (Preferred Alternative)

Standard BMPs would be implemented during project implementation to avoid and minimize potential impacts to soils to the maximum, extent practical. Stormwater BMPs would be used to prevent and reduce any potential erosion and sedimentation impacts. Tree removal, cutting operations, and topping operations would be controlled in accordance with forestry BMPs to reduce potential disturbances to soils, natural resources, and cultural resources.

Stormwater BMPs would be used to prevent and mitigate potential erosion and sedimentation impacts that have the potential to cause short-term impacts to soils. Prior to construction, a Stormwater Pollution Prevention Plan approved by the VDEQ as authorized under the Virginia Stormwater Management Program Regulation (9VAC25-870) that includes erosion control practices, inspection procedures, and other BMPs will be required. An erosion and sediment control plan approved by the VDEQ would be developed that minimizes soil exposure and compaction during construction and controls stormwater discharges to minimize soil erosion. Specific measures to minimize soil exposure and compaction will be required to follow during project implementation are described in Section 6, *Special Procedures*. In the Clear Zone 1 and the Primary Surface, soil disturbance would be minimized to the maximum extent practicable by individual grinding of stumps and hand cutting of roots. Following tree removal, a native, perennial seed mixture would be planted. Stormwater BMPs and forestry BMPs that would be followed during project implementation are detailed in Section 6, *Special Procedures*.

Therefore, implementation of forestry and stormwater BMPs would mitigate any potential impacts to geological resources and would result in *less than significant impacts* to geological resources with implementation of any of the action alternatives.

4.9.2.2 No Action Alternative

Under the No-Action Alternative, no tree removal, tree topping nor additional vegetation mowing would occur in the ROI. Consequently, geological resources would remain as described in Section 3.9, *Geology and Soils*. Therefore, implementation of this alternative is considered to result in no effects to geological processes and soils.

4.10 TRANSPORTATION AND CIRCULATION

4.10.1 Approach to Analysis

Potential impacts to transportation and circulation are assessed with respect to anticipated disruption or improvement of current transportation patterns and systems; deterioration or improvement of existing levels of service; and changes in existing levels of transportation safety. Beneficial or adverse impacts may arise from physical changes to circulation (e.g., closing, rerouting, or creating roads), or changes in daily or peak-hour traffic volumes created by

installation workforce and population changes. Adverse impacts to roadway capacities would be considered significant if roads with no history of exceeding capacity were forced to operate at or above their full design capacity.

4.10.2 Impacts

4.10.2.1 Action Alternatives 1, 2, and 3 (Preferred Alternative)

During project implementation, heavy haul trucks and trucks containing equipment and mowers as well as vehicles containing personnel and contractors would generate increased trips along the road network used to access the JBLE-Eustis and the JBLE-Eustis military routes/roads network. No anticipated road closures or re-routing of traffic is anticipated on the roads that would be used to access the JBLE-Eustis or on military routes/roads at the JBLE-Eustis. It is not anticipated that existing road capacities would be exceeded or require any type of modification with implementation of any of the action alternatives. With implementation of any of the action alternatives, adverse traffic impacts would be short-term and minor. Consequently, implementation of any of the action alternatives would result in *less than significant* impacts to transportation and circulation.

4.10.2.2 No-Action Alternative

Under the No Action Alternative, existing conditions with respect to transportation would remain as described in Section 3.10, *Transportation and Circulation*.

4.11 AESTHETICS AND VISUAL ENVIRONMENT

4.11.1 Approach to Analysis

Impacts to aesthetics and visual resources would be deemed significant if impacts include disturbances that could alter the overall character of the viewshed of a visual resource, and the viewshed might not resume its original character following the action.

4.11.2 Impacts

4.11.2.1 Alternatives 1, 2, and 3 (Preferred Alternative)

Implementation of the action alternatives would result in a long-term, adverse impact to the viewshed. Portions of the viewshed in the Primary Surface and the Clear Zone 1 would change from tree-dominated habitats to herbaceous-dominated habitats, however, the area would remain in a relatively undeveloped, natural state with the exception of the Landing Zone and associated buildings and structures. Trees within the Approach-Departure Clearance Surface Area adjacent to the Clear Zone would be topped to 10 feet below the Approach-Departure Clearance I would have the greatest adverse impact to the viewshed; there would be long-term, adverse impacts to the viewshed as trees penetrating 10 feet below the Approach-Departure Surface would be cut to

stumps in both the Clear Zone 2 and Clear Zone 3. Alternative 2 is similar to Alternative 1, except trees penetrating the Approach-Departure Clearance Surface in the Clear Zone 3 are topped instead of being cut to stumps. Topping a limited portion of the trees over time would help to preserve the viewshed as the general character and appearance of the overall viewshed would remain largely intact. Alterative 3 is identical to Alternative 2 except there would be topping in Clear Zone 2 instead of cutting trees to stumps. Of all Alternatives, Alternative 3 has the least impacts to the viewshed as topping in the Clear Zone 2 and Clear Zone 3 would help retain the overall character of the viewshed more than the other two action alternatives. Impacts with implementation of Alternative 2 or Alternative 3 would result in minor, adverse impacts to the viewshed.

With all of the action alternatives, the wetlands and forested areas surrounding the ROI would remain undisturbed. While implementation of the action alternatives would result in an alteration in the local viewshed, it would still be a view of a relatively undeveloped, natural area (with the exception of the Landing Zone and associated buildings and structures), and the impact would be *less than significant*, as the alteration would not result in a degradation of the viewshed's overall character.

4.11.2.2 No Action Alternative

No impacts to aesthetic or visual resources are expected as no change to the current visual appearance of the proposed project area would be expected.

5 CUMULATIVE IMPACTS

Cumulative impacts on environmental resources result from incremental impacts of Proposed Actions when combined with other past, present, and reasonably foreseeable projects in an affected area. Cumulative impacts can result from minor, but collectively substantial, actions undertaken over a period of time by various agencies (e.g., federal, state, or local) or persons. In accordance with the NEPA, a discussion of cumulative impacts resulting from projects proposed, under construction, recently completed, or anticipated to be implemented in the near future is required.

5.1 Approach to Cumulative Impacts Analysis

Per CEQ guidelines for considering cumulative effects under NEPA, this cumulative impact analysis includes three primary considerations to:

- 1. Determine the scope of the cumulative analysis, including relevant resources, geographic extent, and timeframe;
- 2. Conduct the cumulative effects analysis; and
- 3. Determine the cumulative impacts to relevant resources.

5.1.1 Cumulative Projects

The CEQ guidelines require that potential cumulative impacts be considered over a specified time period (i.e., from past through future). The appropriate time for considering past, present, and reasonably foreseeable future projects can be the design life of a project, or future timeframes used in local master plans and other available predictive data. Determining the timeframe for cumulative impacts analysis requires estimating the length of time the impacts of a proposed action would last and considering the specific resource in terms of its history of degradation. The cumulative impacts analysis presented herein is not bound by a specific future timeframe. Per CEQ guidelines, in order to assess the influence of a given action, a cumulative impact analyses should be conducted using existing, readily available data and the scope of the cumulative impact analysis should be defined, in part, by data availability. Consequently, only past projects or reasonably foreseeable future projects with the potential to contribute to cumulative impacts of the Proposed Action or its alternatives have been evaluated in this section. While the cumulative impacts analysis is not limited by a specific timeframe, it should be recognized that available information, uncertainties, and other practical constraints limit the ability to analyze cumulative impacts for the indefinite future. Consequently, future actions that are speculative are not considered in this EA.

In assessing cumulative effects, previous projects and operations that have occurred in the ROI for individual resources were considered, as well as current project and operations such as the military training operations that occur in the ROI, and planned future projects in the ROI. The previous development of the Felker Army Airfield as described in Section 2.2, *History of the Felker Army Airfield and Mission Support*, was considered as part of the cumulative effects analysis. Continued operations to evaluate in the cumulative effects analysis would include

airfield operations, military training activities, BASH Prevention Program activities, and natural resource management activities. Within the ROI, a planned future project is the construction of an Aviation Complex south of the Felker Airfield Army runway and Primary Surface. An Aviation Complex is currently in the design phase at JBLE-Eustis. An EA has been prepared and was coordinated for public and agency review and no significant impacts were identified with the construction and operation of the Aviation Complex.



Figure 5-1. Future location of the Aviation Complex at the Joint Base Langley Eustis-Fort Eustis

Land Use. Implementation of any of the action alternatives would have an adverse, cumulative effect impact to military training operations in conjunction with the construction and operation of the Aviation Complex. However, the Sling-Load Training Area that would be displaced by the Aviation Complex would be relocated and impacts to training operations would not reach a level of significant impacts. While these actions could impact training operations, training operations could still commence and any cumulative impacts would be anticipated to be less than significant. We would not anticipate natural resources management to cause any significant, cumulative impacts with implementation of any of the action alternatives. Overall any potential cumulative impacts of implementation of the action alternatives with past, present, or future anticipated actions would cause *less than significant* impacts to land use.

Noise. Implementation of any of the action alternatives in conjunction with aircraft operations, current military training operations, and BASH Prevention Program operations could have an adverse, cumulative effect to noise levels. Also, there could be some adverse, cumulative impacts

to noise levels if tree removal, cutting, and/or topping operations occur concurrently with the construction of the aviation complex. While noise levels may increase with implementation of the action alternatives with current operations and the construction of the future Aviation Complex, we would not expect impacts to be significant. Therefore, any potential cumulative effects of implementation of the action alternatives with past, present, or future anticipated actions would cause *less than significant* impacts to noise levels.

Air Quality. Estimated emissions generated by the any of the action alternatives in the ROI (for Air Quality, this is the Hampton Roads Region) would be *de minimis* and would not be regionally significant. While implementation of any of the action alternatives would have adverse, cumulative effects with other existing sources in the Hampton Roads Region, and potentially future emission sources associated the construction and operation of the Aviation Complex, it is not anticipated that any of the action alternatives would cumulatively interact with other sources to generate a significant impact. Therefore, any potential cumulative effects of implementation of the action alternatives with past, present, or future anticipated actions would cause *less than significant* impacts to air quality.

Water Resources. Impacts to surface waters would be mitigated through implementation of forestry and stormwater BMPs. Also, impacts to water resources from future construction of the Aviation Complex would also be mitigated through implementation of stormwater BMPs. While implementation of the any of the action alternatives and construction of the Aviation Complex may have an adverse impact to floodplains, we would not expect these impacts to reach a level of significant impacts. Therefore, we would not anticipate any significant impacts to result from implementation of the action alternatives with the future construction and operation of the Aviation Complex. Therefore, any potential cumulative effects of implementation of the action alternatives with past, present, or future anticipated actions would cause *less than significant* impacts to water resources.

Safety and Occupational Health. Overall we would not anticipate implementation of any of the action alternatives to cumulatively interact with other past, present, or future actions to affect safety and occupational health. Therefore, there would be *no cumulative impacts* to occupational safety and health with implementation of any of the action alternatives with other past, present, or future actions.

Hazardous and Toxic Materials and Wastes. Overall we would not anticipate implementation of any of the action alternatives to cumulatively interact with other past, present, or future actions to affect hazardous and toxic materials and waste. Therefore, there would be *no cumulative impacts* to hazardous and toxic materials and waste and with implementation of any of the action alternatives with other past, present, or future actions.

Biological Resources. Past actions, including development of the airfield and supporting structures, and future construction of the Aviation complex would have some adverse cumulative

impacts to natural resources with implementation of any of the action alternatives to vegetation/wildlife habitat, wildlife, and threatened and endangered species. Overall, there would be a cumulative loss of vegetation that includes both wetlands and upland areas. However, wetland loss would be fully mitigated for both projects in accordance with CWA, Section 404 requirements. There would also be an associated cumulative adverse loss of wildlife habitat with implementation of the action alternatives with past development and the proposed future development site of the Aviation Complex. Notably there would be a direct loss of potential avian nesting habitat to species that include migratory birds. There would also be a cumulative loss of forested habitat that may be used by the federally and state listed northern long-eared bat and Indiana bat. It is uncertain how this habitat is used by the bats, however, it could be used as potential maternal roosting and pupping sites. Similar impacts would occur to the threatened state listed bat species that have the potential to occur in the area. Overall, however, roosting habitat loss is not attributed as a cause significantly contributing to the decline of listed bat species, and impacts would be largely controlled through implementation of a time of year restriction with implementation of any of the action alternatives. Training activities in the ROI may also contribute to vegetation and wildlife impacts by compaction of soils and also by causing flushing of wildlife. However, it is not anticipated that any of these adverse, cumulative impacts would reach a level of significant impacts. Therefore, any potential cumulative effects of implementation of the action alternatives with past, present, or future anticipated actions would cause less than significant impacts to biological resources.

Cultural Resources. With implementation of the action alternatives, potential adverse impacts to cultural resources would be controlled through implementation of forestry and stormwater BMPs. Therefore, we would anticipated there would be *no significant, cumulative effects* to cultural resources with implementation of any of the action alternatives with other past, present, or future actions.

Geology and Soils. Implementation of any of the action alternatives in association with past actions, including development of the airfield and supporting structures, and future construction of the Aviation complex would have some adverse, cumulative impacts to soils. Overall there would be short-term disturbances and long-term impacts to soils associated with the construction of the Aviation Complex. Training activities in the ROI may also contribute to soil impacts by compaction and increasing erodibility of soils. However, impacts to soils for all of these actions would be prevented and mitigated through the implementation of stormwater BMPs. It is not anticipated that any of these adverse, cumulative impacts would reach a level of significant impacts. Therefore, any potential cumulative effects of implementation of the action alternatives with past, present, or future anticipated actions would cause *less than significant* impacts to soils.

Transportation and Circulation. There could be adverse, short-term cumulative impacts to transportation and circulation if tree removal, cutting, and topping operations occurred concurrently with construction of the Aviation Complex. However, the impacts could be largely mitigated through project coordination and would not reach a level of significant impacts.

Therefore, any potential cumulative effects of implementation of the action alternatives with past, present, or future anticipated actions would cause *less than significant* impacts to transportation and circulation.

Aesthetics and Visual Resources. Implementation of any of the action alternatives in association with previous development in the ROI (runway and associated structures) as well as planned future development with construction of the Aviation Complex would have an adverse, cumulative effect to aesthetics and visual resources. However, this would be a localized impact and much of the landscape surrounding the airfield is already developed. Therefore, any potential cumulative effects of implementation of the action alternatives with past, present, or future anticipated actions would cause *less than significant* impacts to aesthetics and visual resources.

6 SPECIAL PROCEDURES

Impact evaluations conducted during preparation of this EA have determined that no significant impacts would result from implementation of the Proposed Action at JBLE-Eustis. This determination is based on a thorough review and analysis of existing resource information and coordination with knowledgeable, responsible personnel from the USAF and relevant local, state, and federal agencies.

Time of Year Restriction

No tree removal, cutting, or topping would be allowed during the time period of April 15-September 15 in order to protect potential northern long-eared bat and Indiana bat roosting and pupping habitat.

Best Management Practices

Standard BMPs would be implemented during project implementation to minimize potential impacts to resources to the extent practical. Tree removal and cutting operations would be controlled in accordance with forestry BMPs to reduce potential disturbances to soils, natural resources, and cultural resources. Stormwater BMPs would be used to mitigate any potential erosion and sedimentation impacts. Trees removed, cut down, or topped would be either be disposed of offsite or sold as timber. Shrubs and herbaceous vegetation would be disposed of offsite.

Stormwater BMPs would be used to prevent and mitigate erosion and sedimentation impacts that have the potential to cause short-term and long-term impacts to soils as well as water quality. Prior to construction, a Stormwater Pollution Prevention Plan approved by the VDEQ, as authorized under the Virginia Stormwater Management Program Regulation (9VAC25-870), that includes erosion control practices, inspection procedures, and other BMPs will be required. An erosion and sediment control plan approved by the VDEQ would be developed that minimizes soil exposure and compaction during construction and controls stormwater discharges to minimize soil erosion. Specific measures to minimize soil exposure and compaction and reduce potential impacts to stormwater that would be required to be followed during construction would consist of the following:

- Equipment and vehicles would be operated outside of wetlands wherever feasible and use mats when work in wetlands would be unavoidable.
- Heavy equipment, located in temporarily impacted wetland areas, would be placed on mats, geotextile fabric or use other suitable measures to minimize soil disturbance to the maximum extent practicable.
- Personnel and contractors would install and monitor erosion-prevention BMPs such as silt fences, sediment berms, and/or other equivalent sediment control measures as appropriate and in accordance with the approved Stormwater Pollution Prevention Plan.

- Personnel and contractors would apply permanent or temporary soil stabilization to denuded areas within seven days after final grade is reached on any portion of the site.
- Personnel and contractors would conduct soil testing prior to application of native seed mixes to determine if fertilizer would be necessary and to determine the appropriate nutrients and ratio of nutrients in the fertilizer.
- Personnel and contractors would apply fertilizer to planting sites in accordance with manufacturer's recommendations and do not apply nutrients during rainfall events.
- Personnel and contractors would inspect stormwater water BMPs and potential risks to stormwater (e.g. material stockpiles, silt fences, etc.) (i) at least once every four business days or (ii) at least once every five business days and no later than 48 hours following a measurable storm event. In the event that a measurable storm event occurs when there are more than 48 hours between business days, the inspection would be conducted on the next business day.
- Disturbed areas would be stabilized immediately whenever any clearing, grading, excavating, or other land-disturbing activities have permanently ceased on any portion of the site, or temporarily ceased on any portion of the site and would not resume for a period exceeding 14 days.

Other BMPs that would be employed during project implementation would include the following:

- All trees that would be topped or removed would be properly marked to ensure that only those trees that are required to be removed would be impacted.
- All cultural resources sites would be marked with a sign stating "Sensitive Area" and fenced with a 50 feet surrounding buffer prior to any construction activities and during construction activities. Any tree felling within cultural resources sites would be restricted to the minimal necessary to remove trees and trees in adjacent areas will be felled away from the cultural resources sites.
- Forestry BMPs for selecting temporary road/trail sites, constructing temporary roads/trails, road and associated drainage practices would be followed as described in the *Virginia's Forestry Best Management Practices for Water Quality* Technical Manual (Virginia Department of Forestry 2011).
- Crossing of saturated areas would be avoided if possible but if deemed necessary, crossings would be temporarily constructed as described in the *Virginia's Forestry Best Management Practices for Water Quality* Technical Manual (Virginia Department of Forestry 2011).
- Use of access roads/trails would be minimized and would not cross through saturated areas if possible or within 50 feet of any cultural resources sites. Existing roads will be used whenever possible and would not cross cultural resource sites. The width of roads would be restricted to the width of the largest vehicle that would be used onsite for the tree removal efforts. Turn around areas would be restricted and limited to minimize impacts to soils and vegetation. All access points would avoid existing water bodies/saturated areas to the maximum, practical

extent. Should a crossing be necessary for vehicles and equipment, a bridge, culvert, pole ford or other equivalent BMP would be employed to minimize potential erosion and rutting.

- Log landings are the areas where tree logs would be concentrated, processed, sorted and loaded prior to being taken offsite. Log landings would follow the BMPs described in the *Virginia's Forestry Best Management Practices for Water Quality* Technical Manual (Virginia Department of Forestry 2011) to ensure any potential water quality/sedimentation issues are mitigated.
- Tree removal sites or sites disturbed by temporary access roads would be brought back to original grade and replanted with a native, perennial seed mixture.
- Application of any pesticides to control tree re-growth would be limited solely to the target vegetation.
- Equipment and cut trees would only be stored onsite during designated, upland staging areas. Any cut trees would not be left in wetland areas for more than one day after being cut.
- Surveyor's flagging or an equivalent methodology would be used to flag sensitive areas where equipment is not allowed to cross.
- Directional felling would be used to ensure that trees are not dropped in environmentally sensitive areas such as wetlands.
- No storage of fuels or chemicals or refueling of vehicles or equipment would occur in environmentally sensitive areas including the upland forest areas or wetland sites.
- The contractor would be required to carry a spill control kit at all times should a spill of a hazardous material occur or if there is a vehicle or equipment leak. The spill kit would include absorbent material, clamps and plugs for leaks, a sturdy catch basin for leaks, digging tools, and tarps to protect soil during repair jobs.
- Any dragging of logs or further disturbance to soils following felling operations would be minimized to the maximum practical extent to reduce impacts to surrounding natural resources.
- Where feasible, equipment modifications would be used in the wetland sites to reduce potential impacts to soils, such as rubberized tracks, use of low ground pressure equipment, and use of lightweight equipment.
- No equipment of vehicles would be parked or stored in wetlands at any time.
- The tree removal operations should occur during suitable ground moisture conditions in order to avoid excessive site damage. When avoidable, do not conduct tree removal in excessively wet weather.
- Vehicles and equipment would be shut off when not in use.
- Any areas temporarily impacted by the project such as access roads would be restored to their pre-project condition.
- Blades of mowing equipment would remain above the ground surface to reduce potential soil disturbances to the maximum extent practical.
- Dust minimization measures such as application of water to trails/roads or equivalent measures would be implemented as needed.

Best management practices that would be implemented to minimize noise effects would include the following:

- Clearing activities would occur during normal weekday business hours.
- Equipment mufflers would be properly maintained.
- Personnel or contractors conducting tree removal, cutting, topping and mowing operations would wear required Personal Protective Equipment at all times.
- Base personnel would be excluded from work zones during tree removal, cutting, and topping operations and mowing operations to ensure occupational safety and health risks to Base personnel are not increased from implementation of any of the action alternatives.

Permit Conditions

In addition to standard construction BMPs, additional standard mitigation measures for impacts to jurisdictional wetlands would be specified in the Clean Water Act, Section 404 Permit and the 401 Water Quality Certification. The permit and Water Quality Certification would require that the Proposed Action:

- Avoid wetland and water impacts where practicable;
- Minimize potential impacts to wetlands and waters; and
- Compensate for any remaining, unavoidable impacts to wetlands or waters.

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8 LIST OF PREPARERS

This report was prepared by the USACE, Norfolk District for and under the direction of the USAF. Technical staff that composed the EA and their relevant qualifications are listed below.

Table8.1 List of preparers

Name	Contribution/Education	Years of Experience
John Haynes	Cultural Resources/Master	28
	of Arts Degree,	
	Anthropology	
Alicia Logalbo	Environmental	18
	Analyst/Master of Science	
	Degree, Biology	
Jason O'Neal	GIS Mapping/Bachelor of	12
	Science Degree, Geology	
Miranda Ryan	Environmental	2
	Analyst/Bachelor of Science	
	Degree, Biology	
David Schulte	Environmental	18
	Analysis/Master of Science	
	Degree, Marine Science	

APPENDIX A

FELKER ARMY AIRFIELD QUALITY ASSURANCE EVALUATION REPORT

DEPARTMENT OF THE AIR FORCE 633RD AIR BASE WING JOINT BASE LANGLEY EUSTIS-FORT EUSTIS, VIRGINIA



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DEPARTMENT OF THE ARMY US ARMY INSTALLATION MANAGEMENT COMMAND 2405 GUN SHED ROAD JOINT BASE SAN ANTONIO FORT SAM HOUSTON, TX 78234-1223

IMOP

MAY 3 0 2014

MEMORANDUM THRU Chief, Airspace, Ranges and Airfield Operations Division, Air Combat Command (ACC), 205 Dodd Blvd, Ste 101, Langley AFB VA 23665-2789

FOR Commander, 1st Fighter Wing, 159 Sweeny Blvd, Ste 200, Langley AFB, VA 23665

SUBJECT: Joint Base Langley-Ft Eustis / Felker Army Airfield (AAF) Quality Assurance Evaluation (QAE) Report

1. Headquarters Installation Management Command (IMCOM), G-3 Airfield Division conducted a QAE of Felker AAF, Joint-Base Langley-Ft Eustis, VA, 22 - 24 Apr 14. The team concluded the Airfield Division staff operates the airfield in a safe and effective manner and adequately supports the Senior Commander. The IMCOM QAE team identified 2 discrepancies and 22 findings. Of particular concern are the two discrepancies that require aggressive resolution actions to avoid any detrimental impact on flight safety, to include obstructions located in the graded area of the clear zones and the unauthorized modification of the aircraft refuel truck, dead-man switch. Of the findings identified, 7 were recurring from the previous evaluation. My team has enclosed the identified findings and recommendations.

2. Submit a consolidated corrective action plan addressing all discrepancies/finding to HQ ACC, A3 Airspace, Ranges and Airfield Operations Division. Include the status of findings in the Airfield Operations Board minutes. HQ IMCOM will provide assistance, as needed.

3. Point of contact is James Knight, 210-466-0299, james.c.knight3.civ@mail.mil.

Encl

stylal, DG 3 Colonel. GS Director, G3

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Summary: There were 2 discrepancies, 22 findings, and 3 satisfactory with comment identified during the Felker Army Airfield (AAF) evaluation. There were 7 findings recurring from the previous evaluation.

1. Discrepancies:

a. <u>Discrepancy: **Recurring** Airfield Infrastructure: (AFI-004) Graded area of clear</u> zones contain a roadway, trees, creeks and fences. (UFC 3-260-1, 3-11, Table 3-5)

(1) Discussion: There are roads as close as 350', trees within 200' more than 20 ft tall, steep slopes (grading), and Morrison's creek all located in the runway clear zones (Figure 1 & 2). Runway clear zones are areas on the ground, located at the ends of each runway (1000' x 3000'). Within the runway clear zone is the graded area (1000' x 1000') and it possess the highest potential for aircraft accidents, and requires no above ground intrusions and no abrupt surface changes. These areas have restricted uses and only certain Navigational Aids(NAVAIDS)/lights/signs are authorized. Any other unauthorized obstacles/hazards near the runway ends significantly increase the severity of an aircraft incident that may occur. The runways have existed for a long time and were built under different design criteria to meet the mission at that time. Unfortunately, the runways have been expanded beyond the capability of the existing terrain/airfield boundary to support. The greatest risk to aircraft is when landing short, overshooting the runway while on approach from the opposite direction, or during an aborted takeoff situation and unable to stop. The unmitigated hazards that are currently present create an increased high risk to aviation operations.



Figure 1. Runway 32 Graded Area Clear Zone Figure 2. Runway 14 Graded Area Clear Zone

(2) Recommendation: Take the following actions:

(a) Immediately publish a NOTAM and submit a change to FLIP or local procedures identifying the trees and approximate heights in close proximity to rwy.

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(b) Immediately establish a workgroup that includes Felker AAF and ABW Staff, (Airfields, ATC, AT&A, CE, OSS, and Environmental) and assigned aviation units to analyze situation, determine impacts, and develop a plan with course of actions (COAs) to permanently displace/relocate the approach threshold, recalculate runway lengths and departure ends of each runway and/or obtain waivers to criteria.

(c) Conduct risk management on each runway end and determine/document mitigation requirements.

(d) Establish Landing Distance Available (LDA) and Take-Off Distance Available (TORA) to account for the obstructions in the clear zones.

(e) If determined necessary, apply for applicable waivers to airfield design criteria.

(f) As necessary, coordinate with both HQ ACC (A3 and A7) and HQ IMCOM (G3), on proposed actions.

b. <u>Discrepancy: **Recurring** (ACR-075) Aircraft refueling is not conducted in proper</u> sequence to ensure safety. (NFPA 407, para 5.15.2)

(1) Discussion: Along-side aircraft refueling was conducted with one operator at the nozzle and no operator controlling the dead man control valve. The dead man control valve had been manipulated to stay in the "flow" position when the truck was engaged to pump fuel. NFPA 407 does not allow any manipulation of the dead man valve as this is a safety violation that could lead to catastrophic incident during a refuel operation.

(2) Recommendation: Do not conduct any refueling operations that the dead man control valve is not in the control of a trained fuels operator. Vehicle refuelers must be placed back into original manufacture condition so proper sequencing for aircraft refueling can be done safely. In addition, ensure proper sequencing for fuel operations is added to standing operating procedures for aviation refueling.

2. Airfield Operations and Services (AOS)

a. <u>Finding: **Recurring** (AOS-012) The Airfield Operations Board is conducted, but</u> no minutes are produced. (IMCOM Suppl 1 to AR 95-2, addition to pg 48, para 13-11)

(1) Discussion: During the quarterly Langley-Eustis AOB the Felker AAF Airfield Division Chief provided briefings; however the minutes do not include the information he provided to AOB chair and members. During the visit the QAE Team Chief discussed this issue with the HQ ACC Airfield Operations Division and all parties agreed the AOB minutes must include all information presented during the AOB for both airfields.

(2) Recommendation: Include Felker AAF airfield/ATC information in the next AOB minutes.

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b. Finding: (AOS-014 and AOS-016) Not all required items are accurate in the local Airfield Operations Manual (AOM). (AR 95-2, para 13-3, 13-2.c.(8), 13-3.h(5); FM 3-04.300, para 9-4, 9-7, and 9-13; IMCOM Suppl 1 to AR 95-2, addition to pg 44, 45, para 13-2.c(17) (30); addition to pg 45, para 13-3; addition to pg 48, para 13-8 and Appendix L)

(1) Discussion: The runway lengths indicated on the airfield diagrams in the AOM were not the same as indicated in the IFR Supplement/Airfield Obstruction Survey. The airfield's aircraft fire/crash rescue response capabilities are not clearly documented in the AOM. The AOM must include procedures/restrictions to be implemented when Fire and Emergency Services (F&ES) vehicle/personnel reductions could impact the ability to respond to airfield emergencies. Procedures must include the notification to all airfield users. Current procedures included only a requirement for the Tower to notify pilots and Base Ops. At a minimum a NOTAM should be transmitted and local aviation tenants and frequent users of the airfield should be notification can prevent unnecessary preparations and flights when the airfield is unusable or unable to support aircraft due to reduced F&ES capability.

(2) Recommendation: Conduct a thorough review of the AOM and appropriate source guidance to ensure all required items are addressed and information and procedures are correct, clearly written, and comprehensive.

c. <u>Finding: (AOS-015)</u> Civil Aircraft Landing Permits (CALP) not sent to USAASA. (AR 95-2, para 1-20.a.(5))

(1) Discussion: There were two CALPs that were not sent to U. S. Army Aeronautical Services Agency (USAASA). While the airfield falls under the Air Force management, according to the MOA, the CALP program is regulated by Army regulation, AR 95-2. Thus the CALPs must be sent to USAASA.

(2) Recommendation: Send all approved CALPs to USAASA.

d. <u>Finding: (AOS-024)</u> Airfield inspection checklist is missing required information. (AR 95-2, para 13-2c(9-10) & Appendix D)

(1) Discussion: The checklist being used to conduct airfield inspections did not include a requirement to inspect the helipad for design criteria, marking and lighting requirements.

(2) Recommendation: Add the helipad design criteria, markings and lighting to the airfield inspection checklist.

e. Finding: (AOS-032) Training records did not indicate all personnel performing airfield inspections are trained on all requirements. (AR 95-2, para 13-8)

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(1) Discussion: A review of the training program indicated not all personnel performing airfield inspections were trained on airfield design criteria, signs, marking and lighting requirements.

(2) Recommendation: Immediately provide training on airfield criteria to all personnel performing airfield inspections/checks. Ensure training is documented in the individuals training records. Maintain the training documentation for the duration of the individual's employment at Felker AAF. Update as required.

f. Finding: (AOS-Off-Checklist Finding (OCF)-001) Pavement condition index (PCI) below requirements. (DA PAM 420-1-3, chap 3, para 2.a)

(1) Discussion: This item is normally included in the Army DPW checklist (DPW-003). The results at Eustis AAF Airfield Pavement Condition Survey conducted September 2011 indicated the Main Apron does not meet the PCI standard of 55 for secondary taxiways and aprons. A project is scheduled to repair the area within the next two years.

(2) Recommendation: Fund and repair the main apron. Ensure the apron boundary markings are repainted a minimum of 75 ft from obstructions and taxi lines allow for the safe taxiing of rotary-wing aircraft.

<u>g. Off-Checklist Finding: (AOS-OCF-002) Primary pavement not structurally</u> capable of supporting the mission aircraft. (AR 420-1 chapter 7, para 9 a & b)

(1) Discussion: This item is normally included in the Army DPW checklist (DPW-004). Portions of Alpha Taxiway, Main ramp, Utility Ramp and Cargo ramp are not structurally adequate to support the mission Aircraft Classification Number (ACN).

(2) Recommendation: Program and fund a project for the full depth repair of these pavement segments that will structurally improve these features. Continue to submit work orders to provide structural repairs to the failed pavements areas.

3. Airfield Infrastructure (AFI)

a. <u>Finding: **Recurring** (AFI-001) Objects in the runway lateral clearance and mandatory frangibility zone. (UFC 3-260-01, Table 3-2, Items 12 and 17)</u>

(1) Discussion: There are trees, the security fence and dumpsters within the runway lateral clearance. Portions of the fence and the trees are also within the mandatory frangibility zone (MFZ). Even though there is a waiver for the fence with the runway lateral clearance, there is no waiver for the fence to be within the MFZ. Additionally, the lateral waiver requires the fence be frangible which requires the fence be designed using materials of minimum mass that will either break into segments or

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shatter without impaling the aircraft skin or becoming an obstacle to the continued movement of the aircraft. The statement "the fence, although frangible, will have a slowing effect on an aircraft and should be taken into consideration as to the impact of subsequent obstacles" was included in recent waiver submissions for Felker AAF, implies the fence is not frangible. There are additional concerns with the waiver and are highlighted under AFI-033.

(2) Recommendation: Relocate dumpsters outside runway lateral clearance and remove trees within lateral clearance. Evaluate frangibility of fence to ensure it meets all of the frangibility requirements.

b. <u>Finding: (AFI-011) Threshold lights are below the runway elevation and are not</u> visible when approaching the end of the runway. (UFC 3-535-01, chap 4)

(1) Discussion: Threshold lights are not on an equal plane. The outer lights are much lower than the inner lights at both ends of the runway. Photos from previous evaluations indicate the ground is sinking in those areas.

(2) Recommendation: Determine future effects of ground sinking in these areas and take actions to elevate lights on equal plane with the lights on the runway.

c. <u>Finding: (AFI-025) Taxiway markings improperly configured. (ECB 2012-28, ETL 04-02, para 7 and figure 9)</u>

(1) Discussion: VFR runway holding position lines do not extend through shoulder on Taxiway A. Also, the taxiway centerline should break 3 feet from the holding position lines. In all cases, the centerlines do not have the required 3 feet break. VFR runway holding position markings on Taxiway A are 290 feet from the runway edge. They should be located 100 to 250 feet from the runway edge.

(2) Recommendation: Extend holding position markings through the shoulder and remove taxiway centerline markings within 3 feet of holding position markings.

d. <u>Finding: (AFI-026) Taxiway edge lighting improperly configured and missing</u> <u>entry/exit lights. (UFC 3-535-01, paras 5-1.2.1, 5-1.2.3 and 5-1.2.4 and Figures 5-1 and 5-3)</u>

(1) Discussion: Taxiway entrance/exit lights are visual cues to let pilots know they are moving from a runway/apron onto a taxiway. There are no entrance/exit lights on Taxiway A. The problem is compounded by taxiway edge lights on one side extending onto the apron/taxilane. There is no way to know when an aircraft has entered the taxiway. Companion lights should be placed on the opposite side of the taxiway (i.e. lights should match up on both sides). One set of lights on Taxiway A do not match up.

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(2) Recommendation: Remove the edge light from the apron/taxilane area. Install entry/exit lights. Align lines on both edges of taxiway with no more than 100 feet between lights.

e. <u>Finding: (AFI-028) VIP apron markings are not in compliance. (ECB 2012-28, AFI 32-1042, 5.5; ETL 04-2, para 7.3)</u>

(1) Discussion: The VIP apron has a fence on the boundary of the apron. The boundary marking that exists is a single white line. Additionally, there is a vehicle parking spot (non-standard marking) on the apron. Apron boundary lines are double yellow lines. The boundary must be 75 feet (rotary wing aprons) from the nearest obstacle. The fence is not a permissible deviation.

(2) Recommendation: Paint a double yellow line across the apron 75' from the fence. Paint double yellow lines on the edges of the apron. Paint a broken double yellow line on the runway side of the apron. A lane for vehicles may be painted outside the apron boundary using white paint.

f. <u>Finding: (AFI-032)</u> Helipad does not have a wind cone. (UFC 3-535-01, table 2-2.2 and para 10-2)

(1) Discussion: Wind indicators (cones) are required for helipads. Wind cones near landing facilities (e.g. helipads/runways) enhance operational capabilities, increase safety and reduce pilot workload during approach, hover and takeoff operations. However, it would be unreasonable to install a separate wind cone for every helipad (on some airfields). In some cases, a wind cone installed near a runway would provide sufficient coverage for one or more nearby helipads. Likewise, a single wind cone may provide coverage for multiple helipads. Felker AAF has a wind cone located near the fixed wing runway over 2400' from the helipad and there are numerous buildings between them. Even if the wind cone was visible from the helipad (it is not), the winds indicated by the wind cone may not be representative of the winds at the helipad. There is also a wind sock installed on a hangar but it also may not be reflective of the winds at ground level.

(2) Recommendation: Install a wind cone near the helipad, but outside imaginary surfaces, that is free from the effects of air flow disturbances caused by nearby objects or rotor wash. It must be visible from a helicopter in flight, in a hover, or on the movement area.

g. <u>Finding: **Recurring** (AFI-033)</u> Waivers are not on file for all areas not in compliance with criteria. (UFC 3-260-01 para 1-8 & Appendix B, Section 1 & AR 95-2, para 13-3.e)

(1) Discussion: In addition to the deficiencies above that do not have waivers, all of the waivers on file were justified using the Sherpa's capabilities. There are zero

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Sherpas currently operating/assigned at Felker. A mission change to the Super King Air (350) necessitates analysis of the existing waivers to determine if the justification based on the Sherpa is sufficient to mitigate risk from non-compliant conditions.

(2) Recommendation: Evaluate all existing waivers to determine the impact of the mission change. If necessary, submit new waiver package(s) based on the Super King Air.

h. Satisfactory with Comment: Runway length. (UFC 3-260-1, 3-8, Table 3-2)

(1) Discussion: The runway is much shorter than the minimum recommended length for a fixed wing runway. The runway does not have sufficient clear zones or overruns. The runway was constructed under previous criteria but must be evaluated to determine the effect of mission changes (most recent change was from Sherpa to the Super King Air 350). A Super King Air 350 is operating at the edge of its operating capabilities on Felker AAF. The lack of overruns and clear zones greatly increases the risk to the aircraft and crew/passengers if the aircraft departs the landing surface.

(2) Recommendation: Ensure units operating fixed wing aircraft at Felker AAF understand the risk to their aircraft in the event of an overrun/undershoot. Evaluate existing waivers and non-compliant areas to determine risk to fixed wing aircraft operating on Felker.

i. <u>Satisfactory with Comment: Compass rose used as landing surface. (UFC 3-260-01, para 6-11; Appendix B, Section 10, and Table 4-2)</u>

(1) Discussion: The compass rose is located on an apron which has been designated a movement area. Aprons may be designated as movement areas. However, the compass rose is often utilized as a landing area (i.e. helipad). The design/safety criteria for a helipad are different than the criteria for an apron. If the compass rose apron were a helipad, the trees immediately adjacent to the compass rose would violate the clear zone and other imaginary surfaces. While technically legal to land to and takeoff from other areas by rotary-wing aircraft, safety dictates ceasing those operations until the trees are removed. If more areas are needed to land rotary-wing aircraft recommend adding multiple helipads, hoverpoints, or runways rotary-wing runways in excess of 240 m (800 ft) long, and/or Landing lane(s).

(2) Recommendation: Cease landing and takeoff operations to/from the compass rose until trees that would violate helipad criteria are removed. If able, add helipads and/or hoverpoints on the airfield.

4. Airfield Safety (ASP)

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a. <u>Satisfactory w/Comment: (ASP-012) The Felker AAF safety awards program</u> <u>needs to be redesigned for the civilian workforce. (PAM 385-90, para 1-4.m(6)(q) and 2-5)</u>

(1) Discussion: The Airfield Safety awards program is in accordance with all applicable Army regulations and policies, but the program needs to be redesigned for the civilian workforce. According to the awards safety log only 2 safety awards were presented for FY 2013.

(2) Recommendation: DA Pam 385-10 allows leaders at all levels to recognize safe performance displayed by individuals within their organization. Leaders are also encouraged to develop awards that are tailored to recognize the accident prevention accomplishments within their sphere of activity, interest, or operation.

5. Aircraft Refueling (ACR)

a. <u>Finding: **Recurring** (ACR-001) Standard Operating Procedures do not detail</u> <u>specific procedures and steps to ensure procedural consistency for all actions required</u> <u>of fuel personnel. (AR 710-2, para 2-37b)</u>

(1) Discussion: (1) Discussion: The Standard Operating Procedures (SOP) for Felker AAF fuels personnel are listed in abbreviated format in the Airfield AOM. Generic instructions for all of the procedural requirements to safely operate a bulk fuel point and issue aviation grade fuel to aircraft must be specific to listed regulatory procedures and detail all responsibilities for each and every worker performing the fuels mission. The SOP must be fully developed in order for the training program to be developed that will support all required fuel operations.

(2) Recommendation: Ensure all applicable checklist requirements and installation requirements are listed in the SOP and for each requirement, all procedures and instructions from applicable directives is listed in the SOP. Fuel operations are dangerous in nature and no instructions shall be abbreviated or edited for simplicity without the approval of the authority having jurisdiction of the Airfield mission. Sample SOPs were provided the fuels leader to assist in updating of the operational SOP.

b. <u>Finding: (ACR-002)</u> The training program does not have sufficient detail for initial and refresher training and for the required checklist subjects. (FM 10-67-1, pg 2-1; FM 7-0, para 2-4)

(1) Discussion: Aircraft refueling personnel have a myriad of training classes and certificates on file but no established program to delineate between initial and refresher training. Nor does the training program encompass all required checklist subjects as required.

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(2) Recommendation: Fuels leader shall establish specific training for each subject and additionally detail in the training program what quantifies trained to be able to conduct fuel operations and what entails refresher training for all employees once the initial training is completed.

c. <u>Finding: (ACR-023) Meters on vehicles and in the bulk facility are not calibrated</u> within 12 months. (AR 710-2, para 4-28)

(1) Discussion: Meters used in the sale of fuel from one organization to another must be calibrated to ensure the accuracy of inventory records. Extensive periods of use without calibration could lead to out of tolerance inventory reconciliations and even lead to a financial liability investigation against the responsible officer.

(2) Recommendation: Fuel leader shall submit a service order to the recurring maintenance quality assurance evaluator to have the meters calibrated as soon as possible and then programmed for annual calibration.

d. <u>Finding: (ACR-033)</u> Facility and vehicle filter separators are not marked with inservice date for filter elements. (FM 10-67-1, pg 13-4)

(1) Discussion: Facility filter separator were observed to have markings for when filter elements were placed into service and others marked for when next normal expected filter change should be due, but not both. Stenciling the expected due date on vertical filter separators in addition to the in service date is authorized IAW UFC 3-460-03 but this should be detailed in the SOP.

(2) Recommendation: To ensure consistency across the board, all filter separators should be marked with the date the filter elements were placed into service and if the unit determines to list an expected due date in addition to in-service date, establish this procedure in the unit SOP.

e. <u>Finding: (ACR-050)</u> Properly sized fire extinguishers were not available on aircraft refuelers as required. (NFPA 407, para 2.1.3)

(1) Discussion: Aircraft refueling vehicles were observed to not have two each minimum 20-B:C (20BC) fire extinguishers available for along-side aviation refueling. With lots of LUH-72 refueling it is important when two personnel are required for refueling that the appropriate sized fire extinguisher is available at the truck pump area and at the refueled aircraft nozzle area.

(2) Recommendation: Procure two each 20 pound fire extinguishers for each refueling vehicle and until the proper sized fire extinguishers are provided, an additional operator is necessary to operate the 150 pound wheeled fire extinguishers located near each helipad used for refueling to ensure a safe operation.

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f. <u>Finding: **Recurring** (ACR-051) Above Ground storage tanks not properly painted</u> and marked. (UFC 3-460-01, pg 29)

(1) Discussion: Above ground storage tanks shall be marked to identify the product name, capacity, applicable hazard markings, banding, etc. as required. Currently, the Felker bulk storage tanks are only marked on one side and the lettering is faded and blistering off the tank. These markings should be clearly visible from multiple sides to all personnel (facility/fire/safety) whom may use or need access to this facility for any purpose.

(2) Recommendation: Fuel Manager shall submit a service order through the base civil engineer office for input into the DLA Energy funded recurring maintenance program to ensure tank markings are applied as required by UFC 3-460-01 and MIL-STD-161. Inspection of this requirement should be added to normal operating procedures.

g. <u>Finding: (ACR-053) Bulk Facility equipment and components not being</u> <u>inspected/maintained nor documentation exists for periodic inspections and recurring</u> <u>maintenance. (UFC 3-460-01, chap 8)</u>

(1) Discussion: Numerous deficiencies were observed within the fuel facility; cracks in berms, corroded pressure relief valves, above ground storage tanks not marked, no small tank inspection documentation, or underground pipeline line testing. With no recurring checks and services on this equipment the likelihood for failure increases each year the facility is not checked for compliance and safety of operations.

(2) Recommendation: Fuels team leader needs to follow up with 633rd Mission Support Group (MSG) and 733rd Mission Support Group (MSG) Civil Engineering (CE) sections to ensure follow up with Air Force Petroleum Agency and DLA Energy to add the Felker Army Airfield fuel facility to the DLA funded recurring maintenance program managed by the United States Army Corps of Engineers (USACE) Huntsville district. This will ensure quarterly inspections of facilities for compliance with applicable publications and repair work to follow inspections. In addition, the 733rd MSG CE and the USACE-Hunstville has agreed to process current findings from this inspection as service orders to ensure these deficiencies are addressed as soon as possible.

6. Commendable: Airfield Construction Safety Phasing Plan template.

Discussion: Establishing and maintaining a safety culture during construction projects is difficult at best. Since safety must not be compromised, the airfield management must strike a balance between maintaining aircraft operations and construction costs. This balance will require early coordination with contractors and tenant units. The result of this coordination is the project Construction Safety and Phasing Plan (CSPP). Development and management of the CSPP will be imperative to the success of a construction project. Felker AAF leadership has created a solid and responsive safety

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atmosphere, which promotes safety procedures, accident prevention, and composite risk management. The CSPP template that they developed is very structured, comprehensive and inclusive for contractors, tenants, and airfield employees. I would consider this CSPP template as a "Best Practice" for all of IMCOM airfields.

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APPENDIX B

COASTAL ZONE MANAGEMENT ACT FEDERAL CONSISTENCY DETERMINATION FOR MANAGEMENT OF VEGETATION AIRFIELD CLEARANCES AT FELKER ARMY AIRFIELD

DEPARTMENT OF THE AIR FORCE 633RD AIR BASE WING JOINT BASE LANGLEY EUSTIS-FORT EUSTIS, VIRGINIA



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COASTAL ZONE MANAGEMENT ACT FEDERAL CONSISTENCY DETERMINATION

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DEPARTMENT OF THE AIR FORCE 633RD AIR BASE WING JOINT BASE LANGLEY EUSTIS-FORT EUSTIS, VIRGINIA



DECEMBER 1, 2017

CONSISTENCY REVIEW: Information to support this Federal Consistency Determination (including maps and additional supporting information) can be found in the accompanying *Environmental Assessment for Management of Vegetation Airfield Clearances at Felker Army Airfield*, dated 1 December 2017.

PROJECT DESCRIPTION: *Purpose.* Vegetation composition and heights have not been maintained in accordance with the *Unified Facilities Criteria Airfield and Heliport Planning Design (UFC) 3-260-01* at the Felker Army Airfield that is located at the Joint Base Langley Eustis-Fort Eustis (JBLE-Eustis).

The purpose of the Proposed Action is to attain and maintain vegetation clearances within the Primary Surface, the Clear Zone, and the Approach-Departure Surface Area adjacent to the Clear Zone at the Felker Army Airfield, JBLE-Eustis that provide the adequate margins of safety for aircraft take-offs and landings in accordance with the UFC 3-260-01 to the maximum, practical extent.

Alternatives Screening and the Preferred Alternative. An initial screening of project alternatives was conducted to determine how six project alternatives would impact flight-based training missions supported by the airfield that was then followed by a more detailed screening of alternatives. During the initial screening, two alternatives were eliminated from further consideration as they would both cause substantive, negative impacts to flight missions currently supported by the airfield. Following the initial screening of alternatives, additional criteria were used to evaluate and compare project alternatives. Alternative 3, *Tree Cutting and Removal and Mowing in the Primary Surface and Clear Zone 1 and Tree Topping in Clear Zone 2 and Clear Zone 3*, was selected as the Preferred Alternative because it adequately met the purpose and need of the project while minimizing impacts to natural resources and land-based training operations as compared to the other action alternatives.

Description of the Preferred Alternative (Alternative 3). Within the Primary Surface and Clear Zone 1, trees would be removed in accordance with the UFC 3-260-01 except in emergent wetlands. Within emergent wetlands in the Primary Surface and Clear Zone 1, trees would be cut to stumps eight inches or less. In all other areas of the Primary Surface and Clear Zone 1, trees will be removed and tree stumps and root systems would be individually ground down and hand cut to minimize any potential disturbances to wetlands, upland habitat, and cultural resources. Minimal filling and grading of soils would be restricted to the tree removal sites where stump grinding would occur. Brush mowing and forestry mowing will be done to cut down shrubs and herbaceous vegetation in all areas of the Primary Surface and Clear Zone 1 to a height of eight inches or less except in emergent wetlands. Following tree removal and the minor soil grading that would be restricted to the tree removal sites, a native, herbaceous, perennial seed mix would be spread at the Primary Surface and Clear Zone 1 (except in emergent wetlands) within seven days of the final soil grading. Soil testing will be done to determine if fertilizer application is needed prior to the seeding and to determine the appropriate fertilizer constituents.

Trees that penetrate the Approach–Departure Clearance Surface adjacent to the Clear Zone would be topped in accordance with the UFC 3-260-01. Trees would be topped to a height of 10 feet below the Approach-Departure Clearance Surface.

In Clear Zone 2, trees would be topped in accordance with the UFC 3-260-01. Trees would be topped if they penetrate 10 feet below the Approach-Departure Clearance Surface. This height ranges from 18 feet to 43 feet in the Clear Zone 2. In Clear Zone 3, trees would also be topped in accordance with the UFC 3-260-01. Trees would be topped if they penetrate 10 feet below the Approach-Departure Clearance Surface. This height ranges from 43 feet to 68 feet in the Clear Zone 3.

Tree removal, cutting, and topping operations would not occur from April 15-September 15 in order to protect any potential northern long-eared bat and Indiana bat roosting and pupping habitats.

Vegetation management operations within the Primary Surface and the clear zones will be controlled in accordance forestry and stormwater Best Management Practices (BMPs) to reduce potential disturbances to soils, natural resources, and cultural resources. Stormwater BMPs will be used to prevent and mitigate potential erosion and sedimentation impacts. Although this is not a forestry action, forestry BMPs will be followed where practical to reduce potential environmental impacts. Trees removed, cut down or topped would either be sold as timber or disposed of offsite. Trees identified for removal will be offered for sale first to compensate the government for forestry products value. Shrubs and herbaceous vegetation would be disposed of offsite.

Long-term maintenance of the vegetation will be necessary to ensure vegetation is managed in accordance with the UFC 3-260-01 over time. The Clear Zone 1 and the Primary Surface will be maintained as herbaceous vegetation, not to exceed eight inches in height (except in emergent wetlands). Brush mowing and forestry mowing in the Primary Surface and Clear Zone 1 would be done to maintain vegetation heights eight inches or less (except in emergent wetlands) and would occur on an approximate biweekly basis during the growing season. Over an approximate fiveyear recurring frequency interval, tree heights will be assessed via a LIDAR analysis (or a comparable methodology) to identify maintenance needs and to conduct the necessary vegetation maintenance. In addition, tree stumps would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Topped trees would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Over time, as additional trees penetrate the Approach-Departure Clearance Surface adjacent to the Clear Zone, they would then be topped and treated in accordance with integrated pest management practices to prevent re-growth of the trees over time. Vegetation will continue to be mowed in the grassy areas adjacent to the Landing Zone (runway, taxiway, and aircraft operational surfaces) in accordance with the UFC 3-260-01.

PROPERTY CLASSIFICATION: The JBLE-Eustis is owned and operated by the Department of Defense and is located approximately 160 miles south-southeast of Washington, D.C., 60 miles southeast of Richmond, 10 miles southeast of Williamsburg, and 30 miles northwest of Norfolk. The JBLE-Eustis is located in the Hampton Roads area of Southeast Virginia on the southwest side of the Virginia Peninsula, bordered by the James River and Warwick River. The installation is within the City of Newport News and is located on the eastern shoreline of the James River, approximately 30 miles upstream of its confluence with the Chesapeake Bay. It is bordered on the west and south by the James River; and on the east by the Warwick River, which separates JBLE-Eustis from civilian residential areas in the City of Newport News.

Mulberry Island (approximately 5,400 acres) is an adjacent peninsula separated from the main installation by a drainage way from the James River to Warwick River. It is used primarily for military field training purposes, but does include some infrastructure including the Pines Golf Course and Felker Army Airfield. Felker Army Airfield is located outside of the cantonment area, west of the Pines Golf Course (which is also west of the cantonment area) on Mulberry Island. The airfield, including its associated infrastructure, is the main developed area on Mulberry Island.

Fort Eustis is a joint base installation that was reorganized as JBLE-Eustis with Langley Air Force Base in 2010 in accordance with the Base Realignment and Closure 2005 Major tenant organizations at JBLE-Eustis include the 7th Transportation Brigade (Expeditionary), 128th Aviation Brigade, Headquarters Training and Doctrine Command, U.S. Army Applied Aviation Technology Directorate, Joint Task Force–Civil Support, and the Maritime & Intermodal Training Department of the U.S. Army Transportation School.

The JBLE-Eustis is a 7,869-acre facility primarily associated with logistics and transportation training. Most of JBLE-Eustis is used primarily for military training purposes. Mulberry Island, the mostly undeveloped portion of JBLE-Eustis that is used for training, also borders the Warwick River on its north side, making JBLE-Eustis a peninsula. Much of this area includes forested riparian and wetland habitat, tidal wetlands, non-tidal wetlands, and upland forested and early successional habitat. Numerous tidal creeks are also present.

The Felker Army Airfield contains a 3,020-foot-long by 75-foot-wide asphalt runway. It services various military rotor-wing aircraft and small to mid-sized fixed-wing aircraft for the Department of Defense (DoD). The number of aircraft using the airfield daily varies. Certain aircraft are permanently stationed at the airfield as part of mission requirements, while other aircraft utilize the airfield for training purposes or are transient. Both day and night operations take place with an average over 500 movements daily (Musser Personal Communication 2017).

IMPACTS TO RESOURCES/USES OF THE COASTAL ZONE: See Summaries below.

DETERMINATION: Based upon evaluation of impacts analyzed in the Environmental Assessment and in accordance with Section 307 of the Coastal Zone Management Act (CZMA) and the CZMA Federal Consistency Regulation–15 C.F.R. Part 930, the U.S. Air Force (USAF) determined that the proposed project would be undertaken in a manner consistent to the maximum extent practicable with the enforceable policies of the Commonwealth of Virginia's Coastal Zone Management Program.

Enforceable Policies

Enforceable policies of the Virginia Coastal Zone Management Program and their applicability to the *Management of Vegetation Airfield Clearances at Felker Army Airfield* Preferred Alternative (Alternative 3) are described below (A-I).

A. Fisheries Management

The program stresses the conservation and enhancement of finfish and shellfish resources and the promotion of commercial and recreational fisheries to maximize food production and recreational opportunities. This program is administered by the Virginia Marine Resources Commission (VMRC) (Virginia Code §28.2-200 through §28.2-713) and the Virginia Department of Game and Inland Fisheries (VDGIF) (Virginia Code §29.1-100 through §29.1-570).

This project would not impact fisheries; therefore, adherence to this policy would not be applicable.

B. Subaqueous Lands Management

The management program for subaqueous lands establishes conditions for granting or denying permits to use state-owned bottomlands based on considerations of potential effects to marine and fisheries resources, wetlands, adjacent or nearby properties, anticipated public and private benefits, and water quality standards established by the Virginia Department of Environmental Quality (VDEQ) Water Quality Division. The program is administered by the VMRC (Virginia Code §28.2-1200 through §28.2-1213).

This project would not impact subaqueous lands; therefore, adherence to this policy would not be applicable.

C. Wetlands Management

The purpose of the wetlands management program is to preserve tidal wetlands, prevent their despoliation, and accommodate economic development in a manner consistent with wetlands preservation.

The tidal wetlands program is administered by the VMRC (Virginia Code §28.2-1301 through §28.2-1320).

The Virginia Water Protection Permit program administered by the VDEQ includes protection of wetlands -- both tidal and non-tidal. This program is authorized by Virginia Code § 62.1-44.15.5 and the Water Quality Certification requirements of §401 of the Clean Water Act of 1972.

The U.S. Army Corps of Engineers (USACE) conducted a wetland jurisdictional determination of the project area in May 2015. Tidal and non-tidal wetlands (Estuarine Emergent Wetland, Palustrine Emergent Wetlands, Palustrine Forested Wetland, and Palustrine Scrub/Scrub Wetlands) are found in the project area and there would be adverse impacts to wetlands with implementation of the Preferred Alternative. A Compensatory Wetland Mitigation Plan has been developed and all wetland impacts would be mitigated through purchasing of credits in an approved mitigation bank or in-lieu fee fund if no mitigation bank credits are available for purchase.

Implementation of the Preferred Alternative (Alternative 3) would be in compliance with the Wetlands Management Policy.

D. Dunes Management

Dune protection is carried out pursuant to the Coastal Primary Sand Dune Protection Act and is intended to prevent destruction or alteration of primary dunes. This program is administered by the Marine Resources Commission (Virginia Code §28.2-1400 through §28.2-1420).

This project would not impact sand dunes; therefore, adherence to this policy would not be applicable.

E. Non-point Source Pollution Control

Virginia's Erosion and Sediment Control Law requires soil-disturbing projects to be designed to reduce soil erosion and to decrease inputs of chemical nutrients and sediments to the Chesapeake Bay, its tributaries, and other rivers and waters of the Commonwealth. This program is administered by VDEQ (Virginia Code §62.1-44.15:51 *et seq.*).

The use of stormwater management BMPs would prevent and mitigate potential short-term, adverse impacts to soils and surface water quality. Prior to construction, a Stormwater Pollution Prevention Plan approved by the VDEQ as authorized under the Virginia Stormwater Management Program (VSMP) Regulation (9VAC25-870) that includes erosion control practices, inspection procedures, and other BMPs would be required.

An erosion and sediment control plan compliant with Erosion and Sediment Control Regulations (9VAC25-840) that minimizes soil exposure and compaction during construction and controls stormwater discharges would be submitted to the VDEQ for review and approval. A Virginia Pollutant Discharge Elimination System (VPDES) General Construction Permit for this project would be obtained and a Storm Water Pollution Prevention Plan would be prepared for this project in accordance with the VPDES General Construction Permit.

Implementation of the Preferred Alternative (Alternative 3) would be in compliance with the Non-Point Source Pollution Control Policy.

F. Point Source Pollution Control

The point source program is administered by the State Water Control Board pursuant to Virginia Code §62.1-44.15. Point source pollution control is accomplished through the implementation of the National Pollutant Discharge Elimination System (NPDES) permit program established pursuant to §402 of the federal Clean Water Act and administered in Virginia as the VPDES permit program. The Water Quality Certification requirements of §401 of the Clean Water Act of 1972 is administered under the Virginia Water Protection Permit program.

An individual VPDES permit would not be required for this project. State Water Quality Certification under Section 401 of the Clean Water Act required would be required from the VDEQ for this project.

Implementation of the Preferred Alternative (Alternative 3) would be in compliance with the Point Source Pollution Control Policy.

G. Shoreline Sanitation

The purpose of this program is to regulate the installation of septic tanks, set standards concerning soil types suitable for septic tanks, and specify minimum distances that tanks must be placed away from streams, rivers, and other waters of the Commonwealth. This program is administered by the Department of Health (Virginia Code §32.1-164 through §32.1-165).

This project involves no septic tanks; therefore, adherence to this policy would not be applicable.

H. Air Pollution Control

The program implements the Federal Clean Air Act to provide a legally enforceable State Implementation Plan for the attainment and maintenance of the National Ambient Air Quality Standards. This program is administered by the State Air Pollution Control Board (Virginia Code §10.1-1300 through 10.1-1320).

The project would be located in the Air Quality Control Region 6 (AQCR 6) as defined in 9 VAC 5-20-200 as the Hampton Roads Intrastate Air Quality Control region. The Hampton Roads is currently designated as an attainment area for all National Ambient Air Quality Standards criteria pollutants.

The VDEQ (re)issued the Fort Eustis a Minor, Stationary Source Permit to Operate in August 2006. Existing stationary sources at the installation include: boilers, helicopter engine testing, marine engine testing, generators, a fuel pumping station, landfills, storage tanks, woodworking shops, paint booths, and abrasive bead blasting. Existing mobile and area sources of emissions at the installation include on- and non-road vehicles, rotorcraft, and fixed-wing aircraft.

Short-term, adverse impacts to air quality would be expected as a result of implementing the Preferred Alternative. The effects would be primarily from air emissions from gas or diesel fuel powered equipment during tree removal, cutting, and topping and mowing operations. Increases in emissions would not exceed applicability thresholds, be regionally significant, or contribute to any violation of a federal, State, or local air regulation. Increased emissions would not be anticipated to exceed *de minimus* thresholds. Greenhouse gas emissions resulting from operation of heavy equipment and mowing would remain well below 25,000 tons per year.

Implementation of the Preferred Alternative (Alternative 3) would be in compliance with the Air Pollution Control Policy.

I. Coastal Lands Management

The VDEQ Water Quality Division administers a state-local cooperative program with 84 localities in Tidewater, Virginia established pursuant to the Chesapeake Bay Preservation Act (Virginia Code §§ 62.1-44.15:67 through 62.1-44.15:79) and Chesapeake Bay Preservation Area Designation and Management Regulations (Virginia Administrative Code 9 VAC 25-830-10 *et seq.*).

Impacts to wetlands would occur in Chesapeake Bay Preservation Area Resource Preservation Areas. A Wetland Mitigation Plan has been developed and all wetland impacts would be

mitigated through purchasing of credits in an approved mitigation bank or in-lieu fee fund if no mitigation bank credits are available for purchase.

Implementation of the Preferred Alternative (Alternative 3) would be in compliance with the Coastal Lands Policy to the maximum extent practical.

Advisory Policies for Geographic Area of Particular Concern

a. Coastal Natural Resource Areas

These areas are vital to estuarine and marine ecosystems and/or are of great importance to areas immediately inland of the shoreline. Such areas receive special attention from the Commonwealth because of their conservation, recreational, ecological, and aesthetic values. These areas are worthy of special consideration in any planning or resources management process and include the following resources: Wetlands, aquatic spawning, nursery, feeding grounds, coastal primary sand dunes, barrier islands, significant wildlife, habitat areas, public recreation areas, sand and gravel resources, and underwater historic sites.

The USACE conducted a wetland jurisdictional determination of the project area in May 2015. Tidal and non-tidal wetlands (Estuarine Emergent Wetland, Palustrine Emergent Wetlands, Palustrine Forested Wetland, and Palustrine Scrub/Scrub Wetlands) are found in the project area and there would be adverse impacts to wetlands with implementation of the Preferred Alternative. A Compensatory Wetland Mitigation Plan has been developed and all wetland impacts would be mitigated through purchasing of credits in an approved mitigation bank or in-lieu fee fund if no mitigation bank credits are available for purchase.

Implementation of the Preferred Alternative (Alternative 3) would be in compliance with the Coastal Natural Resource Areas Policy.

b. Coastal Natural Hazard Areas

This policy covers areas vulnerable to continuing and severe erosion and areas susceptible to potential damage from wind, tidal, and storm related events including flooding. New buildings and other structures should be designed and sited to minimize the potential for property damage due to storms or shoreline erosion. The areas of concern are as follows: highly erodible areas, coastal high hazard areas, including floodplains.

Implementation of the Preferred Alternative would not result in any significant alternation in the hydrology and would not divert overland floodwater flow. Therefore, no significant flood hazard would be increased or would be created. Existing structures in the ROI that consist of

the supporting buildings and infrastructure for the Felker Army Airfield would not be at increased risk of flooding from implementation of any of the Action alternatives. Overall, there would be less than significant impacts to floodplain management.

Implementation of the Preferred Alternative (Alternative 3) would be in compliance with the Coastal Natural Hazard Areas Policy.

c. Waterfront Development Areas

These areas are vital to the Commonwealth because of the limited number of areas suitable for waterfront activities. The areas of concern are as follows: commercial ports, commercial fishing piers, and community waterfront.

There are no areas suitable for waterfront activities near this project; therefore, adherence to this policy would not be applicable.

Advisory Policies for Shorefront Access Planning and Protection

a. Virginia Public Beaches

Approximately 25 miles of public beaches are located in the cities, counties, and towns of Virginia exclusive of public beaches on state and federal land. These public shoreline areas would be maintained to allow public access to recreational resources.

The project would not impact any Virginia public beaches; therefore, adherence to this policy would not be applicable.

b. Virginia Outdoors Plan (VOP)

Planning for coastal access is provided by the Virginia Department of Conservation and Recreation in cooperation with other state and local government agencies. The Virginia Outdoors Plan (VOP), which is published by the Department, identifies recreational facilities in the Commonwealth that provide recreational access. The VOP also serves to identify future needs of the Commonwealth in relation to the provision of recreational opportunities and shoreline access. Prior to initiating any project, consideration should be given to the proximity of the project site to recreational resources identified in the VOP.

There are no recreational facilities located in the project area; therefore, adherence to this policy would not be applicable.

c. Parks, Natural Areas, and Wildlife Management Areas

Parks, wildlife management areas, and natural areas are provided for the recreational pleasure of the citizens of the Commonwealth and the nation by local, state, and federal agencies. The recreational values of these areas should be protected and maintained.

There are no parks, natural areas or wildlife management areas located within the project area; therefore, adherence to this policy would not be applicable.

d. Waterfront Recreational Land Acquisitions

It is the policy of the Commonwealth to protect areas, properties, lands, or any estate or interest therein, of scenic beauty, recreational utility, historical interest, or unusual features which may be acquired, preserved, and maintained for the citizens of the Commonwealth.

The project is located on military lands owned by the Department of Defense; therefore, adherence to this policy would not be applicable.

e. Waterfront Recreational Facilities

This policy applies to the provision of boat ramps, public landings, and bridges which provide water access to the citizens of the Commonwealth. These facilities shall be designed, constructed, and maintained to provide points of water access when and where practicable.

This project does not involve the design, construction, or maintenance of any boat ramps, public landings, or bridges; therefore, adherence to this policy would not be applicable.

g. Waterfront Historic Properties

The Commonwealth has a long history of settlement and development, and much of that history has involved both shorelines and near-shore areas. The protection and preservation of historic shorefront properties is primarily the responsibility of the Department of Historic Resources. Buildings, structures, and sites of historical, architectural, and/or archaeological interest are significant resources for the citizens of the Commonwealth. It is the policy of the Commonwealth and the Virginia CZM Program to enhance the protection of buildings, structures, and sites of historical, architectural, and archaeological significance from damage or destruction when practicable.

No waterfront historic properties would be affected by implementation of the project; therefore, adherence to this policy would not be applicable.

Determination

Based upon the following information, data, and analyses, the USAF, finds that the Preferred Alternative (Alternative 3) for the *Management of Vegetation Airfield Clearances at Felker Army Airfield Project* would be consistent to the maximum extent practicable with the enforceable policies of the Virginia Coastal Zone Management Program.

Pursuant to 15 CFR Section 930.41, the Virginia Coastal Resources Management Program has 60 days from receipt of this letter in which to concur with or object to this Consistency Determination, or to request an extension under CFR section 930.41 (b). Virginia's concurrence will be presumed if its response is not received by the USAF on the 60th day from receipt of this determination.

Approved by:

David F. Kattler, Colonel, USAF Chief, Civil Engineering Division DATE

APPENDIX C

AGENCY, PUBLIC, AND TRIBAL COORDINATION

DEPARTMENT OF THE AIR FORCE 633RD AIR BASE WING JOINT BASE LANGLEY EUSTIS-FORT EUSTIS, VIRGINIA



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December 1, 2017

Ms. Barbara Rudnick, NEPA Team Leader Environmental Impact Review and Long Range Priorities Program U.S. Environmental Protection Agency, Region III 1650 Arch Street Philadelphia, PA 19103-2029

RE: Response to U.S. Environmental Protection Agency Comments to the Final Draft Environmental Assessment for the Management of Vegetation Airfield Clearances at Felker Army Airfield

Dear Ms. Rudnick,

Thank you for providing the U.S. Environmental Protection Agency's (USEPA) comments to the Final Draft Environmental Assessment (EA) for the Management of Vegetation Airfield Clearances at Felker Army Airfield, located at the Joint Base Langley Eustis-Fort Eustis, Virginia. All comments have been addressed and Enclosure 1 contains our detailed responses to comments that were provided in the letter received October 12, 2017 from Ms. Alaina McCurdy, USEPA to Ms. Tracey Sugg, U.S. Army 733rd Mission Support Group. Addressing the comments has improved the EA content and we greatly appreciate the technical expertise that were provided during the USEPA's review of the EA. If you have any questions or would like to discuss further, please do not hesitate to contact me via telephone (757-201-7210) or email (Alicia.Logalbo@usace.army.mil). We look forward to our continued coordination on the project. Thank you for the USEPA's review of the Draft EA.

Sincerely,

Alicia Logalbo Chief, Environmental Analysis Section U.S. Army Corps of Engineers, Norfolk District

Enclosures:

Enclosure 1 – Response to U.S. Environmental Protection Agency Comments to the Final Draft Environmental Assessment for the Management of Vegetation Airfield Clearances at Felker Army Airfield

cc: Ms. Tracey Sugg, U.S. Army 733rd Mission Support Group



DEPARTMENT OF THE ARMY US ARMY CORPS OF ENGINEERS NORFOLK DISTRICT FORT NORFOLK 803 FRONT STREET NORFOLK VA 23510-1011

Enclosure 1 – Response to Environmental Protection Agency Comments to the Draft Environmental Assessment Management of Vegetation Airfield Clearance at Felker Army Airfield

Comment	Response	Resolved?
While the EA states that there are no hazardous sites within the Region of Influence (ROI), it is recommended that CERCLA sites near the airfield be identified and discussed in terms of cleanup status and potential impacts from/to the Proposed Action. Including sites near the airfield that may be outside the ROI should be considered in the cumulative impact analysis.	The ROI is the area of potential impact for any of the project alternatives in the EA. We have confirmed with Base personnel that there are no potential CERCLA sites in the ROI and therefore, there would be no potential direct or indirect impacts with implementation of the Preferred Alternative. We would not anticipate the implementation of the Preferred Alternative to affect any CERCLA actions outside of the ROI either.	Yes
We recommend that impacts to water resources also consider potential impacts to impaired waterbodies. If there are impaired waters that maybe indirectly impacted by additional clearing upstream, perhaps compensatory mitigation considered for the proposed action could be located along this reach.	Any potential impacts to downstream waterbodies would be mitigated by implementation of stormwater and forestry Best Management Practices as is described in Section 6, <i>Special</i> <i>Procedures</i> of the Final Draft EA. Therefore, no compensatory mitigation for any downstream waterbodies is required.	Yes
Please clarify if flood elevation is expected to raise or be unaffected by the proposed clearing activities in the primary surface, CZ1 and approach departure clearance surfaces. If the flood elevation may be affected, we recommend this impact be considered and addressed appropriately.	Implementation of the Preferred Alternative would only result in temporary negligible impacts to the floodplains, (evaluated in the floodplain section of EA). Denuded areas would be seeded within one week, further mitigating impacts to the floodplains. This impact is discussed and evaluated in the Floodplains Section, Section 4.4, Water Resources, Floodplains of the Final Draft EA.	Yes

Pg. 4-15 states that a LIDAR analysis would be done every to assess tree heights in Zone 3 and remove additional trees CZ3 that would require topping. Please clarify if this analysis also be completed for CZ2, as these zones within Alternative receiving the same vegetation treatment. We suggest that maintenance associated with Alternative 3 be clarified. Addit maintenance should be considered within the cumulative imanalysis.	five years in the is will e 3 are Concur. The text has been updated to address this comment. itionally, pact	Yes
The EA considers forest systems within the ROI. IT is recont that these functions be considered in any compensatory mitig developed for both forested wetlands and upland forests. An these functions, you may consider the functions performed a carbon sink, and ways to incorporate this concept into any m for lost resources.	nmended gationWe currently do not have an approved mitigation functional assessment tool to evaluate carbon sink functions of uplands and wetlands. We do not have the opportunity to do on-site compensatory mitigation due to the nature of the missions of JBLE-Eustis and we are currently unable to	Yes
Appendix E describes the wetland mitigation plan for the pre- action, which seeks to purchase wetland compensatory mitig credits from an approved wetland mitigation bank. It is recommended that the size, function, and value of impacted be considered in order to develop a compensatory mitigation addition to this, we recommend considering potential opport on the base for forested wetland and upland impacts as well forest functions.	purchase upland mitigation credits. Therefore, additional wetland mitigation is being done to help offset impacts to Resource Protection Areas to the maximum, extent practical. Even if a functional assessment was done and indicated that less gation wetland mitigation was needed as compared to the standard mitigation ratios, we would still have to wetlands defer to the standard wetland mitigation ratios to n plan. In obtain the required Clean Water Act, 404 Permit from the USACE and the 401 Water Quality as other Certification from the Virginia Department of Environmental Quality. Therefore, we opted not to perform a wetland functional assessment tool has not yet been approved by the USACE, Norfolk District Regulatory Division.	Yes
The EA states that cumulative impact analysis considers past reasonably foreseeable future projects with the potential to o to cumulative impacts of the proposed action. However, it d	st andConcur, however, we could not locate additionalcontributeinformation regarding the history of the Felkerloes notArmy Airfield beyond that which is already	Yes
appear that the analysis includes a full suite of past actions. We recommend for a more complete, robust analysis of the temporal scope of past actions be defined to include the development of the airfield. This may provide a fuller cumulative impact analysis of forest, habitat, and wetland impacts within the ROI.	presented in the Final Draft EA. We worked with the Base Museum but they were unable to locate additional information on the development of the airfield. Please note based on the best available information we compiled the history of the development of the Felker Army Airfield which is provided in Section 2.2, <i>History of the Felker Army</i> <i>Airfield and Mission Support.</i> We included more text in the cumulative effects section so readers can better understand which past cumulative effects were considered and that we did consider the past development of the airfield in the cumulative effects analysis.	
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Page 5-2 states that an Aviation Complex is currently in the design phase at JBLE-Eustis. WE recommend that known or estimated impacts associated with this action be included and considered in the cumulative impact analysis, particularly if the action results in the removal of upland, wetland or aquatic habitats, as well as if the proposed complex is located near any hazardous and toxic sites. Page 5-3 noted impacts to water resources from future construction of the Aviation Complex; it is recommended that more detail be provided regarding these impacts.	Concur, we added an additional reference to the Aviation Complex EA in the text.	Yes
Please clarify where materials will be stock-piled and disposed of; we recommend that no materials be stockpiled or disposed of within wetlands. Please clarify how soil disturbance from tree felling and log dragging will be minimized to the maximum extent practicable.	Stockpiling would occur within the project footprint in upland or developed areas only. There would be no stockpiling or disposal of materials in wetlands – this is described in the Draft Final EA in Section 6, <i>Special Procedures</i> ; we will also reference the forestry BMPs in the text (Section 6, <i>Special Procedures</i>).	Yes
If temporary or permanent stream crossings are necessary as part of the proposed action, we recommend these be considered within the EA.	We do not anticipate any stream crossings with implementation of project, though we mention that BMPs for stream crossings would be implemented if it is necessary to move equipment in saturated	Yes

areas. We clarified the text describing this potential action in the EA.	



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III 1650 Arch Street Philadelphia, Pennsylvania 19103-2029

October 12, 2017

Tracey Sugg U.S. Army Corps of Engineers Norfolk District 803 Front Street Norfolk, VA 23510-1011

Re: Environmental Assessment for Management of Vegetation Airfield Clearances at Felker Army Airfield; Joint Base Langley Eustis – Fort Eustis, Virginia; July 2017

Dear Ms. Sugg:

In accordance with the National Environmental Policy Act (NEPA) of 1969, Section 309 of the Clean Air Act and Council on Environmental Quality (CEQ) regulations implementing NEPA (40 CFR 1500-1508), the U.S. Environmental Protection Agency (EPA) has reviewed the Environmental Assessment (EA) for the Management of Vegetation Airfield Clearances at Felker Army Airfield located at Joint Base Langley Eustis – Fort Eustis, Virginia. The Proposed Action involves attaining and maintaining vegetation clearances within the primary surface, the clear zone, and the approach-departure clearance surface at Felker Army Airfield, in order to provide adequate margins of safety for aircraft take offs and landings in accordance with the *Unified Facilities Criteria Airfield and Heliport Planning Design* (UFC) 3-260-01.

The EA evaluated several alternatives, including Alternative 1, Alternative 2, Alternative 3, and the no action alternative. Alternative 3 has been identified as the preferred alternative, which involves tree cutting, removal and mowing in the primary surface and clear zone 1, and tree topping in clear zone 2 and clear zone 3. This alternative has the least amount of tree clearing and topping of all of the proposed action alternatives while still meets the purpose and need in accordance with UFC 3-260-01.

Overall, EPA found the EA to be thorough, and the methodologies and potential impacts were clearly explained and discussed. EPA has enclosed specific technical comments in order to improve the clarity of project maintenance, proposed mitigation and the cumulative impact analysis. We appreciate the opportunity to review this project. If you have questions regarding these comments, the staff contact for this project is Alaina McCurdy; she can be reached at 215-814-2741.

Sincerely,

1 1 12

Barbara Rudnick NEPA Team Leader Office of Environmental Programs

Enclosure (1)

Technical Comments

Management of Vegetation Clearances at Felker Army Airfield Environmental Assessment

- While the EA states that there are no hazardous sites within the Region of Influence (ROI), it is recommended that CERCLA sites near the airfield be identified and discussed in terms of cleanup status and potential impacts from/to the Proposed Action. Including sites near the airfield that may be outside the ROI should be considered in the cumulative impact analysis.
- We recommend that impacts to water resources also consider potential impacts to downstream impaired waterbodies. If there are impaired waters that maybe indirectly impacted by additional clearing upstream, perhaps compensatory mitigation considered for the proposed action could be located along this reach.
- Please clarify if flood elevation is expected to raise or be unaffected by the proposed clearing activities in primary surface, CZ1 and approach departure clearance surfaces. If the flood elevation may be affected, we recommend this impact be considered and addressed appropriately.
- Pg 4-15 states that a LIDAR analysis would be done every five years to assess tree heights in Zone 3 and remove additional trees in the CZ3 that require topping. Please clarify if this analysis will also be also completed for CZ2, as these zones within Alternative 3 are receiving the same vegetation treatment. We suggest that maintenance associated with Alternative 3 be clarified. Additionally, maintenance should be considered within the cumulative impacts analysis.
- The EA considers forest systems within the ROI. It is recommended that these functions be considered in any compensatory mitigation developed for both forested wetlands and upland forests. Among these functions, you may consider the functions performed as a carbon sink, and ways to incorporate this concept into any mitigation for lost resources.
- Appendix E describes the wetland mitigation plan for the proposed action, which seeks to purchase wetland compensatory mitigation credits from an approved wetland mitigation bank. It is recommended that the size, function and value of impacted wetlands be considered in order to develop a compensatory mitigation plan. In addition to this, we recommend considering potential opportunities on the base to address forested wetland and upland impacts as well as other forest functions.
- The EA states that cumulative impact analysis considers past and reasonably foreseeable future projects with the potential to contribute to cumulative impacts of the proposed action. However, it does not appear that the analysis includes a full suite of past actions. We recommend for a more complete, robust analysis the temporal scope of past actions be defined to include the development of the airfield. This may provide a fuller cumulative impact analysis of forest, habitat, and wetland impacts within the ROI.
- Page 5-2 states that an Aviation Complex is currently in the design phase at JBLE- Eustis. We recommend that known or estimated impacts associated with this action be included and considered in the cumulative impact analysis, particularly if the action results in the removal of upland, wetland, or aquatic habitats, as well as if the proposed complex is located near any hazardous and toxic sites. Page 5-3 noted impacts to water resources from future construction of the Aviation Complex; it is recommended that more detail be provided regarding these impacts.
- Please clarify where materials will be stock-piled and disposed of; we recommend that no materials be stockpiled or disposed of within wetlands. Please clarify how soil disturbance from tree felling and log dragging will be minimized to the maximum extent practicable.
- If temporary or permanent stream crossings are necessary as part of the proposed action, we recommend these be considered within the EA.



August 15, 2017

Ms. Bettina Sullivan Department of Environmental Quality Office of Environmental Impact Review & Long Range Priorities Program Post Office Box 1105 Richmond, Virginia 23218

Re: Draft Environmental Assessment and Coastal Zone Management Act Federal ConsistenCY Determination for the Proposed Action: Management of Vegetation Clearance at Felker Army Airfield, Joint Base Langley Eustis-Fort Eustis, Virginia

Dear Ms. Sullivan,

Joint Base Langley Eustis-Ft. Eustis (JBLE-Eustis) proposes to manage vegetation clearance at Felker Army Airfield, located on Mulberry Island at the JBLE-Eustis, Virginia. The purpose of the Proposed Action is to provide the adequate margins of safety for aircraft take-offs and landings in accordance with the *Unified Facilities Criteria Airfield and Heliport Planning and Design* (UFC) 3-260-01 at the Felker Army Airfield. The need to attain vegetation clearances was cited in the Triennial Quality Assurance Evaluation by the Installation Management Command and the United States Army Aeronautical Service Agency Inspection team on May 30, 2014. Implementation of the Preferred Alternative will result in meeting the UFC 3-260-01 vegetation clearance requirement within the Primary Surface and Clear Zone (except in emergent wetlands) and the Approach Departure Clearance Surface Area adjacent to the Clear Zone. This action also will maintain compliance with the UFC 3-260-01 over time to the maximum, practical extent.

The U.S. Army Corps of Engineers (USACE), on behalf of the JBLE-Eustis, has prepared and made available for public review a Draft Environmental Assessment (EA) for the management of vegetation airfield clearance at Felker Army Airfield. This document identifies environmental resources including land use; noise; air quality; water resources; safety and occupational health; hazardous and toxic materials and wastes; biological resources; cultural resources; geology and soils; transportation and circulation; and aesthetics and visual resources; and evaluates potential environmental impacts of the proposed alternatives. No significant direct, indirect, or cumulative adverse effects on the human environment is anticipated from implementation of the Preferred Alternative. A 60-day public comment period is being held to receive comments on the Draft EA. Federal, state, and local agencies, trib al governments. and the public are invited to comment on the Draft EA. The JBLE-Eustis and the USACE invite and would greatly value your agency's comments.

To be considered, all comments must be received by October 14, 2017. An electronic co py of the Draft EA is available for public viewing at the JBLE-Eustis Website: <u>http://www.jble.af.mil/Portals/46/Documents/Eustis%20Environmental/Public%20Notices/Final%20Dra</u> <u>ft%20EA%20for%20Management%20of%20Vegetation%20Airfield%20Clearances%20at%20Felk er%20Ar</u> my%20Airfield%20-%20July%202017.pdf?ver=2017-08-03-114302-283. Hard copies or electronic compact disk copies of the Draft EA will be made available upon request.

Additionally, attached for your review is the Coastal Zone Management Act (CZMA) Federal Consistency determination for the Management of Vegetation Airfield Clearance at Felker Army Airfield, JBLE-Eustis, Virginia.

Comments and/or questions pertaining to the Draft EA or CZMA, or requests for a hard *copy* or electronic compact disk copy of the Draft EA or CZMA must be submitted to Tracey Sugg by phone at 757-878-7375 or by email at <u>tracey.l.sugg.civ@mail.mil</u>. Thank you for your assistance.

ASDSUS

Alicia Logalbo Chief, Environmental Analysis Section USACE Norfolk District



August 15, 2017

Everett Skipper Director of Engineering City of Newport News 2400 Washington Ave. Newport News, VA 23607

Re: Draft Environmental Assessment for Proposed Action: Management of Vegetation Airfield Clearance at Felker Army Airfield

Dear Mr. Skipper,

Joint Base Langley Eustis-Ft. Eustis (JBLE-Eustis) proposes to manage vegetation airfield clearance at Felker Army Airfield, located on Mulberry Island at the JBLE-Eustis, Virginia. The purpose of the Proposed Action is to provide the adequate margins of safety for aircraft take-offs and landings in accordance with the *Unified Facilities Criteria Airfield and Heliport Planning and Design* (UFC) 3-260-01. The need to attain and maintain vegetation clearance was cited in the Triennial Quality Assurance Evaluation by the Installation Management Command and the United States Army Aeronautical Service Agency Inspection team on May 30, 2014. Implementation of the preferred alternative will result in meeting the UFC 3-260-01 vegetation clearance requirement within the Primary Surface and Clear Zone (except in emergent wetlands) and the Approach Departure Clearance Surface Area adjacent to the Clear Zone. This action also will maintain compliance with the UFC 3-260-01 over time to the maximum, practical extent.

The U.S. Army Corps of Engineers (USACE), on behalf of the JBLE-Eustis, has prepared and made available for public review a Draft Environmental Assessment (EA) for the management of vegetation airfield clearance at Felker Army Airfield. This document identifies environmental resources including land use; noise; air quality; water resources; safety and occupational health; hazardous and toxic materials and wastes; biological resources; cultural resources; geology and soils; transportation and circulation; aesthetics and visual resources; and evaluates potential environmental impacts of the proposed alternatives. No significant direct, indirect, or cumulative adverse effects on the human environment is anticipated from implementation of the Preferred Alternative. A 60-day public comment period is being held to receive comments on the Draft EA. Federal, state, and local agencies, tribal governments, and the public are invited to comment on the Draft EA. The JBLE-Eustis and the USACE invite and greatly value your agency's comments.

To be considered, all comments must be received by October 14, 2017. An electronic co py of the Draft EA is available for public viewing at the JBLE-Eustis Website: <u>http://www.jble.af.mil/Portals/46/Documents/Eustis%20Environmental/Public%20Notices/Final%20Draft%20EA%20for%20Management%20of%20Vegetation%20Airfield%20Clearances%20at%20Felk@r%20Ar my%20Airfield%20-%20July%202017.pdf?ver=2017-08-03-114302-283. Hard copies or electroni c compact disk copies of the Draft EA will be made available upon request. Comments to the Draft EA or requests for a hard copy or electronic compact disk copy of the Draft EA must be submitted via telephone or email to Tracey Sugg by phone at (757)878-7375 or by email: tracey.l.sugg.civ@ma_il.mil.</u>

Sincerely,

ASurSale

Alicia Logalbo Chief, Environmental Analysis Section USACE Norfolk District



August 15, 2017

Cynthia Schulz U.S. Fish and Wildlife Service Virginia Field Office Division of Ecological Services 6669 Short Lane Gloucester VA, 23061

Re: Draft Environmental Assessment for Proposed Action: Management of Vegetation Airfield Clearance at Felker Army Airfield

Dear Ms. Schulz,

Joint Base Langley Eustis-Ft. Eustis (JBLE-Eustis) proposes to manage vegetation airfield clearance at Felker Army Airfield, located on Mulberry Island at the JBLE-Eustis, Virginia. The purpose of the Proposed Action is to provide the adequate margins of safety for aircraft take-offs and landings in accordance with the *Unified Facilities Criteria Airfield and Heliport Planning and Design* (UFC) 3-260-01. The need to attain and maintain vegetation clearance was cited in the Triennial Quality Assurance Evaluation by the Installation Management Command and the United States Army Aeronautical Service Agency Inspection team on May 30, 2014. Implementation of the preferred alternative will result in meeting the UFC 3-260-01 vegetation clearance requirement within the Primary Surface and Clear Zone (except in emergent wetlands) and the Approach Departure Clearance Surface Area adjacent to the Clear Zone. This action also will maintain compliance with the UFC 3-260-01 over time to the maximum, practical extent.

The U.S. Army Corps of Engineers (USACE), on behalf of the JBLE-Eustis, has prepared an d made available for public review a Draft Environmental Assessment (EA) for the management of vegetation airfield clearance at Felker Army Airfield. This document identifies environmental resources including land use; noise; air quality; water resources; safety and occupational health; hazardous and toxic materials and wastes; biological resources; cultural resources; geology and soils; transportation and circulation; aesthetics and visual resources; and evaluates potential environmental impacts of the proposed alternatives. No significant direct, indirect, or cumulative adverse effects on the human environment is anticipated from implementation of the Preferred Alternative. A 60-day public comment period is being held to receive comments on the Draft EA. Federal, state, and local agencies, tribal governments, and the public are invited to comment on the Draft EA. The JBLE-Eustis and the USACE invite and greatly value your agency's comments.

To be considered, all comments must be received by October 14, 2017. An electronic co py of the Draft EA is available for public viewing at the JBLE-Eustis Website: <u>http://www.jble.af.mil/Portals/46/Documents/Eustis%20Environmental/Public%20Notices/Fina %20Dra</u> <u>ft%20EA%20for%20Management%20of%20Vegetation%20Airfield%20Clearances%20at%20Felk er%20Ar</u> <u>my%20Airfield%20-%20July%202017.pdf?ver=2017-08-03-114302-283</u>. Hard copies or electron c compact disk copies of the Draft EA will be made available upon request. Comments to the Draft EA or requests for a hard copy or electronic compact disk copy of the Draft EA must be submitted via telephone or email to Tracey Sugg by phone at (757)878-7375 or by email: <u>tracey.l.sugg.civ@mail.mil</u>.

Sincerely,

Anon

Alicia Logalbo Chief, Environmental Analysis Section USACE Norfolk District



August 15, 2017

Cynthia Rohlf Newport News City Manager City Hall 2400 Washington Ave. Newport News, VA 23607

Re: Draft Environmental Assessment for Proposed Action: Management of Vegetation Airfield Clearance at Felker Army Airfield

Dear Ms. Rohlf,

Joint Base Langley Eustis-Ft. Eustis (JBLE-Eustis) proposes to manage vegetation airfield clearance at Felker Army Airfield, located on Mulberry Island at the JBLE-Eustis, Virginia. The purpose of the Proposed Action is to provide the adequate margins of safety for aircraft take-offs and landings in accordance with the *Unified Facilities Criteria Airfield and Heliport Planning and Design* (UFC) 3-260-01. The need to attain and maintain vegetation clearance was cited in the Triennial Quality Assurance Evaluation by the Installation Management Command and the United States Army Aeronautical Service Agency Inspection team on May 30, 2014. Implementation of the preferred alternative will result in meeting the UFC 3-260-01 vegetation clearance requirement within the Primary Surface and Clear Zone (except in emergent wetlands) and the Approach Departure Clearance Surface Area adjacent to the Clear Zone. This action also will maintain compliance with the UFC 3-260-01 over time to the maximum, practical extent.

The U.S. Army Corps of Engineers (USACE), on behalf of the JBLE-Eustis, has prepared and made available for public review a Draft Environmental Assessment (EA) for the management of vegetation airfield clearance at Felker Army Airfield. This document identifies environmental resources including land use; noise; air quality; water resources; safety and occupational health; hazardous and toxic materials and wastes; biological resources; cultural resources; geology and soils; transportation and circulation; aesthetics and visual resources; and evaluates potential environmental impacts of the proposed alternatives. No significant direct, indirect, or cumulative adverse effects on the human environment is anticipated from implementation of the Preferred Alternative. A 60-day public comment period is being held to receive comments on the Draft EA. Federal, state, and local agencies, trib al governments, and the public are invited to comment on the Draft EA. The JBLE-Eustis and the USACE invite and greatly value your agency's comments.

To be considered, all comments must be received by October 14, 2017. An electronic co py of the Draft EA is available for public viewing at the JBLE-Eustis Website: <u>http://www.jble.af.mil/Portals/46/Documents/Eustis%20Environmental/Public%20Notices/Fina %20Draft%20EA%20for%20Management%20of%20Vegetation%20Airfield%20Clearances%20at%20Felk er%20Ar my%20Airfield%20-%20July%202017.pdf?ver=2017-08-03-114302-283. Hard copies or electron compact disk copies of the Draft EA will be made available upon request. Comments to the Draft EA or requests for a hard copy or electronic compact disk copy of the Draft EA must be submitted via telephone or email to Tracey Sugg by phone at (757)878-7375 or by email: <u>tracey.l.sugg.civ@ma_il.mil</u>.</u>

Sincerely,

ASo Sager

Alicia Logalbo Chief, Environmental Analysis Section USACE Norfolk District



August 15, 2017

Barbara Rudnick United States Environmental Protection Agency, Region III 1650 Arch Street Philadelphia, PA 19103-2029

Re: Draft Environmental Assessment for Proposed Action: Management of Vegetation Airfield Clearance at Felker Army Airfield

Dear Ms. Rudnick,

Joint Base Langley Eustis-Ft. Eustis (JBLE-Eustis) proposes to manage vegetation airfield clearance at Felker Army Airfield, located on Mulberry Island at the JBLE-Eustis, Virginia. The purpose of the Proposed Action is to provide the adequate margins of safety for aircraft take-offs and landings in accordance with the *Unified Facilities Criteria Airfield and Heliport Planning and Design* (UFC) 3-260-01. The need to attain and maintain vegetation clearance was cited in the Triennial Quality Assurance Evaluation by the Installation Management Command and the United States Army Aeronautical Service Agency Inspection team on May 30, 2014. Implementation of the preferred alternative will result in meeting the UFC 3-260-01 vegetation clearance requirement within the Primary Surface and Clear Zone (except in emergent wetlands) and the Approach Departure Clearance Surface Area adjacent to the Clear Zone. This action also will maintain compliance with the UFC 3-260-01 over time to the maximum, practical extent.

The U.S. Army Corps of Engineers (USACE), on behalf of the JBLE-Eustis, has prepared and made available for public review a Draft Environmental Assessment (EA) for the management of vegetation airfield clearance at Felker Army Airfield. This document identifies environmental resources including land use; noise; air quality; water resources; safety and occupational health; hazardous and toxic materials and wastes; biological resources; cultural resources; geology and soils; transportation and circulation; aesthetics and visual resources; and evaluates potential environmental impacts of the proposed alternatives. No significant direct, indirect, or cumulative adverse effects on the human environment is anticipated from implementation of the Preferred Alternative. A 60-day public comment period is being held to receive comments on the Draft EA. Federal, state, and local agencies, trib al governments, and the public are invited to comment on the Draft EA. The JBLE-Eustis and the USACE invite and greatly value your agency's comments.

To be considered, all comments must be received by October 14, 2017. An electronic co py of the Draft EA is available for public viewing at the JBLE-Eustis Website: <u>http://www.jble.af.mil/Portals/46/Documents/Eustis%20Environmental/Public%20Notices/Final%20Draft%20EA%20for%20Management%20of%20Vegetation%20Airfield%20Clearances%20at%20Felk@r%20Ar my%20Airfield%20-%20July%202017.pdf?ver=2017-08-03-114302-283. Hard copies or electroni c compact disk copies of the Draft EA will be made available upon request. Comments to the Draft EA or requests for a hard copy or electronic compact disk copy of the Draft EA must be submitted via telephone or email to Tracey Sugg by phone at (757)878-7375 or by email: tracey.l.sugg.civ@mail.mil.</u>

Sincerely,

ASuss

Alicia Logalbo Chief, Environmental Analysis Section USACE Norfolk District



DEPARTMENT OF THE AIR FORCE HEADQUARTERS, 733d MISSION SUPPORT GROUP JOINT BASE LANGLEY-EUSTIS FORT EUSTIS, VIRGINIA

AUG 0 8 2017

Civil Engineering Division

Mr. Marc Holma Review and Compliance Virginia Department of Historic Resources 2801 Kensington Avenue Richmond, Virginia 23221

Dear Mr. Holma,

In May of 2016 we invited your office's input on an action to modify and remove vegetation from around the Felker Army Air Field on the Fort Eustis portion of Joint Base Langley-Eustis. That letter articulated our desire to execute this project with no adverse effect on historic and cultural properties. The enclosed final draft of the environmental assessment (EA) shows that goal was achieved.

Although there are historic and cultural properties in the projects boundary by using the controlled methods of vegetation removal there will be no damage or adverse effect to the cultural resources.

Please review the enclosed draft of the EA. Archaeological sites 44NN0089, 44NN0125, 44NN0126, 44NN0202, and 44NN0204 are in the projects area of potential effect. All alternatives have conditions in place that would ensure no adverse effect to historic properties.

The Air Force has determined that this project will have no adverse effect on historic properties. Therefore, the Air Force has determined that no further work is required in order for this project to proceed in compliance with the National Historic Preservation Act of 1966, as amended. We request that you review this determination and forward your comments within 30 days. If you do not comment within 30 days, we will assume you agree with the Air Force's determination of no historic properties adversely affected by this undertaking and will proceed without taking further steps in the Section 106 process.

If you have any questions regarding this undertaking please contact Dr. Christopher L. McDaid at (757) 878-7365 or email christopher.l.mcdaid.civ@mail.mil.

Sincerely,

Calder Gr

Donald W. Calder, Jr. Chief, Environmental Element 733d Civil Engineer Division

Enclosure

The VDHR concurs with the Air Force's determination of no adverse effect to historic properties for the following undertaking

Project Reference: Felker Airfield Vegetation control.

Valhandeline USget (7-Signature/Date 2016-1018

From: James Dolan, MS, CWB Wildlife Biologist Joint Base Langley-Eustis, Fort Eustis 1407 Washington Blvd Fort Eustis, VA 23604 757-878-4152

To: U.S. Fish and Wildlife Service Virginia Field Office 6669 Short Lane Gloucester, Virginia 23061

30 November 2016

Re: Online Project Review Request, Felker Army Airfield Tree Clearing, Joint Base Langley-Eustis, Fort Eustis, Virginia

We have reviewed the referenced project using the Virginia Field Office's online project review process and have followed all guidance and instructions in completing the review. We completed our review on 30 November 2016 and are submitting our project review package in accordance with the instructions for further review.

Our proposed action consists of: Tree removal in approach and departure zones of the Felker Army Airfield runway in accordance with UFC 3-261-1.

The location of the project and the action area are identified on the enclosed map.

The project is expected to be completed between 1 January 2017 and 30 September 2020.

This project review is needed for compliance with section 7 of the ESA.

Two (2) federally listed bat species have been found to occur on Fort Eustis, Northern Long Eared Bat, *Myotis septentrionalis* (MYSE) and the Indiana Bat, *Myotis sodalis* (MYSO), thus consultation is required. A bat survey was conducted throughout the installation, in May and July 2016, utilizing acoustic recording devices and mist netting. During the bat surveys, MYSE and MYSO were acoustically identified at 5 and 3 acoustic detection locations, respectively. Further, 2 male MYSE were captured in mist nets (one individual per net); no MYSO were captured on the installation.

This project is to remove all trees that occur within the approach and departure glide slope of the Felker Army Airfield runway on Joint Base Langley-Eustis, Fort Eustis. This project is undergoing an Environment Analysis as part of the Air Force Environmental Impact Analysis Process. Although the total project site encompasses 240 acres, a maximum of 98 acres of trees exist within the project foot print.

During the bat survey, a MYSO habitat survey was conducted within the foot print of another project that encompassed approximately 240 acres. The MYSO habitat survey indicated

a total of 20 trees that met minimum requirements for potential MYSO roost sites, but that there was no indication of utilization. The Virginia Department of Game and Inland Fisheries have no data on MYSE maternal roosts in the vicinity of Fort Eustis.

The enclosed project review package provides the information about the species, critical habitat, and bald eagles considered in our review, and the species conclusions table included in the package identifies our determinations for the resources that may be affected by the project.

For additional information, please contact James Dolan at the address listed above.

Sincerely

James Dolan, CWB Wildlife Biologist

Enclosures:

- 1) Project Map
- 2) Species Conclusion Table
- 3) Official Species List





United States Department of the Interior

FISH AND WILDLIFE SERVICE Virginia Ecological Services Field Office 6669 SHORT LANE GLOUCESTER, VA 23061 PHONE: (804)693-6694 FAX: (804)693-9032 URL: www.fws.gov/northeast/virginiafield/



Consultation Code: 05E2VA00-2017-SLI-0680 Event Code: 05E2VA00-2017-E-00719 Project Name: Felker Army Airfield Tree Clearing November 30, 2016

Subject: List of threatened and endangered species that may occur in your proposed project location, and/or may be affected by your proposed project

To Whom It May Concern:

The enclosed species list identifies threatened, endangered, proposed and candidate species, as well as proposed and final designated critical habitat, that may occur within the boundary of your proposed project and/or may be affected by your proposed project. The species list fulfills the requirements of the U.S. Fish and Wildlife Service (Service) under section 7(c) of the Endangered Species Act (Act) of 1973, as amended (16 U.S.C. 1531 *et seq.*). Any activity proposed on National Wildlife Refuge lands must undergo a 'Compatibility Determination' conducted by the Refuge. Please contact the individual Refuges to discuss any questions or concerns.

New information based on updated surveys, changes in the abundance and distribution of species, changed habitat conditions, or other factors could change this list. Please feel free to contact us if you need more current information or assistance regarding the potential impacts to federally proposed, listed, and candidate species and federally designated and proposed critical habitat. Please note that under 50 CFR 402.12(e) of the regulations implementing section 7 of the Act, the accuracy of this species list should be verified after 90 days. This verification can be completed formally or informally as desired. The Service recommends that verification be completed by visiting the ECOS-IPaC website at regular intervals during project planning and implementation for updates to species lists and information. An updated list may be requested through the ECOS-IPaC system by completing the same process used to receive the enclosed list.

The purpose of the Act is to provide a means whereby threatened and endangered species and the ecosystems upon which they depend may be conserved. Under sections 7(a)(1) and 7(a)(2) of the Act and its implementing regulations (50 CFR 402 *et seq.*), Federal agencies are required to utilize their authorities to carry out programs for the conservation of threatened and

endangered species and to determine whether projects may affect threatened and endangered species and/or designated critical habitat.

A Biological Assessment is required for construction projects (or other undertakings having similar physical impacts) that are major Federal actions significantly affecting the quality of the human environment as defined in the National Environmental Policy Act (42 U.S.C. 4332(2) (c)). For projects other than major construction activities, the Service suggests that a biological evaluation similar to a Biological Assessment be prepared to determine whether the project may affect listed or proposed species and/or designated or proposed critical habitat. Recommended contents of a Biological Assessment are described at 50 CFR 402.12.

If a Federal agency determines, based on the Biological Assessment or biological evaluation, that listed species and/or designated critical habitat may be affected by the proposed project, the agency is required to consult with the Service pursuant to 50 CFR 402. In addition, the Service recommends that candidate species, proposed species and proposed critical habitat be addressed within the consultation. More information on the regulations and procedures for section 7 consultation, including the role of permit or license applicants, can be found in the "Endangered Species Consultation Handbook" at:

http://www.fws.gov/endangered/esa-library/pdf/TOC-GLOS.PDF

Please be aware that bald and golden eagles are protected under the Bald and Golden Eagle Protection Act (16 U.S.C. 668 *et seq.*), and projects affecting these species may require development of an eagle conservation plan

(http://www.fws.gov/windenergy/eagle_guidance.html). Additionally, wind energy projects should follow the wind energy guidelines (http://www.fws.gov/windenergy/) for minimizing impacts to migratory birds and bats.

Guidance for minimizing impacts to migratory birds for projects including communications towers (e.g., cellular, digital television, radio, and emergency broadcast) can be found at: http://www.fws.gov/migratorybirds/CurrentBirdIssues/Hazards/towers/towers.htm; http://www.towerkill.com; and http://www.fws.gov/migratorybirds/CurrentBirdIssues/Hazards/towers/comtow.html.

We appreciate your concern for threatened and endangered species. The Service encourages Federal agencies to include conservation of threatened and endangered species into their project planning to further the purposes of the Act. Please include the Consultation Tracking Number in the header of this letter with any request for consultation or correspondence about your project that you submit to our office.

Attachment



Project name: Felker Army Airfield Tree Clearing

Official Species List

Provided by:

Virginia Ecological Services Field Office 6669 SHORT LANE GLOUCESTER, VA 23061 (804) 693-6694 http://www.fws.gov/northeast/virginiafield/

Consultation Code: 05E2VA00-2017-SLI-0680 **Event Code:** 05E2VA00-2017-E-00719

Project Type: MILITARY OPERATIONS / MANEUVERS

Project Name: Felker Army Airfield Tree Clearing **Project Description:** Removal of trees within approach and departure glide slopes of runway

Please Note: The FWS office may have modified the Project Name and/or Project Description, so it may be different from what was submitted in your previous request. If the Consultation Code matches, the FWS considers this to be the same project. Contact the office in the 'Provided by' section of your previous Official Species list if you have any questions or concerns.



Project name: Felker Army Airfield Tree Clearing

Project Location Map:



Project Coordinates: MULTIPOLYGON (((-76.61968231201172 37.14252976929988, -76.61255836486816 37.13667974186011, -76.60281658172607 37.130795047386236, -76.59423351287842 37.12607327557608, -76.59822463989258 37.12254886259509, -76.60521984100342 37.12870792371265, -76.61448955535889 37.13462699344163, -76.62341594696045 37.13876664565854, -76.61968231201172 37.14252976929988)))

Project Counties: Newport News, VA



Project name: Felker Army Airfield Tree Clearing

Endangered Species Act Species List

There are a total of 1 threatened or endangered species on your species list. Species on this list should be considered in an effects analysis for your project and could include species that exist in another geographic area. For example, certain fish may appear on the species list because a project could affect downstream species. Critical habitats listed under the **Has Critical Habitat** column may or may not lie within your project area. See the **Critical habitats within your project area** section further below for critical habitat that lies within your project. Please contact the designated FWS office if you have questions.

Mammals	Status	Has Critical Habitat	Condition(s)
Northern long-eared Bat (Myotis septentrionalis)	Threatened		
Population: Wherever found			



Project name: Felker Army Airfield Tree Clearing

Critical habitats that lie within your project area

There are no critical habitats within your project area.

http://ecos.fws.gov/ipac, 11/30/2016 06:00 AM



Project name: Felker Army Airfield Tree Clearing

Appendix A: FWS National Wildlife Refuges and Fish Hatcheries

There are no refuges or fish hatcheries within your project area.

Species Conclusions Table

Project Name: Fort Eustis, Felker Army Airfield Tree Clearing

Date: 30 November 2016

Species / Resource Name	Conclusion	ESA Section 7 / Eagle Act Determination	Notes / Documentation
Northern Long Eared Bat	Species Present	Not Likely to Adversely Affect	Implementing a TOYR (April 15 - Sept 15) for tree clearing
Northern Long Eared Bat	Suitable habitat present	Not Likely to Adversely Affect	Implementing a TOYR (April 15 - Sept 15) for tree clearing. This project may impact up to 98 acres of forest, but is adjacent to 2,792 acres of forest that contains similar percentages of suitable habitat.
Critical Habitat	No Critical Habitat Present	No Effect	
Bald Eagle	Unlikely to disturb nesting bald eagles	No Eagle Act Permit Required	Work will be performed outside of 660' protection buffer
Bald Eagle	Does intersect with eagle concentration area	Eagle Act permit may be required	 Fort Eustis maintains a Purposeful Eagle Take for Safety/Eagle Nest Take FWS Migratory Bird Permit (MB237450-0) for the removal of any active nest and conduct harassment to intentionally disturb bald eagles within 1 mile of Felker Army Airfield. Tree clearing areas that intersect with eagle concentration areas are the approach and
Indiana Dat	Species recorded with	Not Likoly to Advarcaly Affect	departure zones for FAAF operations.
	acoustics, but not captured		tree clearing.
Indiana Bat	Potential habitat present	Not Likely to Adversely Affect	Implementing a TOYR (April 15 - Sept 15) for tree clearing. This project may impact up to 98 acres of forest, but is adjacent to 2,792 acres of forest that contains similar percentages of potential habitat.

Logalbo, Alicia M CIV USARMY CENAO (US)

From:	Sugg, Tracey L CIV USAF (US) <tracey.l.sugg.civ@mail.mil></tracey.l.sugg.civ@mail.mil>
Sent:	Wednesday, December 14, 2016 10:58 AM
То:	Logalbo, Alicia M CIV USARMY CENAO (US)
Subject:	[EXTERNAL] FW: [Non-DoD Source] Fort Eustis Felber Army Airfield Tree Clearing

Hi again, Alicia,

Here is what James received from USFWS regarding the bats...

VR, Tracey

-----Original Message-----From: Dolan, James Douglas (James) CIV USAF 733 MSG (US) Sent: Wednesday, December 14, 2016 10:54 AM To: Sugg, Tracey L CIV USAF (US) <tracey.l.sugg.civ@mail.mil> Subject: FW: [Non-DoD Source] Fort Eustis Felber Army Airfield Tree Clearing

See below

James Dolan, MS, CWB, SCMNRP Wildlife Biologist 733d MSG/CED/CEIE 1407 Washington Blvd O: 757-878-4152 DSN: 826-4152 C: 757-817-1510

-----Original Message-----From: Nystrom, Sarah [mailto:sarah_nystrom@fws.gov] Sent: Wednesday, December 14, 2016 10:33 AM To: Dolan, James Douglas (James) CIV USAF 733 MSG (US) <james.d.dolan.civ@mail.mil> Subject: [Non-DoD Source] Fort Eustis Felber Army Airfield Tree Clearing

All active links contained in this email were disabled. Please verify the identity of the sender, and confirm the authenticity of all links contained within the message prior to copying and pasting the address to a Web browser.

We have reviewed the project package received on November 30, 2016 for the referenced project. The following comments are provided under provisions of the Endangered Species Act of 1973 (16 U.S.C. 1531-1544, 87 Stat. 884), as amended, and Bald and Golden Eagle Protection Act (16 U.S.C. 668-668c, 54 Stat. 250), as amended.

We concur with thedeterminations provided in the Species Conclusion Table dated November 30, 2016and have no further comments. No eagle act permit would be recommended for treeclearing associated with this project. Should project plans change or if additionalinformation on the distribution of listed species or critical habitat becomesavailable, this determination may be reconsidered. Ifyou have any questions, please contact me at (413) 253-2413, or via email atSarah_Nystrom@fws.gov < Caution-mailto:Sarah_Nystrom@fws.gov > .

Thanks!

Sarah

Sarah Nystrom

Fish and Wildlife Biologist Virginia Field Office - Ecological Services 6669 Short Lane Gloucester, Virginia 23061 (804) 824-2413



MAY 1 2 2016

Chief Robert Gray 191 Lay Landing Rd Panunkey Indian Reservation King William, VA 23086

Dear Chief Gray,

The Felker Army Air Field, located on the Fort Eustis portion of Joint Base Langley-Eustis (JBLE-E), was given notice that the airfield clear zones were not in compliance with Army Regulation 95-2 for Airspace, Airfields/Heliports, Flight Activities, Air Traffic Control and Navigational Aids. In 2007 and at present, many trees are in violation of Clear and Transitional Zone height limits. In order to correct this issue, JBLE-E is planning to address the FAA notice of violation by removing trees in some areas and topping trees in other areas in the Approach-Departure Clearance Surfaces and Transitional Zones around the airfield.

We are currently developing an Environmental Assessment for this action that analyzes the various alternatives. JBLE-E has consulted with your Tribe in the past regarding cultural resources, and I am inviting the Tribe to enter into Government-to-Government consultation regarding this project. There are cultural resources within the project area, and we expect to complete this project with no adverse effects to the cultural resources. However, we have not decided on our final course of action and look forward to your input on the project.

If you would like a copy of the draft Environmental Assessment or any other information regarding this project, please contact me at 757-878-1935 or william.s.galbraith.mil@mail.mil.

Sincerely,

WILLIAM S. GALBRAITH, Colonel, USA Commander, 733d Mission Support Group

CF: Tribal Historic Preservation Officer



Chief Bill Harris Catawba Indian Nation 996 Avenue of the Nations Rock Hill, SC 29730

HAY 1 2 2016

Dear Chief Harris,

The Felker Army Air Field, located on the Fort Eustis portion of Joint Base Langley-Eustis (JBLE-E), was given notice that the airfield clear zones were not in compliance with Army Regulation 95-2 for Airspace, Airfields/Heliports, Flight Activities, Air Traffic Control and Navigational Aids. In 2007 and at present, many trees are in violation of Clear and Transitional Zone height limits. In order to correct this issue, JBLE-E is planning to address the FAA notice of violation by removing trees in some areas and topping trees in other areas in the Approach-Departure Clearance Surfaces and Transitional Zones around the airfield.

We are currently developing an Environmental Assessment for this action that analyzes the various alternatives. JBLE-E has consulted with your Tribe in the past regarding cultural resources, and I am inviting the Tribe to enter into Government-to-Government consultation regarding this project. There are cultural resources within the project area, and we expect to complete this project with no adverse effects to the cultural resources. However, we have not decided on our final course of action and look forward to your input on the project.

If you would like a copy of the draft Environmental Assessment or any other information regarding this project, please contact me at 757-878-1935 or <u>william.s.galbraith.mil@mail.mil</u>.

Sincerely,

S. GALBRAITH, Colonel, USA

Commander, 733d Mission Support Group

CF:

Tribal Historic Preservation Officer & Director, Catawba Culturel Preservation Project

Global Power For America



President Kerry Holton Delaware Nation P.O. Box 825 Anadarko, OK 73005

MAY 1 2 2016

Dear President Holton,

The Felker Army Air Field, located on the Fort Eustis portion of Joint Base Langley-Eustis (JBLE-E), was given notice that the airfield clear zones were not in compliance with Army Regulation 95-2 for Airspace, Airfields/Heliports, Flight Activities, Air Traffic Control and Navigational Aids. In 2007 and at present, many trees are in violation of Clear and Transitional Zone height limits. In order to correct this issue, JBLE-E is planning to address the FAA notice of violation by removing trees in some areas and topping trees in other areas in the Approach-Departure Clearance Surfaces and Transitional Zones around the airfield.

We are currently developing an Environmental Assessment for this action that analyzes the various alternatives. JBLE-E has consulted with your Tribe in the past regarding cultural resources, and I am inviting the Tribe to enter into Government-to-Government consultation regarding this project. There are cultural resources within the project area, and we expect to complete this project with no adverse effects to the cultural resources. However, we have not decided on our final course of action and look forward to your input on the project.

If you would like a copy of the draft Environmental Assessment or any other information regarding this project, please contact me at 757-878-1935 or william.s.galbraith.mil@mail.mil.

Sincerely,

WILLIAM S. GALBRAITH, Colonel, USA Commander, 733d Mission Support Group

CF: Director Cultural Preservation



Chief Chester Brooks Delaware Tribe 170 NE Barbara Ave Bartlesville, OK 74006

MAY 1 2 2016

Dear Chief Brooks,

The Felker Army Air Field, located on the Fort Eustis portion of Joint Base Langley-Eustis (JBLE-E), was given notice that the airfield clear zones were not in compliance with Army Regulation 95-2 for Airspace, Airfields/Heliports, Flight Activities, Air Traffic Control and Navigational Aids. In 2007 and at present, many trees are in violation of Clear and Transitional Zone height limits. In order to correct this issue, JBLE-E is planning to address the FAA notice of violation by removing trees in some areas and topping trees in other areas in the Approach-Departure Clearance Surfaces and Transitional Zones around the airfield.

We are currently developing an Environmental Assessment for this action that analyzes the various alternatives. JBLE-E has consulted with your Tribe in the past regarding cultural resources, and I am inviting the Tribe to enter into Government-to-Government consultation regarding this project. There are cultural resources within the project area, and we expect to complete this project with no adverse effects to the cultural resources. However, we have not decided on our final course of action and look forward to your input on the project.

If you would like a copy of the draft Environmental Assessment or any other information regarding this project, please contact me at 757-878-1935 or <u>william.s.galbraith.mil@mail.mil</u>.

Sincerely,

WILLIAM S. GALBRAITH, Colonel, USA Commander, 733d Mission Support Group

CF: Historic Preservation Representative

APPENDIX D

ENVIRONMENTAL APPENDIX

DEPARTMENT OF THE AIR FORCE 633RD AIR BASE WING JOINT BASE LANGLEY EUSTIS-FORT EUSTIS, VIRGINIA



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RECORD OF NON-APPLICABILITY CONCERNING THE GENERAL CONFORMITY RULE

PROPOSED ACTION

Proposed Action Name: Management of Vegetation Airfield Clearances at Felker Army Airfield

Location: Joint Base Langley Eustis-Fort Eustis (JBLE-Eustis), Virginia

Project Begin Date (approximate): Approximately 2020 (if appropriations are provided)

Project End Date (approximate): Not applicable as long-term maintenance of hazardous vegetation would be required.

Project Action Summary: The *purpose* of the Proposed Action is to attain and maintain vegetation clearances within the Primary Surface, the Clear Zone, and the Approach-Departure Clearance Surface Area adjacent to the Clear Zone at the Felker Army Airfield, JBLE-Eustis that provide the adequate margins of safety for aircraft take-offs and landings in accordance with the Unified Facilities Criteria 3-260-01 to the maximum, practical extent. Implementation of the Preferred Alternative (Alternative 3) includes the removal and treatment of hazardous vegetation in the Primary Surface and Clear Zone 1 (except in Emergent Wetlands where trees will be cut to stumps) and the topping of trees to required heights in the Clear Zone 2, Clear Zone 3, and in the Approach-Departure Clearance Surface Area at the Felker Army Airfield.

The Clean Air Act requires federal actions in air pollutant nonattainment or maintenance areas to conform to the applicable State Implementation Plan (SIP). The SIP is designed to achieve or maintain an attainment designation of air pollutants as defined by the National Ambient Air Quality Standards (NAAQS). The regulations governing this requirement are found in 40 Code of Federal Regulations Part 93, also known as the General Conformity Rule (GCR), which applies to federal actions occurring in regions designated as nonattainment or areas subject to maintenance plans. The JBLE-Eustis is located in the Hampton Roads Intrastate Air Quality Control Region that is in attainment with all NAAQS for criteria pollutants. Therefore, implementation of the Preferred Alternative is exempt from the GCR requirement to prepare a Conformity Determination.

RONA Approval

David F. Kattler, Colonel, USAF Chief, Civil Engineering Division DATE
Vegetation Occurring in the Region of Influence (Joint Base Langley Eustis-Fort Eustis et al. 2014)

Scientific Name	Common Name
Acer rubrum	red maple
Achillea millefolium	yarrow
Agalinis purpurea	purple false foxglove
Ageratina altissima var. altissima	white snakeroot
Ailanthus altissima	tree-of-heaven
Albizia julibrissin	mimosa tree
Alisma subcordatum	American water plantain
Allium vineale	field garlic
Alnus serrulata	common alder
Amelanchier spicata	running serviceberry
Amphicarpaea bracteata	American hogpeanut
Anagallis arvensis	scarlet pimpernel
Apios americana	groundnut
Aralia spinosa	Devil's walking stick
Arisaema triphyllum	Jack in the pulpit
Aronia arbuitifolia	red chokeberry
Asclepias incarnata	swamp milkweed
Asclepias lanceolata	smooth orange milkweed
Asclepias syriaca	common milkweed
Asimina triloba	pawpaw
Asparagus officinalis	garden asparagus
Asplenium platyneuron	ebony spleenwort
Athyrium filix-femina	common ladyfern
Baccharis halimifolia	groundsel tree
Bidens bipinnata	Spanish needles

Scientific Name	Common Name
Bidens frondosa	sticktight or beggar ticks
Bidens polylepis	beggar ticks
Bidens trichosperma	tickseed sunflower
Boehmeria cylindrica	false nettle
Boltonia caroliniana	Carolina doll's daisy
Botrychium virginianum	common grape fern
Broussonetia papyrifera	paper mulberry
Cakile edentula	American searocket
Callicarpa americana	French mulberry
Campsis radicans	trumpet creeper
Carex folliculata	northern long sedge
Carex longii	long's sedge
Carex lupulina	hop sedge
Carex lurida	shallow sedge
Carya cordiformis	bitternut hickory
Carya tomentosa	mockernut hickory
Celtis laevigata	sugarberry
Celtis occidentalis	hackberry
Cephalanthus occidentalis	buttonbush
Chaerophyllum tainturieri	wild chervil
Chamaecrista nictitans	partridge pea
Clematis terniflora	clematis
Clitoria mariana	butterfly pea
Coleataenia anceps	beaked panicgrass
Conoclinium coelestinum	mist flower
Convolvulus arvensis	field bind weed
Conyza canadensis	Canadian horseweed

Scientific Name	Common Name
Cornus florida	flowering dogwood
Cryptotaenia canadensis	Canadian honewort
Cuscuta indecora	common dodder
Cuscuta pentagona	five angled dodder
Cynodon dactylon	bermuda grass
Cynoglossum virginianum	wild comprey
Cyperus pseudovegetus	marsh flatsedge
Cyperus strigosus	strawcolored flatsedge
Cytisus scoparius	scotch broom
Daucus carota	Queen Anne's lace
Decodon verticillatus	swamp loosestrife
Desmanthus illinoensis	prairie bundleflower
Digitaria sanguinalis	flat top goldentop
Diodella teres	poor Joe
Diospyros virginiana	persimmon
Draba verna	spring draba
Duchesnea indica	Indian strawberry
Dysphania ambrosioides	Mexican tea
Echinochloa crus-galli	barnyard grass
Eclipta prostrata	false daisy
Elaeagnus umbellata	autumn olive
Elaeagnus pungens	thorny olive
Eleocharis obtusa	blunt spikerush
Elephantopus carolinianus	Carolina elephantsfoot
Elephantopus tomentosus	devil's grandmother
Elymus virginicus	Virginia wildrye
Epifagus virginiana	beech drops

Scientific Name	Common Name
Eragrostis pilosa	Indian lovegrass
Erigeron philadelphicus	Philadelphia fleabane
Erigeron pulchellus	Robin's plaintain
Erigeron quercifolius	overleaf fleabane
Erigeron strigosus	lesser daisy fleabane
Erigeron vernus	early whitetop fleabane
Eupatorium hyssopifolium	hyssop-leaved throughwort
Eupatorium rotundifolium	round leaved boneset
Euphorbia prostrata	prostrate spurge
Euthamia graminifolia	flat-top goldentop
Fagus grandifolia	American beech
Festuca spp.	fescue
Fraxinus americana	white ash
Galium circaezans	licorice bedstraw
Galium tinctorium	stiff marsh bedstraw
Gamochaeta purpurea	cudweed
Geranium dissectum	cranesbill
Geum canadense	white avens
Geum virginianum	cream avens
Glechoma hederacea	ground ivy
Gonolobus suberosus var. suberosus	milkvine
Gratiola neglecta	clammy hedgehyssop
Hedera helix	English ivy
Hexastylis virginica	heartleaf wild ginger
Hibiscus moscheutos	crimsoneyed rosemallow
Houstonia caerulea	azure bluet
Houstonia pusilla	tiny bluet

Scientific Name	Common Name
Hydrocotyle umbellata	marsh pennywort
Hypericum gentianoides	orangegrass
Hypericum mutilum	dwarf St. Johnswort
Hypericum punctatum	spotted St. Johnswort
Hypochaeris radicata	cats ear
Hypoxis hirsuta	star grass
Ilex opaca	American holly
Ipomoea purpurea	common morning glory
Iva frutescens	Jesuit's bark
Juglans nigra	black walnut
Juncus diffusissimus	slimpod rush
Juncus effusus	common rush
Juncus marginatus	grassleaf rush
Juncus roemerianus	needlegrass rush or blackneedle rush
Juniperus virginiana	eastern redcedar
Krigia virginica	dwarf dandelion
Lamium amplexicaule	henbit deadnettle
Lechea racemulosa	Illinois pinweed
Leersia spp.	cutgrass
Lespedeza bicolor	schrubby lespedeza
Lespedeza cuneata	Chinese lespedeza
Lespedeza procumbens	trailing lespedeza
Lespedeza repens	creeping lespedeza
Lespedeza violacea	violet lespedeza
Leucanthemum lacustre	Portuguese daisy
Ligustrum sinense	Chinese privet
Lindernia dubia	false pimpernel

Scientific Name	Common Name
Liquidambar styraciflua	sweetgum
Liriodendron tulipifera	tuliptree/yellow poplar
Litoria littorea	common periwinkle
Lobelia cardinalis	cardinal flower
Lobelia inflata	Indian tobacco
Lobelia puberula	downy lobelia
Lonicera japonica	Japanese honeysuckle
Ludwigia leptocarpa	seedbox
Luzula acuminata	hairy woodrush
Luzula bulbosa	bulbous woodrush
Lycopodium obscurum	ground pine
Lythrum lineare	wand lythrum
Malus angustifolia	crabapple
Mazus pumilus	Japanese mazus
Mecardonia acuminata	axilflower
Melia azedarach	chinaberry
Melilotus albus	white sweetclover
Melothria pendula	creeping cucumber
Microstegium vimineum	Nepalese browntop
Monotropa uniflora	Indian pipe
Morella cerifera	wax myrtle
Muscari neglectum	grape hyacinth
Myosotis arvensis	field forget-me-not
Neottia bifolia	southern twayblade
Nothoscordum bivalve	false garlic
Nuttallanthus canadensis	Canada toadflax
Nyssa sylvatica	blackgum

Scientific Name	Common Name
Oenothera biennis	common evening-primrose
Onoclea sensibilis	sensitive fern
Osmundastrum cinnamomeum	cinnamon fern
Osmunda regalis var spectabilis	royal fern
Oxalis dillenii	wood sorrel
Oxalis stricta	common yellow oxalis
Oxalis violacea	violet wood sorrell
Oxydendrum arboreum	sourwood
Packera aurea	golden ragwort
Panicum amarum	bitter panicgrass
Paspalum dilatatum	dallisgrass
Passiflora incarnata	passion flower
Paulownia tomentosa	princess tree
Peltandra virginica	green arrow arum
Pennisetum glaucum	pearl millet
Perilla frutescens	beef steak plant
Persicaria arifolia	halbred-leaved tearthumb
Persicaria maculosa	smartweed or spotted ladysthumb
Persicaria posumbu	smartweed or oriental ladysthumb
Persicaria punctata	dotted smartweed
Persicaria sagittata	arrowleaf tearthumb
Phegopteris hexagonoptera	broad beech fern
Phragmites australis	common reed
Phyllostachys aurea	golden bamboo
Phytolacca americana	American pokeweed
Pilea fontana	lesser clearweed
Pinus echinata	shortleaf pine

Scientific Name	Common Name
Pinus taeda	loblolly pine
Pinus virginiana	scrub pine
Plantago lanceolata	narrowleaf plantain
Plantago major	common plantain
Platanus occidentalis	American sycamore
Pluchea odorata var odorata	marsh fleabane or sweetscent
Polystichum acrostichoides	christmas fern
Pontederia cordata	pickerelweed
Populus alba	white poplar
Potentilla canadensis	dwarf cinquefoil
Prunus serotina	black cherry
Pteridium aquilinum	bracken fern
Ptilimnium capillaceum	herb william
Quercus alba	white oak
Quercus ilicifolia	bear oak
Quercus michauxii	swamp chestnut oak
Quercus rubra	red oak
Quercus velutina	black oak
Ranunculus abortivus	littleleaf buttercup
Ranunculus bulbosus	bulbous buttercup
Ranunculus parviflorus	smallflower buttercup
Ranunculus sardous	hairy buttercup
Rhexia mariana	Maryland meadowbeauty
Rhus copallinum	winged sumac
Rhynchospora corniculata	shortbristle horned beaksedge
Robinia pseudoacacia	black locust
Rosa multiflora	multiflora rose

Scientific Name	Common Name
Rosa palustris	swamp rose
Rubus allegheniensis	Allegheny blackberry
Rumex conglomeratus	dock
Rumex crispus	curly dock
Sabatia angularis	rosepink
Sabatia stellaris	rose of plymouth
Salix nigra	black willow
Sambucus nigra ssp. canadensis	elderberry
Sassafras albidum	sassafras
Saururus cernuus	lizards tail
Schoenoplectus americanus	chairmakers bulrush
Schoenoplectus pungens	common three square
Scirpus atrovirens	green bulrush
Scirpus cyperinus	stalked bulrush or woolgrass
Scleranthus annuus	German knotgrass
Scutellaria integrifolia	hyssop skullcap
Sesuvium maritimum	slender seapurslane
Sherardia arvensis	blue fieldmadder
Silene latifolia	bladder campion
Sisyrinchium mucronatum	common blue-eyed grass
Smilax bona-nox	catbrier
Smilax rotundifolia	common greenbrier
Solanum carolinense	Carolina horsenettle
Solidago erecta	showy goldenrod
Solidago pinetorum	small's goldenrod
Sonchus asper	spiny sowthistle
Sorghum halepense	johnsongrass

Scientific Name	Common Name
Spartina alterniflora	smooth cordgrass
Spartina cynosuroides	big cordgrass
Spartina patens	saltmeadow cordgrass
Strophostyles helvula	trailing fuzzybean
Symphyotrichum ericoides	heath aster
Taraxacum officinale	dandelion
Taxodium distichum	bald cypress
Teucrium canadense	American germander
Thelypteris noveboracensis	marsh fern
Tipularia discolor	crippled cranefly
Toxicodendron radicans ssp. radicans	poison ivy
Trichostema dichotomum	blue curls
Trifolium arvense	rabbit foot clover
Trifolium campestre	low hop clover
Trifolium incarnatum	crimson clover
Trifolium pratense	red clover
Triodanis perfoliata	clasping venus' looking-glass
Tripsacum dactyloides	eastern gamagrass
Typha angustifolia	narrowleaf cattail
Typha latifolia	cattail
Ulmus americana	American elm
Uvularia sessilifolia	sessile bellwort
Vaccinium arboreum	farkleberry
Vaccinium tenellum	small black blueberry
Valerianella locusta	lewiston cornsalad
Valerianella radiata	beaked cornsalad
Verbascum blattaria	moth mullein

Scientific Name	Common Name
Verbascum thapsus	common mullein
Verbena bonariensis	purpletop vervain
Verbesina occidentalis	yellow crownbeard
Verbesina virginica	white crownbeard
Veronica peregrina	neckweed
Veronica serpyllifolia	thymeleaf speedwell
Vicia hirsuta	tiny vetch
Vicia sativa	garden vetch
Vicia sativa spp. nigra	garden vetch
Viola bicolor	field pansy
Viola septemloba	southern coastal violet
Viola sororia var. affinis	sand violet
Viola sororia var. sororia	common blue violet
Vitis vulpina	fox grape
Wisteria frutescens	wisteria
Woodwardia areolata	netted chainfern
Xanthium strumarium	rough cocklebur

Mammals Occurring in the Region of Influence (St. Germain 2016; Joint Base Langley Eustis-Fort Eustis et al. 2014)

Scientific Name	Common Name
Blarina carolinensis carolinensis	short-tailed shrew
Canis latrans	coyote
Castor canadensis	beaver
Cryptotis parva	least shrew
Didelphis virginiana	Virginia opossum
Eptesicus fuscus	big brown bat

Scientific Name	Common Name
Glaucomys volans	southern flying squirrel
Lasionycteris noctivigans	silver-haired bat
Lasiurus borealis	eastern red bat
Lasiurus cinerus	hoary bat
Lontra canadensis	northern river otter
Lynx rufus	bobcat
Marmota monax	groundhog
Microtus pennsylvanicus	meadow vole
Microtus pinetorum	pine vole
Mus musculus	house mouse
Myotis austroriparius	southeastern myotis
Myotis lucifugus	little brown bat
Myotis septentrionalis	northern long-eared bat
Myotis sodalis	Indiana bat
Nycticeius humeralis	evening bat
Ochrotomys nuttalli	golden mouse
Odocoileus virginianus	white-tailed deer
Ondatra macrodon	muskrat
Oryzomys palustris	marsh rice rat
Perimyotis subflavus subflavus	eastern pipistrelle
Peromyscus gossypinus	cotton mouse
Peromyscus leucopus	white-footed mouse
Perymyotis subflavus	tricolored bat
Procyon lotor	raccoon
Scalopus aquaticus	eastern mole
Sciurus carolinensis	eastern gray squirrel

Scientific Name	Common Name
Sorex longirostris longirostris	southeastern shrew
Sylvilagus floridana mallurus	eastern cottontail rabbit
Tadarida brasiliensis	Mexican free-tailed bat
Urocyon cinereoargenteus	gray fox
Ursus americanus	American black bear
Vulpes vulpes	red fox

Birds Occuring in the Region of Influence (Priestly 2017; Olexa et al. 2013; Joint Base Langley Eustis-Fort Eustis et al. 2014)

Scientific Name	Common Name
Order Accipitriformes	
Accipiter cooperii	Cooper's hawk
Accipiter striatus	sharp-shinned hawk
Buteo jamaicensis	red-tailed hawk
Buteo lineatus	red-shouldered hawk
Haliaeetus leucocephalus	bald eagle
Cathartes aura	turkey vulture
Circus cyaneus	northern harrier
Falco columbarius	merlin
Falco sparverius	American kestrel
Haliaeetus leucocephalus	bald eagle
Pandion haliaetus	osprey
Order Anseriformes	
Aix sponsa	wood duck
Anas acuta	northern pintail
Anas americana	American widgeon

Scientific Name	Common Name
Anas clypeata	northern shoveler
Anas crecca	green-winged teal
Anas discors	blue-winged teal
Anas platyrhynchos	mallard
Anas rubripes	American black duck
Anas strepera	gadwall
Aythya affinis	lesser scaup
Aythya americana	redhead
Aythya collaris	ring-necked duck
Aythya marila	greater scaup
Aythya valisineria	canvasback
Botaurus lentiginosus	American bittern
Branta canadensis	Canada goose
Bubulcus ibis	cattle egret
Bucephala albeola	bufflehead
Bucephala clangula	common goldeneye
Clangula hyemalis	oldsquaw
Cygnus columbianus	tundra swan
Cygnus olor	mute swan
Egretta thula	snowy egret
Ixobrychus exilis	least bittern
Lophodytes cucullatus	hooded merganser
Mergus serrator	red-breasted merganser
Nyctanassa violacea	yellow-crowned night-heron
Oxyura jamaicensis	ruddy duck
Order Apodiformes	

Scientific Name	Common Name
Archilochus colubris	ruby-throated hummingbird
Chaetura pelagica	chimney swift
Order Ciconiiformes	
Ardea alba	great egret
Ardea herodias	great blue heron
Butorides striata	green heron
Order Coraciiformes	
Ceryle alcyon	belted kingfisher
Order Charadriiformes	
Actitis macularius	spotted sandpiper
Arenaria interpres	ruddy turnstone
Calidris alba	sanderling
Calidris alpina	dunlin
Calidris fuscicollis	white-rumped sandpiper
Calidris himantopus	stilt sandpiper
Calidris mauri	western sandpiper
Calidris melanotos	pectoral sandpiper
Calidris minutilla	least sandpiper
Calidris pusilla	semipalmated sandpiper
Charadrius semipalmatus	semipalmated plover
Charadrius vociferus	killdeer
Chlidonias niger	black tern
Chroicocephalus philidelphia	Bonaparte's gull
Gallinago gallinago	common snipe
Hydroprogne caspia	caspian tern
Larus delawarensis	ring-billed gull

Scientific Name	Common Name
Larus fuscus	lesser black-backed gull
Larus marinus	great black-backed gull
Leucophaeus atricilla	laughing gull
Limnodromus griseus	short-billed dowitcher
Limnodromus scolopaceus	long-billed dowitcher
Phalaropus tricolor	Wilson's phalarope
Porzana Carolina	sora rail
Rallus limicola	Virginia rail
Rallus longirostris	clapper rail
Scolopax minor	American woodcock
Sterna forsteri	Forster's tern
Sterna hirundo	common tern
Thalasseus maximus	royal tern
Tringa flavipes	lesser yellowlegs
Tringa melanoleuca	greater yellowlegs
Tringa solitaria	solitary sandpiper
Order Columbiformes	
Columba livia	rock dove
Zenaida macroura	mourning dove
Order Cuculiformes	
Coccyzus americanus	yellow-billed cuckoo
Order Falconiformes	
Falco sparverius	American kestrel
Order Galliformes	
Colinus virginianus	northern bobwhite
Gallinula chloropus	common moorhen

Scientific Name	Common Name
Meleagris gallopavo	wild turkey
Order Gaviiformes	
Gavia immer	common loon
Order Passeriformes	
Agelaius phoeniceus	red-winged blackbird
Ammodramus leconteii	LeConte's sparrow
Baeolophus bicolor	tufted titmouse
Bombycilla cedrorum	cedar waxwing
Cardellina pusilla	Wilson's warbler
Cardinalis cardinalis	northern cardinal
Catharus guttatus	hermit thrush
Certhia americana	brown creeper
Cistothorus palustris	marsh wren
Cistothorus platensis	sedge wren
Coccyzus americanus	yellow-billed cuckoo
Corvus brachyrhynchos	American crow
Corvus ossifragus	fish crow
Cyanocitta cristata	blue jay
Dactylis glomerata	orchard grass
Dumetella carolinensis	gray catbird
Euphagus carolinus	rusty blackbird
Geothlypis trichas	common yellowthroat
Haemorhous mexicanus	house finch
Haemorhous purpureus	purple finch
Hirundo rustica	barn swallow
Hylocichla mustelina	wood thrush

Scientific Name	Common Name
Icteria virens	yellow-breasted chat
Icterus galbula	Baltimore oriole
Icterus spurius	orchard oriole
Junco hyemalis	dark-eyed junco
Leiothlypis celata	orange-crowned warbler
Melospiza georgiana	swamp sparrow
Melospiza melodia	song sparrow
Mimus polyglottos	northern mockingbird
Mniotilta varia	black-and-white warbler
Molothrus ater	brown-headed cowbird
Myiarchus crinitus	great crested flycatcher
Parkesia noveboracensis	northern waterthrush
Passer domesticus	house sparrow
Passerculus sandwichensis	savannah sparrow
Passerella iliaca	fox sparrow
Passerina caerulea	blue grosbeak
Passerina cyanea	indigo bunting
Pheucticus ludovicianus	rose-breasted grosbeak
Pipilo erythrophthalmus	eastern towhee
Piranga olivacea	scarlet tanager
Piranga rubra	summer tanager
Poecile atricapillus	black-capped chickadee
Poecile carolinensis	Carolina chickadee
Polioptila caerulea	blue-gray gnatcatcher
Pooecetes gramineus	vesper sparrow
Progne subis	purple martin

Scientific Name	Common Name
Protonotaria citrea	prothonotary warbler
Quiscalus quiscula	common grackle
Regulus calendula	ruby-crowned kinglet
Riparia riparia	bank swallow
Sayornis phoebe	eastern phoebe
Seiurus aurocapilla	ovenbird
Setophaga pinus	pine warbler
Setophaga aestiva	yellow warbler
Setophaga americana	northern parula
Setophaga caerulescens	black-throated blue warbler
Setophaga coronata	yellow-rumped warbler
Setophaga discolor	prairie warbler
Setophaga dominica	yellow-throated warbler
Setophaga magmolia	magnolia warbler
Setophaga palmarum	palm warbler
Setophaga ruticilla	American redstart
Setophaga striata	blackpoll warbler
Sialis sialis	eastern bluebird
Sitta canadensis	red-breasted nuthatch
Sitta pusilla	brown-headed nuthatch
Spinus pinus	pine siskin
Spinus tristis	American goldfinch
Spizella passerina	chipping sparrow
Spizella pusilla	field sparrow
Stelgidopteryx serripennis	northern rough-winged swallow
Sturnus vulgaris	European starling

Scientific Name	Common Name
Tachycineta bicolor	tree swallow
Thryothorus ludovicianus	Carolina wren
Toxostoma rufum	brown thrasher
Troglodytes aedon	house wren
Troglodytes troglodytes	winter wren
Turdus migratorius	American robin
Tyrannus tyrannus	eastern kingbird
Vireo griseus	white-eyed vireo
Vireo olivaceous	red-eyed vireo
Vireo solitarius	solitary vireo
Zonotrichia leucophrys	white-crowned sparrow
Order Pelecaniformes	
Egretta thula	snowy egret
Nyctanassa violacea	yellow-crowned night heron
Phalacrocorax auritis	double-crested cormorant
Podiceps auritus	horned grebe
Podiceps grisegena	red-necked grebe
Podilymbus podiceps	pied-billed grebe
Order Piciformes	
Colaptes auratus	northern flicker
Dryocopus pileatus	pileated woodpecker
Melanerpes erythrocephalus	red-headed woodpecker
Picoides villosus	hairy woodpecker
Picoides pubescens	downy woodpecker
Melanerpes carolinus	red-bellied woodpecker
Sphyrapicus varius	yellow-bellied sapsucker

Scientific Name	Common Name
Order Suliformes	
Phalacrocorax auritus	double-crested cormorant
Order Strigiformes	
Bubo virginianus	great horned owl
Strix varia	barred owl
Megascops asio	eastern screech owl

Fish Occurring in the Region of Influence (Joint Base Langley Eustis-Fort Eustis et al. 2014)

Scientific Name	Common Name
Ameiurus catus	white catfish
Ameiurus melas	black bullhead
Ameiurus nebulosus	brown bullhead
Ameriurus natalis	yellow bullhead
Amia calva	bowfin
Anchoa hepsetus	striped anchovy
Anchoa mitchilli	bay anchovy
Anguilla rostrata	American eel
Aphredoderus sayanus sayanus	pirate perch
Brevoortia tyrannus	Atlantic menhaden
Chaetodipterus faber	Atlantic spadefish
Cynoscion regalis	weakfish
Cyprinus carpio	common carp
Dorosoma cepedianum	gizzard shad
Fundulus majalis	striped killifish
Gambusia affinis	mosquitofish
Ictalurus punctatus	channel catfish

Scientific Name	Common Name
Leiostomus xanthurus	spot
Lepomis gibbosus	pumpkinseed
Lepomis macrochirus	bluegill
Lepomis microlophus	red ear sunfish
Membras martinica	rough silverside
Menidia beryllina	inland silverside
Menidia menidia	Atlantic silverside
Menticirrhus saxatilis	northern kingfish
Micropogonias undulatus	Atlantic croaker
Micropterus salmoides	largemouth bass
Morone americana	white perch
Morone saxatilis	striped bass
Mugil cephalus	striped mullet
Mugil curema	white mullet
Notemigonus crysoleucas	golden shiner
Opisthonema oglinum	Atlantic thread herring
Pomatomus saltatrix	bluefish
Pomoxis annularis	white crappie
Pomoxis nigromaculatus	black crappie
Strongylura marina	Atlantic needlefish
Symphurus plagiusa	blackcheek tonguefish
Synodus foetens	inshore lizardfish
Trinectes maculatus	hogchokeer

Shellfish Occuring in the Region of Influence (Joint Base Langley Eustis-Fort Eustis et al. 2014)

Scientific Name	Common Name
Callinectes sapidus	blue crab
Cambarus bartonii bartonii	crayfish
Cambarus robustus	crayfish
Crassostrea virginica	eastern oyster
Elliptio complanata	eastern elliptio mussle
Orconectes immunis	crayfish
Pyganodon cataracta	eastern floater muscle

Amphibians and Reptiles Occurring in the Region of Influence (Joint Base Langley Eustis-Fort Eustis et al. 2014)

Scientific Name	Common Name
Amphibians	
Frogs and Toads	
Acris spp.	eastern cricket frog
Anaxyrus americanus americanus	American toad
Anaxyrus fowleri	Fowler's toad
Gastrophryne carolinensis	eastern narrow-mouthed toad
Hyla chrysoscelis	Cope's gray treefrog
Hyla cinerea	green treefrog
Lithobates catesbeianus	American bullfrog
Lithobates clamitans	green frog
Lithobates palustris	pickerel frog
Lithobates sphenocephalus	southern leopard frog
Pseudacris crucifer	northern spring peeper
Pseudacris feriarum	upland chorus frog

Scientific Name	Common Name
Salamanders	
Ambystoma opacum	marbled salamander
Notophthalmus viridescens	red-spotted newt
Plethodon cinereus	red-backed salamander (red & lead-phases)
Reptiles	
Lizards	
Eumeces fasciatus	five-lined skink
Scincella lateralis	ground skink
Snakes	
Coluber constrictor constrictor	northern black racer
Elaphe alleghaniensis	eastern ratsnake
Nerodia sipedon	northern water snake
Opheodrys aestivus	rough green snake
Thamnophis sirtalis	common garter snake
Turtles	
Chelydra serpentine serpentina	common snapping turtle
Chrysemys picta picta	painted turtle
Clemmys guttata	spotted turtle
Kinosternon subrubrum	eastern mud turtle
Malaclemys terrapin terrapin	diamond-back terrapin
Psudemys rubriventris	red-bellied cooter
Sternotherus odoratus	musk turtle (stinkpot)
Trachemys scripta	yellow-bellied slider
Terrapene carolina carolina	eastern box turtle
Trachemys scripta elegans	red-eared slider

VaFWIS Search Report Compiled on 4/28/2017, 4:40:10 PM

Known or likely to occur within a **3 mile radius around point Fort Eustis Military Newport News city** (at 37,08,19.3 -76,35,20.6)

in 095 James City County, 700 Newport News City, VA

View Map of

Site Location

540 Known or Likely Species ordered by Status Concern for Conservation

<u>BOVA</u> <u>Code</u>	<u>Status*</u>	<u>Tier**</u>	<u>Common Name</u>	Scientific Name
030074	FESE	la	Turtle, Kemp's ridley sea	Lepidochelys kempii
010032	FESE	lb	Sturgeon, Atlantic	Acipenser oxyrinchus
030075	FESE	lc	Turtle, leatherback sea	Dermochelys coriacea
030071	FTST	la	Turtle, loggerhead sea	Caretta caretta
040144	FTST	la	Knot, red	Calidris canutus rufa
050022	FTST	la	Bat, northern long- eared	Myotis septentrionalis
040120	FTST	lla	Plover, piping	Charadrius melodus
040110	SE	la	Rail, black	Laterallus jamaicensis
050020	SE	la	Bat, little brown	Myotis lucifugus lucifugus
050034	SE	la	Bat, Rafinesque's eastern big-eared	Corynorhinus rafinesquii macrotis
050027	SE	la	Bat, tri-colored	Perimyotis subflavus
020052	SE	lla	<u>Salamander, eastern</u> tiger	Ambystoma tigrinum
030013	SE	lla	Rattlesnake, canebrake	Crotalus horridus
040096	ST	la	Falcon, peregrine	Falco peregrinus
040293	ST	la	Shrike, loggerhead	Lanius Iudovicianus
040379	ST	la	Sparrow, Henslow's	Ammodramus henslowii
020044	ST	lla	Salamander, Mabee's	Ambystoma mabeei
020002	ST	lla	Treefrog, barking	Hyla gratiosa
040292	ST		Shrike, migrant loggerhead	Lanius ludovicianus migrans
030067	СС	lla	Terrapin, northern diamond-backed	Malaclemys terrapin terrapin

		1	1	
030063	CC	Illa	Turtle, spotted	Clemmys guttata
010077		la	Shiner, bridle	Notropis bifrenatus
040040		la	Ibis, glossy	Plegadis falcinellus
020063		lla	Toad, oak	Anaxyrus quercicus
040052		lla	Duck, American black	Anas rubripes
040033		lla	Egret, snowy	Egretta thula
040029		lla	Heron, little blue	Egretta caerulea caerulea
040036		lla	<u>Night-heron, yellow-</u> crowned_	Nyctanassa violacea violacea
040192		lla	Skimmer, black	Rynchops niger
040181		lla	Tern, common	Sterna hirundo
040320		lla	Warbler, cerulean	Setophaga cerulea
040140		lla	Woodcock, American	Scolopax minor
040203		llb	Cuckoo, black-billed	Coccyzus erythropthalmus
040105		llb	<u>Rail, king</u>	Rallus elegans
040304		llc	Warbler, Swainson's	Limnothlypis swainsonii
100003		llc	Skipper, rare	Problema bulenta
010131		Illa	Eel, American	Anguilla rostrata
020082		Illa	Siren, eastern lesser	Siren intermedia intermedia
030068		Illa	Turtle, woodland box	Terrapene carolina carolina
040037		Illa	Bittern, least	Ixobrychus exilis exilis
040100		Illa	Bobwhite, northern	Colinus virginianus
040046		Illa	Brant_	Branta bernicla brota
040202		Illa	Cuckoo, yellow-billed	Coccyzus americanus
040094		Illa	Harrier, northern	Circus cyaneus
040035		Illa	<u>Night-heron, black-</u> crowned	Nycticorax nycticorax hoactii
040204		Illa	<u>Owl, barn</u>	Tyto alba pratincola
040418		Illa	Sparrow, Nelson's	Ammodramus nelsoni
040381		Illa	Sparrow, saltmarsh	Ammodramus caudacutus
040180		Illa	Tern, Forster's	Sterna forsteri
040186		Illa	Tern, least	Sterna antillarum
040333		Illa	Warbler, Kentucky	Geothlypis formosa
040215		Illa	Whip-poor-will, Eastern	Antrostomus vociferus

040133	Illa	<u>Willet</u>	Catoptrophorus semipalmatus semipalmatus
050061	Illa	Squirrel, Southeastern fox	Sciurus niger niger
100079	Illa	Butterfly, monarch	Danaus plexippus
040220	IIIb	Kingfisher, belted	Ceryle alcyon
010375	IIIc	Shiner, ironcolor	Notropis chalybaeus
030035	IIIc	<u>Swampsnake, eastern</u> glossy	Liodytes rigida rigida
040247	IIIc	Swallow, bank	Riparia riparia
100002	IIIc	<u>Skipper, Duke's (or</u> scarce swamp)	Euphyes dukesi
010038	IVa	Herring, alewife	Alosa pseudoharengus
010045	IVa	Herring, blueback	Alosa aestivalis
010040	IVa	<u>Shad, American</u>	Alosa sapidissima
020010	IVa	Frog, little grass	Pseudacris ocularis
020069	IVa	<u>Salamander, eastern</u> mud	Pseudotriton montanus montanus
020058	IVa	Siren, greater	Siren lacertina
030009	IVa	Lizard, eastern slender glass	Ophisaurus attenuatus Iongicaudus
030045	IVa	<u>Ribbonsnake,</u> common	Thamnophis sauritus sauritus
030017	IVa	Scarletsnake, northern	Cemophora coccinea copei
030046	IVa	<u>Snake, common</u> rainbow	Farancia erytrogramma erytrogramma
040272	IVa	Catbird, gray	Dumetella carolinensis
040337	IVa	Chat, yellow-breasted	Icteria virens virens
040142	IVa	Dowitcher, short-billed	Limnodromus griseus
040154	IVa	<u>Dunlin</u>	Calidris alpina hudsonia
040126	IVa	Godwit, marbled	Limosa fedoa
040173	IVa	<u>Gull, laughing</u>	Leucophaeus atricilla
040229	IVa	Kingbird, eastern	Tyrannus tyrannus
040003	IVa	Loon, red-throated	Gavia stellata
040344	IVa	Meadowlark, eastern	Sturnella magna
040054	IVa	Pintail, northern	Anas acuta acuta
040123	IVa	Plover, black-bellied	Pluvialis squatarola

040106	11/2	Pail clappor	Pollus cropitops
040100	IVa		
040107	Iva		
040145	IVa	Sanderling	
040065	IVa	Scaup, greater	Aythya marila
040391	IVa	Sparrow, field	Spizella pusilla
040378	IVa	Sparrow, grasshopper	Ammodramus savannarum pratensis
040382	IVa	<u>Sparrow, seaside</u>	Ammodramus maritimus
040187	IVa	<u>Tern, royal</u>	Sterna maxima maximus
040273	IVa	Thrasher, brown	Toxostoma rufum
040375	IVa	Towhee, eastern	Pipilo erythrophthalmus
040302	IVa	Warbler, black-and- white	Mniotilta varia
040127	IVa	Whimbrel	Numenius phaeopus
040269	IVa	Wren, marsh	Cistothorus palustris
050029	IVa	Bat, eastern red	Lasiurus borealis borealis
050030	IVa	Bat, hoary	Lasiurus cinereus cinereus
050025	IVa	Bat, silver-haired	Lasionycteris noctivagans
050075	IVa	Mouse, cotton	Peromyscus gossypinus gossypinus
050131	IVa	Myotis, southeastern	Myotis austroriparius
050107	IVa	Rabbit, marsh	Sylvilagus palustris palustris
060157	IVa	Floater, Alewife	Anodonta implicata
030058	IVb	Slider, yellow-bellied	Trachemys scripta scripta
030050	IVb	Turtle, snapping	Chelydra serpentina
040349	IVb	Blackbird, rusty	Euphagus carolinus
040221	IVb	Flicker, northern	Colaptes auratus
040028	IVb	Heron, green	Butorides virescens
040243	IVb	Pewee, eastern wood	Contopus virens
040217	IVb	Swift, chimney	Chaetura pelagica
040277	IVb	Thrush, wood	Hylocichla mustelina
040340	IVb	Warbler, Canada	Cardellina canadensis
060184	IVb	Mussel, northern lance	Elliptio fisheriana
010359	IVc	Lamprey, American brook	Lampetra appendix
010001	IVc	Lamprey, least brook	Lampetra aepyptera

010128	IVc	Madtom, tadpole	Noturus gyrinus
010179	IVc	Sunfish, banded	Enneacanthus obesus
020087	IVc	Frog, southern chorus	Pseudacris nigrita
020061	IVc	Spadefoot, eastern	Scaphiopus holbrookii
030024	IVc	<u>Snake, eastern hog-</u> nosed	Heterodon platirhinos
030043	IVc	Snake, southeastern crowned	Tantilla coronata
040153	IVc	Sandpiper, purple	Calidris maritima
040248	IVc	Swallow, northern rough-winged	Stelgidopteryx serripennis
060118	IVc	Snail, sharp sprite	Promenetus exacuous
100001	IVc	fritillary, Diana	Speyeria diana
010049		Anchovy, bay	Anchoa mitchilli
010188		Bass, largemouth	Micropterus salmoides
010186		Bass, smallmouth	Micropterus dolomieu
010187		Bass, spotted	Micropterus punctulatus
010168		Bass, striped	Morone saxatilis
010167		Bass, white	Morone chrysops
010183		<u>Bluegill</u>	Lepomis macrochirus
010034		Bowfin_	Amia calva
010121		Bullhead, black	Ameiurus melas
010123		Bullhead, brown	Ameiurus nebulosus
010122		Bullhead, yellow	Ameiurus natalis
010062		Carp, common	Cyprinus carpio
010390		Catfish, blue	Ictalurus furcatus
010125		Catfish, channel	Ictalurus punctatus
010130		Catfish, flathead	Pylodictis olivaris
010120		Catfish, white	Ameiurus catus
010373		Chub, bull	Nocomis raneyi
010103		Chub, creek	Semotilus atromaculatus
010106		Chubsucker, creek	Erimyzon oblongus
010190		Crappie, black	Pomoxis nigromaculatus
010189		Crappie, white	Pomoxis annularis
010250		Croaker, Atlantic	Micropogonias undulatus
010366		Dace, rosyside	Clinostomus funduloides

010397	Darter, tessellated	Etheostoma olmstedi
010176	<u>Flier</u>	Centrarchus macropterus
010033	Gar, longnose	Lepisosteus osseus
010312	<u>Hogchoker</u>	Trinectes maculatus
010143	Killifish, banded	Fundulus diaphanus
010142	Killifish, marsh	Fundulus confluentus
010146	Killifish, striped	Fundulus majalis
010002	Lamprey, sea	Petromyzon marinus
010129	Madtom, margined	Noturus insignis
010043	Menhaden, Atlantic	Brevoortia tyrannus
010408	<u>Minnow, eastern</u> silvery	Hybognathus regius
010140	Minnow, sheepshead	Cyprinodon variegatus
010148	Mosquitofish, eastern	Gambusia holbrooki
010054	Mudminnow, eastern	Umbra pygmaea
010299	Mullet, striped	Mugil cephalus
010144	Mummichog	Fundulus heteroclitus
010163	Perch, pirate	Aphredoderus sayanus sayanus
010241	Perch, silver	Bairdiella chrysoura
010166	Perch, white	Morone americana
010206	Perch, yellow	Perca flavescens
010056	Pickerel, chain	Esox niger
010055	Pickerel, redfin	Esox americanus americanus
010364	Pike, northern	Esox lucius
010182	Pumpkinseed	Lepomis gibbosus
010116	Redhorse, shorthead	Moxostoma macrolepidotum
010041	Shad, gizzard	Dorosoma cepedianum
010039	Shad, hickory	Alosa mediocris
010042	Shad, threadfin	Dorosoma petenense
010080	Shiner, common	Luxilus cornutus
010068	Shiner, golden	Notemigonus crysoleucas
010073	Shiner, satinfin	Cyprinella analostana
010082	Shiner, spottail	Notropis hudsonius
010086	Shiner, swallowtail	Notropis procne

010303	Silverside, Atlantic	Menidia menidia
010302	Silverside, inland	Menidia beryllina
010301	Silverside, rough	Membras martinica
010246	Spot_	Leiostomus xanthurus
010157	Stickleback, threespine	Gasterosteus aculeatus
010178	Sunfish, bluespotted	Enneacanthus gloriosus
010454	<u>Sunfish, Genus =</u> <u>Lepomis</u>	Lepomis sp.
010181	Sunfish, green	Lepomis cyanellus
010180	Sunfish, redbreast	Lepomis auritus
010185	Sunfish, redear	Lepomis microlophus
010177	Warmouth_	Lepomis gulosus
010245	Weakfish	Cynoscion regalis
020001	Amphiuma, two-toed	Amphiuma means
020004	Bullfrog, American	Lithobates catesbeianus
020003	Frog, Brimley's chorus	Pseudacris brimleyi
020012	Frog, eastern cricket	Acris crepitans
020008	Frog, green	Lithobates clamitans
020013	Frog, pickerel	Lithobates palustris
020015	Frog, southern cricket	Acris gryllus
020016	Frog, southern leopard	Lithobates sphenocephalus utricularius
020018	Frog, upland chorus	Pseudacris feriarum
020065	Newt, red-spotted	Notophthalmus viridescens viridescens
020071	Peeper, spring	Pseudacris crucifer
020084	<u>Salamander, Atlantic</u> Coast Slimy	Plethodon chlorobryonis
020043	<u>Salamander, eastern</u> red-backed	Plethodon cinereus
020029	Salamander, four-toed	Hemidactylium scutatum
020035	Salamander, marbled	Ambystoma opacum
020038	<u>Salamander, northern</u> <u>dusky</u>	Desmognathus fuscus
020070	<u>Salamander, northern</u> red_	Pseudotriton ruber ruber

020048	Salamander, southern dusky	Desmognathus auriculatus
020050	Salamander, southern two-lined	Eurycea cirrigera
020049	Salamander, spotted	Ambystoma maculatum
020051	Salamander, three- lined	Eurycea guttolineata
020080	Salamander, white- spotted slimy	Plethodon cylindraceus
020059	Toad, eastern American	Anaxyrus americanus americanus
020060	Toad, eastern narrow- mouthed	Gastrophryne carolinensis
020062	Toad, Fowler's	Anaxyrus fowleri
020064	Toad, southern	Anaxyrus terrestris
020006	Treefrog, Cope's gray	Hyla chrysoscelis
020009	Treefrog, green	Hyla cinerea
020014	Treefrog, pine woods	Hyla femoralis
020017	Treefrog, squirrel	Hyla squirella
030083	Blindsnake, Brahminy	Ramphotyphlops braminus
030041	Brownsnake, northern	Storeria dekayi dekayi
030059	Cooter, eastern river	Pseudemys concinna concinna
030057	Cooter, northern red- bellied	Pseudemys rubriventris
030016	Copperhead, northern	Agkistrodon contortrix mokasen
030022	Cornsnake, red	Pantherophis guttatus
030015	Cottonmouth, eastern	Agkistrodon piscivorus piscivorus
030049	Earthsnake, eastern smooth	Virginia valeriae valeriae
030047	Earthsnake, rough	Haldea striatula
030044	Gartersnake, eastern	Thamnophis sirtalis sirtalis
030038	Greensnake, northern rough	Opheodrys aestivus aestivus
030026	Kingsnake, eastern	Lampropeltis getula

030027	Kingsnake, mole	Lampropeltis calligaster rhombomaculata
030002	Lizard, eastern fence	Sceloporus undulatus
030029	Milksnake, eastern	Lampropeltis triangulum
030018	Racer, northern black	Coluber constrictor constrictor
030008	Racerunner, eastern six-lined	Aspidoscelis sexlineata sexlineata
030023	Ratsnake, eastern	Pantherophis alleghaniensis
030006	Skink, broad-headed	Plestiodon laticeps
030004	Skink, common five- lined	Plestiodon fasciatus
030007	Skink, little brown	Scincella lateralis
030005	<u>Skink, southeastern</u> five-lined	Plestiodon inexpectatus
030077	Slider, red-eared	Trachemys scripta elegans
030042	<u>Snake, northern red-</u> bellied_	Storeria occipitomaculata occipitomaculata
030020	<u>Snake, northern ring-</u> necked	Diadophis punctatus edwardsii
030021	<u>Snake, southern ring-</u> necked	Diadophis punctatus punctatus
030052	Turtle, eastern musk	Sternotherus odoratus
030060	Turtle, eastern painted	Chrysemys picta picta
030051	<u>Turtle, southeastern</u> mud_	Kinosternon subrubrum subrubrum
030076	Turtle, striped mud	Kinosternon baurii
030037	Watersnake, brown	Nerodia taxispilota
030034	Watersnake, northern	Nerodia sipedon sipedon
030036	<u>Watersnake, plain-</u> bellied	Nerodia erythrogaster
030019	Wormsnake, eastern	Carphophis amoenus amoenus
040038	Bittern, American	Botaurus lentiginosus
040346	Blackbird, red-winged	Agelaius phoeniceus
040282	Bluebird, eastern	Sialia sialis
040068	Bufflehead	Bucephala albeola
040361	Bunting, indigo	Passerina cyanea

040362	Bunting, Lazuli	Passerina amoena
040363	Bunting, painted	Passerina ciris ciris
040401	Bunting, snow	Plectrophenax nivalis nivalis
040064	Canvasback_	Aythya valisineria
040357	Cardinal, northern	Cardinalis cardinalis
040258	Chickadee, Carolina	Poecile carolinensis
040214	Chuck-will's-widow	Antrostomus carolinensis
040113	Coot, American	Fulica americana
040024	Cormorant, double- crested	Phalacrocorax auritus
040023	Cormorant, great	Phalacrocorax carbo
040353	<u>Cowbird, brown-</u> <u>headed</u>	Molothrus ater
040264	Creeper, brown	Certhia americana
040373	Crossbill, white- winged	Loxia leucoptera
040255	Crow, American	Corvus brachyrhynchos
040256	Crow, fish	Corvus ossifragus
040364	Dickcissel_	Spiza americana
040198	Dove, mourning	Zenaida macroura carolinensis
040143	Dowitcher, long-billed	Limnodromus scolopaceus
040069	Duck, long-tailed	Clangula hyemalis
040076	Duck, ruddy	Oxyura jamaicensis
040061	Duck, wood	Aix sponsa
040093	Eagle, bald	Haliaeetus leucocephalus
040030	Egret, cattle	Bubulcus ibis
040032	Egret, great	Ardea alba egretta
040367	Finch, house	Haemorhous mexicanus
040366	Finch, purple	Haemorhous purpureus
040239	Flycatcher, Acadian	Empidonax virescens
040234	Flycatcher, great crested	Myiarchus crinitus
040053	Gadwall	Anas strepera
040284	<u>Gnatcatcher, blue-</u> gray	Polioptila caerulea

040124	Godwit, Hudsonian	Limosa haemastica
040067	Goldeneye, common	Bucephala clangula americana
040371	Goldfinch, American	Spinus tristis
040045	Goose, Canada	Branta canadensis
040049	Goose, lesser snow	Chen caerulescens caerulescens
040410	Goose, snow	Chen caerulescens
040351	Grackle, boat-tailed	Quiscalus major
040352	Grackle, common	Quiscalus quiscula
040005	Grebe, horned	Podiceps auritus
040008	Grebe, pied-billed	Podilymbus podiceps
040004	Grebe, red-necked	Podiceps grisegena
040360	Grosbeak, blue	Guiraca caerulea caerulea
040365	Grosbeak, evening	Coccothraustes vespertinus
040358	<u>Grosbeak, rose-</u> breasted_	Pheucticus Iudovicianus
040165	Gull, great black- backed	Larus marinus
040167	Gull, herring	Larus argentatus
040170	Gull, ring-billed	Larus delawarensis
040089	Hawk, broad-winged	Buteo platypterus
040086	Hawk, Cooper's	Accipiter cooperii
040088	Hawk, red-shouldered	Buteo lineatus lineatus
040087	Hawk, red-tailed	Buteo jamaicensis
040090	Hawk, rough-legged	Buteo lagopus johannis
040085	Hawk, sharp-shinned	Accipiter striatus velox
040027	Heron, great blue	Ardea herodias herodias
040034	Heron, tricolored	Egretta tricolor
040218	Hummingbird, ruby- throated	Archilochus colubris
040219	Hummingbird, rufous	Selasphorus rufus
040041	Ibis, white	Eudocimus albus
040160	Jaeger, parasitic	Stercorarius parasiticus
040159	Jaeger, pomarine	Stercorarius pomarinus
040252	Jay, blue	Cyanocitta cristata

040387	Junco, dark-eyed	Junco hyemalis	
040098	Kestrel, American	Falco sparverius sparverius	
040119	Killdeer	Charadrius vociferus	
040285	Kinglet, golden- crowned	Regulus satrapa	
040286	Kinglet, ruby-crowned	Regulus calendula	
040177	Kittiwake, black- legged	Rissa tridactyla	
040245	Lark, horned	Eremophila alpestris	
040001	Loon, common	Gavia immer	
040051	Mallard	Anas platyrhynchos	
040251	Martin, purple	Progne subis	
040078	Merganser, common	Mergus merganser americanus	
040077	Merganser, hooded	Lophodytes cucullatus	
040079	Merganser, red- breasted	Mergus serrator serrator	
040097	Merlin	Falco columbarius	
040271	Mockingbird, northern	Mimus polyglottos	
040112	Moorhen, common	Gallinula chloropus cachinnans	
040216	Nighthawk, common	Chordeiles minor	
040263	Nuthatch, brown- headed	Sitta pusilla	
040262	Nuthatch, red- breasted	Sitta canadensis	
040261	Nuthatch, white- breasted	Sitta carolinensis	
040348	Oriole, Baltimore	Icterus galbula	
040347	Oriole, orchard	Icterus spurius	
040095	<u>Osprey</u>	Pandion haliaetus carolinensis	
040330	<u>Ovenbird</u>	Seiurus aurocapilla	
040209	Owl, barred	Strix varia	
040206	Owl, great horned	Bubo virginianus	
040211	Owl, short-eared	Asio flammeus	
040312	Parula, northern	Setophaga americana	
040020	Pelican, brown	Pelecanus occidentalis carolinensis	
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040136	Phalarope, Wilson's	Phalaropus tricolor	
040101	Pheasant, ring-necked	Phasianus colchicus	
040236	Phoebe, eastern	Sayornis phoebe	
040197	Pigeon, rock	Columba livia	
040287	Pipit, American	Anthus rubescens	
040062	Redhead	Aythya americana	
040341	Redstart, American	Setophaga ruticilla	
040275	Robin, American	Turdus migratorius	
040149	Sandpiper, least	Calidris minutilla	
040134	Sandpiper, spotted	Actitis macularia	
040129	Sandpiper, upland	Bartramia longicauda	
040147	Sandpiper, western	Calidris mauri	
040225	Sapsucker, yellow- bellied	Sphyrapicus varius	
040066	Scaup, lesser	Aythya affinis	
040075	Scoter, black	Melanitta nigra americana	
040205	Screech-owl, eastern	Megascops asio	
040060	Shoveler, northern	Anas clypeata	
040370	<u>Siskin, pine</u>	Spinus pinus	
040141	<u>Snipe, Wilson's</u>	Gallinago delicata	
040108	<u>Sora</u>	Porzana carolina	
040389	Sparrow, chipping	Spizella passerina	
040390	Sparrow, clay-colored	Spizella pallida	
040395	Sparrow, fox	Passerella iliaca	
040342	Sparrow, house	Passer domesticus	
040396	Sparrow, Lincoln's	Melospiza lincolnii	
040377	Sparrow, savannah	Passerculus sandwichensis	
040398	Sparrow, song	Melospiza melodia	
040397	Sparrow, swamp	Melospiza georgiana	
040383	Sparrow, vesper	Pooecetes gramineus	
040394	Sparrow, white- throated	Zonotrichia albicollis	
040294	Starling, European	Sturnus vulgaris	
040039	Stork, wood	Mycteria americana	

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040249	<u>Swallow, barn</u>	Hirundo rustica	
040246	Swallow, tree	Tachycineta bicolor	
040044	Swan, tundra	Cygnus columbianus columbianus	
040355	Tanager, scarlet	Piranga olivacea	
040356	Tanager, summer	Piranga rubra	
040354	Tanager, western	Piranga ludoviciana	
040057	Teal, blue-winged	Anas discors orphna	
040056	Teal, green-winged	Anas crecca carolinensis	
040189	Tern, Caspian	Sterna caspia	
040278	Thrush, hermit	Catharus guttatus	
040260	Titmouse, tufted	Baeolophus bicolor	
040374	Towhee, green-tailed	Pipilo chlorurus	
040102	Turkey, wild	Meleagris gallopavo silvestris	
040135	Turnstone, ruddy	Arenaria interpres morinella	
040281	Veery	Catharus fuscescens	
040298	Vireo, blue-headed	Vireo solitarius	
040299	Vireo, red-eyed	Vireo olivaceus	
040295	Vireo, white-eyed	Vireo griseus	
040297	Vireo, yellow-throated	Vireo flavifrons	
040081	Vulture, black	Coragyps atratus	
040080	Vulture, turkey	Cathartes aura	
040316	Warbler, black-throated blue	Setophaga caerulescens	
040318	Warbler, black-throated gray	Setophaga nigrescens	
040319	Warbler, black-throated green	Setophaga virens	
040325	Warbler, blackpoll	Setophaga striata	
040307	Warbler, blue-winged	Vermivora cyanoptera	
040323	Warbler, chestnut- sided	Setophaga pensylvanica	
040334	Warbler, Connecticut	Oporornis agilis	
040338	Warbler, hooded	Setophaga citrina	
040314	Warbler, magnolia	Setophaga magnolia	

040311	Warbler, Nashville	Oreothlypis ruficapilla	
040329	Warbler, palm	Setophaga palmarum	
040326	Warbler, pine	Setophaga pinus	
040328	Warbler, prairie	Setophaga discolor	
040303	Warbler, prothonotary	Protonotaria citrea	
040305	Warbler, worm-eating	Helmitheros vermivorus	
040313	Warbler, yellow	Setophaga petechia	
040317	<u>Warbler, yellow-</u> rumped	Setophaga coronata	
040322	Warbler, yellow- throated	Setophaga dominica	
040332	<u>Waterthrush,</u> Louisiana	Parkesia motacilla	
040331	Waterthrush, northern	Parkesia noveboracensis	
040290	Waxwing, cedar	Bombycilla cedrorum	
040059	<u>Wigeon, American</u>	Anas americana	
040058	<u>Wigeon, Eurasian</u>	Anas penelope	
040227	Woodpecker, downy	Picoides pubescens medianus	
040226	Woodpecker, hairy	Picoides villosus	
040222	Woodpecker, pileated	Dryocopus pileatus	
040223	<u>Woodpecker, red-</u> bellied	Melanerpes carolinus	
040224	<u>Woodpecker, red-</u> headed_	Melanerpes erythrocephalus	
040268	Wren, Carolina	Thryothorus ludovicianus	
040265	Wren, house	Troglodytes aedon	
040270	<u>Wren, sedge</u>	Cistothorus platensis	
040266	<u>Wren, winter</u>	Troglodytes troglodytes	
040336	Yellowthroat, common	Geothlypis trichas	
050028	<u>Bat, big brown</u>	Eptesicus fuscus fuscus	
050133	<u>Bat, Brazilian free-</u> tailed	Tadarida brasiliensis cynocephala	
050033	Bat, evening	Nycticeius humeralis humeralis	
050031	Bat, seminole	Lasiurus seminolus	
050069	Beaver, American	Castor canadensis	

050051	Bobcat	Lynx rufus rufus	
050055	Chipmunk, Fisher's eastern	Tamias striatus fisheri	
050103	Cottontail, eastern	Sylvilagus floridanus mallurus	
050125	Coyote	Canis latrans	
050108	Deer, white-tailed	Odocoileus virginianus	
050050	Fox, common gray	Urocyon cinereoargenteus cinereoargenteus	
050049	Fox, red	Vulpes vulpes fulva	
050086	Lemming, southern bog	Synaptomys cooperi helaletes	
050042	Mink, common	Neovison vison mink	
050017	Mole, eastern	Scalopus aquaticus aquaticus	
050110	Mole, star-nosed	Condylura cristata parva	
050074	Mouse, common white- footed	Peromyscus leucopus leucopus	
050070	<u>Mouse, eastern</u> harvest	Reithrodontomys humulis humulis	
050071	<u>Mouse, eastern</u> harvest	Reithrodontomys humulis virginianus	
050098	Mouse, house	Mus musculus musculus	
050076	Mouse, Lewis' golden	Ochrotomys nuttalli nuttalli	
050099	Mouse, meadow jumping	Zapus hudsonius americanus	
050092	Muskrat, common	Ondatra zibethicus zibethicus	
050093	Muskrat, large-toothed	Ondatra zibethicus macrodon	
050001	Opossum, Virginia	Didelphis virginiana virginiana	
050045	Otter, northern river	Lontra canadensis lataxina	
050038	Raccoon	Procyon lotor lotor	
050078	Rat, marsh rice	Oryzomys palustris palustris	
050095	Rat, Norway	Rattus norvegicus norvegicus	

050008	Shrew, Dismal Swamp southeastern	Sorex longirostris fisheri		
050013	Shrew, Kirtland's short- tailed	Blarina brevicauda kirtlandi		
050015	Shrew, least	Cryptotis parva parva		
050012	Shrew, northern short- tailed	Blarina brevicauda churchi		
050010	Shrew, pygmy	Sorex hoyi winnemana		
050007	Shrew, southeastern	Sorex longirostris longirostris		
050011	Shrew, southern short- tailed	Blarina carolinensis carolinensis		
050047	Skunk, striped	Mephitis mephitis nigra		
050048	Skunk, striped	Mephitis mephitis mephitis		
050057	Squirrel, eastern gray	Sciurus carolinensis carolinensis		
050065	Squirrel, southern flying	Glaucomys volans volans		
050090	Vole, common pine	Microtus pinetorum pinetorum		
050083	Vole, dark meadow	Microtus pennsylvanicus nigrans		
050082	Vole, meadow	Microtus pennsylvanicus pennsylvanicus		
050091	Vole, pine	Microtus pinetorum scalopsoides		
050041	Weasel, long-tailed	Mustela frenata noveboracensis		
050054	Woodchuck	Marmota monax monax		
060177	Clam, Asian	Corbicula fluminea		
060127	Clam, Atlantic rangia	Rangia cuneata		
060012	Floater, eastern	Pyganodon cataracta		
060156	Floater, Giant	Pyganodon grandis		
060025	Mussel, eastern elliptio	Elliptio complanata		
060013	Mussel, paper pondshell	Utterbackia imbecillis		
060095	Snail, European physa	Physella acuta		

070073	Crab, flatback mud	Eurypanopeus depressus	
070099	Crayfish_	Fallicambarus uhleri	
070095	Crayfish, devil	Cambarus diogenes diogenes	
070126	Crayfish, Digger	Fallicambarus fodiens	
070094	Crayfish, no common name	Cambarus acuminatus	
070098	Crayfish, spiny cheek	Orconectes limosus	
070120	Crayfish, White River	Procambarus acutus	
070070	SHRIMP, EELGRASS	HIPPOLYTE PLEURACENTHA	
100043	Armyworm	Pseudaletia unipuncta	
100041	Borer, European corn	Ostrinia nubilatis	
100262	Butterfly, American lady	Vanessa virginiensis	
100092	Butterfly, black swallowtail	Papilio polyxenes asterius	
100196	<u>Butterfly, Brazilian</u> skipper	Calpodes ethlius	
100179	Butterfly, broad-winged skipper	Poanes viator	
100205	Butterfly, cabbage white	Pieris rapae	
100167	Butterfly, carus skipper	Polites carus	
100159	Butterfly, clouded skipper	Lerema accius	
100094	Butterfly, clouded sulphur	Colias philodice	
100265	Butterfly, common buckeye	Junonia coenia	
100238	Butterfly, eastern tailed-blue	Everes comyntas	
100093	Butterfly, eastern tiger swallowtail	Papilio glaucus	
100145	Butterfly, Hayhurst's scallopwing	Staphylus hayhurstii	
100149	Butterfly, Horace's duskywing	Erynnis horatius	

100148	Butterfly, Juvenal's duskywing	Erynnis juvenalis	
100160	Butterfly, least skipper	Ancyloxypha numitor	
100140	Butterfly, long-tailed skipper	Urbanus proteus	
100211	<u>Butterfly, orange</u> sulphur_	Colias eurytheme	
100214	Butterfly, orange- barred sulphur	Phoebis philea	
100359	Butterfly, Peck's skipper	Polites peckius	
100259	Butterfly, question mark	Polygonia interrogationis	
100268	Butterfly, red-spotted purple	Limenitis arthemis astyanax	
100198	<u>Butterfly, salt marsh</u> skipper	Panoquina panoquin	
100082	Butterfly, silver-spotted skipper	Epargyreus clarus	
100146	Butterfly, sleepy duskywing	Erynnis brizo	
100142	Butterfly, southern cloudywing	Thorybes bathyllus	
100202	Butterfly, spicebush swallowtail	Papilio troilus	
100239	Butterfly, spring azure	Celastrina ladon	
100269	Butterfly, tawny emperor	Asterocampa clyton	
100247	Butterfly, variegated fritillary	Euptoieta claudia	
100266	Butterfly, viceroy	Limenitis archippus	
100180	Butterfly, Zabulon skipper	Poanes zabulon	
100151	Butterfly, Zarucco duskywing	Erynnis zarucco	
100042	Earworm, corn	Heliathis zea	
100100	Moth, catalpa sphinx	Ceratomia catalpae	
100040	Moth, codling	Cydia pomonella	
100047	Moth, gypsy	Lymantria dispar	

110230	Tick, American dog	Dermacentor variabilis
110232	Tick, brown dog	Rhipicephalus sanguineus
110228	Tick, lone star	Amblyomma americanum
110231	Tick, rabbit	Haemaphysalis Ieporispalustris
110229	Tick, winter	Dermacentor albipictus

*FE=Federal Endangered; FT=Federal Threatened; SE=State Endangered; ST=State Threatened; FP=Federal Proposed; FC=Federal Candidate; CC=Collection Concern

**I=VA Wildlife Action Plan - Tier I - Critical Conservation Need; II=VA Wildlife Action Plan - Tier II - Very High Conservation Need; III=VA Wildlife Action Plan - Tier III - High Conservation Need; IV=VA Wildlife Action Plan - Tier IV - Moderate Conservation Nee d

Virginia Widlife Action Plan Conservation Opportunity Ranking:

a - On the ground management strategies/actions exist and can be feasibly implemented.; b - On the ground actions or research needs have been identified but cannot feasibly be implemented at this time.; c - No on the ground actions or research needs have been identified or all identified conservation opportunities have been exhausted.

Natural Heritage Resources

Your Criteria

- Taxonomic Group: Select All
- Federal Legal Status: Select All
- State Legal Status: Select All
- County: Newport News (City)
- Search Run: 5/5/2017 13:38:57 PM

Result Summary

- Total Species returned: 1
- Total Communities returned: 0
- Click scientific names below to go to NatureServe report.
- Click column headings for an explanation of species and community ranks.

Common Name/Natural Community	Scientific Name	<u>Global</u> <u>Conservation</u> Status Rank	State Conservation Status Rank	<u>Federal Legal</u> <u>Status</u>	<u>State Legal</u> <u>Status</u>	Statewide Occurrences	Virginia Coastal Zone
Newport New FISH Atlantic	ws (City) <u>Acipenser</u>	G3	S2	LE	LE	2	Y

Common	Scientific	<u>Global</u>	<u>State</u>	Federal Legal	State Legal	Statewide	Virginia
Name/Natural	Name	Conservation	Conservation	<u>Status</u>	<u>Status</u>	Occurrences	Coastal Zone
Community		Status Rank	Status Rank				
Sturgeon	<u>oxyrinchus</u>						

Note: On-line queries provide basic information from DCR's databases at the time of the request. They are NOT to be substituted for a project review or for on-site surveys required for environmental assessments of specific project areas.

For Additional Information on locations of Natural Heritage Resources please submit an information request.

To Contribute information on locations of natural heritage resources, please fill out and submit a rare species sighting form.

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APPENDIX E

WETLAND MITIGATION PLAN FOR MANAGEMENT OF VEGETATION AIRFIELD CLEARANCES AT FELKER ARMY AIRFIELD

DEPARTMENT OF THE AIR FORCE 633RD AIR BASE WING JOINT BASE LANGLEY EUSTIS-FORT EUSTIS, VIRGINIA



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WETLAND MITIGATION PLAN FOR MANAGEMENT OF VEGETATION AIRFIELD CLEARANCES AT FELKER ARMY AIRFIELD

DEPARTMENT OF THE AIR FORCE 633RD AIR BASE WING JOINT BASE LANGLEY EUSTIS-FORT EUSTIS, VIRGINIA



DECEMBER 1, 2017

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1.0 PURPOSE AND NEED FOR THE PROPOSED ACTION

Vegetation composition and heights have not been maintained in accordance with the *Unified Facilities Criteria Airfield and Heliport Planning Design* (UFC) 3-260-01 at the Felker Army Airfield that is located at the Joint Base Langley Eustis-Fort Eustis (JBLE-Eustis). The *purpose* of the Proposed Action is to attain and maintain vegetation clearances within the Primary Surface, the Clear Zone, and the Approach-Departure Surface Area adjacent to the Clear Zone (for a definition of the surfaces and Clear Zone please refer to Section 3.0, *Description of Vegetation Airfield Clearance Requirements*) at the Felker Army Airfield, JBLE-Eustis that provide the adequate margins of safety for aircraft take-offs and landings in accordance with the UFC 3-260-01 to the maximum, practical extent.

The *need* to attain and maintain vegetation clearances at the Felker Army Airfield was cited in the triennial Quality Assurance Evaluation by the Installation Management Command and the United States Army Aeronautical Service Agency inspection teams on May 30, 2014.

Implementation of the Proposed Action would result in meeting the UFC 3-260-01 vegetation clearance requirements within the Primary Surface and Clear Zone (except in emergent wetlands) and the Approach-Departure Surface Area adjacent to the Clear Zone to the maximum, practical extent and maintaining vegetation clearances over time.

2.0 WETLAND MITIGATION REQULATORY BACKGROUND

The U.S. Army Corps of Engineers (USACE) reviews applications for Department of the Army (DA) permits under Section 404 of the Clean Water Act. With the exception of projects that are specifically designed to restore or enhance aquatic resources, most activities authorized by DA permits result in adverse impacts to waters of the United States. Compensatory mitigation is necessary to offset these unavoidable impacts to aquatic resource functions and services and to meet the programmatic goal of "no overall net loss" of aquatic resource functions and services.

On April 10, 2008, the USACE and U.S. Environmental Protection Agency published regulations entitled, "Compensatory Mitigation for Losses of Aquatic Resources" (Mitigation Rule). One of the primary goals of these regulations (33 Code of Federal Regulation (CFR) Parts 325 and 332) was to improve the quality and success of compensatory mitigation plans that are designed to offset impacts to aquatic resources authorized by DA permits. The Mitigation Rule emphasizes the strategic selection of mitigation sites on a watershed basis and established equivalent standards for all types of compensatory mitigation (mitigation banks, in-lieu fee programs, and permittee-responsible mitigation plans). Per these regulations, compensatory mitigation means the restoration (re-establishment or rehabilitation), establishment (creation), enhancement, and/or in certain circumstances preservation of wetlands for the purposes of offsetting unavoidable adverse impacts which remain after all appropriate and practicable avoidance and minimization has been achieved. The three mechanisms for providing compensatory mitigation listed in order of

preference as stated in the Mitigation Rule are the following: mitigation banks, in-lieu fee programs, and permittee-responsible mitigation.

The Commonwealth of Virginia Water Protection permit regulations define mitigation as "sequentially avoiding and minimizing impacts to the extent practicable, and then compensating for remaining unavoidable impacts of a proposed action" (9 Virginia Administrative Code (VAC) 25-210-10). The VAC states that compensation must be sufficient to achieve no net loss of existing wetlands acreage and functions. (§ 62.1-44.15:21 B, Code of Virginia).

In 1972, the U.S. Congress enacted the Coastal Zone Management Act (CZMA) (16 U.S. Code (USC) 1451-1464) to assist the coastal states, Great Lake states, and the U.S. territories to develop coastal management programs, and comprehensively manage and balance competing uses of and impacts to coastal resources. The Virginia Coastal Zone Management Program was established via an Executive Order in 1986 and consists of a network of state agencies and local governments that administer enforceable laws, regulations, and policies that protect coastal resources and ensures sustainable development. Any federal action that has the potential to impact Virginia's coastal resources is reviewed for consistency with the CZMA.

The Chesapeake Bay Preservation Act (CBPA) is one of the enforceable policies of the CZMA. The JBLE-Eustis follows, to the maximum extent practicable, the City of Newport News Chesapeake Bay Preservation Ordinance (CBPO), which was enacted pursuant to the CBPA, Sections 10.1-2100, et seq., of the VAC. Article V, Section 37.1-46 of the City of Newport News Code defines Chesapeake Bay Preservation Areas to include Resource Protection Areas (RPAs) and Resource Management Areas (RMAs). The RPA includes tidal waters and wetlands, perennial streams, contiguous wetlands, plus a 100-foot buffer to these "core" components. The RMA includes all lands within 100 feet landward of the landward boundary of the RPA, plus all lands containing slopes greater than 15 percent, highly erodible soils, and the 100-year floodplain. In accordance with the CPBO, the development of RPAs is restricted to water dependent activities, maintenance of public activities, passive recreation, water wells, and historic preservation. Removal of trees within the RPA is also strongly discouraged; as a result, the JBLE-Eustis retains the RPA and RMA to the extent practical.

3.0 DESCRIPTION OF VEGETATION AIRFIELD CLEARANCE REQUIREMENTS

The Felker runway is considered a Class A, IFR runway; Class A runways are mainly intended to accommodate small, light aircraft and are not intended for use by high-performance and large, heavy aircraft. The UFC 3-260–01 published in 17 November 2008 provides design standards used for Class A, IFR runways that includes vegetation clearance requirements intended to provide the proper margin of safety needed for aircraft take-offs and landings.

This section provides a description of terms used in the UFC 3-260-01 as they pertain to a Class A, IFR runway and also details the vegetation clearance requirements described in the criteria for the Primary Surface the Clear Zone, and the Approach-Departure Surface Area.

Primary Surface. The area that extends 200 feet in length from the ends of the runway and 500 feet in width from the centerline of the runway (Figure 3-1; Figure 3-2). Per the UFC 3-260-01, no trees or shrubs are allowed within the Primary Surface.

Overrun. The first 200 feet from each runway end, and the width of the runway, plus shoulders that is located within the Primary Surface. Per the UFC 3-260-01, no trees or shrubs are allowed within the Overrun (Figure 3-1; Figure 3-2).

Clear Zone. The area that starts at each runway end, and extends outward, 3,000 feet in length, and 1,000 feet in width (Figure 3-1; Figure 3-2). The Clear Zone overlaps 200 feet of the Primary Surface/Overrun that extends 200 feet beyond the runway ends.

We describe vegetation maintenance requirements within six distinct geographic portions of the Clear Zone: Clear Zone 1, Clear Zone 2, and Clear Zone 3 (Figure 3-1). Clear Zone 1 is described as the initial 1,000 feet of the Clear Zone extending in length from the ends of the runway, Clear Zone 2 is described as the next 1,000 feet of the Clear Zone, and Clear Zone 3 is described as the furthest 1,000 feet of the Clear Zone extending from the runway ends. Per the UFC 3-260-01, no trees or shrubs are allowed within the Clear Zone 1.

Approach-Departure Clearance Surface. The Approach–Departure Clearance Surface is an imaginary surface (surface that cannot be seen) that extends from the Runway Overrun into the air at a 40 horizontal: one vertical slope (Figure 3-1; Figure 3-2). Trees penetrating the Approach–Departure Clearance Surface within the Clear Zone 2 and Clear Zone 3 are required to be topped (cut to the required height per the UFC 3-260-01) to a height of 10 feet below the Approach–Departure Clearance Surface.



Figure 3-1. Airfield Surfaces and the Clear Zone at the Felker Army Airfield



Figure 3-2. Location of the Primary Surface, the Clear Zone, and the Approach-Departure Clearance Surface for a Class A, IFR Runway

4.0 DESCRIPTION OF THE PROJECT ALTERNATIVES

4.1 Alternative 1

Tree Cutting and Removal and Mowing in the Primary Surface and Clear Zone 1 and Tree Cutting to Stumps in Clear Zones 2 and Clear Zone 3

Within the Primary Surface and Clear Zone 1, trees would be removed in accordance with the UFC 3-260-01 except in emergent wetlands (Figure 4-1). Within emergent wetlands in the Primary Surface and Clear Zone 1, trees would be cut to stumps eight inches or less. In all other areas of the Primary Surface and Clear Zone 1, trees would be removed and tree stumps and root systems would be individually ground down and hand cut to minimize any potential disturbances to wetlands, upland habitat, and cultural resources. Minimal filling and grading of soils would be restricted to the tree removal sites where stump grinding would occur. Brush mowing and forestry mowing would be done to cut down shrubs and herbaceous vegetation in all areas of the Primary Surface and Clear Zone 1 to a height of eight inches or less, except in emergent wetlands. Following tree removal and the minor soil grading that would be restricted to the tree removal

sites, a native, herbaceous, perennial seed mix would be spread at the Primary Surface and Clear Zone 1 (except in emergent wetlands) following the final soil grading. Soil testing would be done to determine if fertilizer application is needed prior to the seeding and to determine the appropriate fertilizer constituents.

Trees that penetrate the Approach–Departure Clearance Surface adjacent to the Clear Zone would be topped (cut down to the required height) in accordance with the UFC 3-260-01. Trees would be topped to a height of 10 feet below the Approach-Departure Clearance Surface.

Trees within Clear Zone 2 and Clear Zone 3 would be cut down to stumps as close to the ground surface as possible, leaving stumps eight inches or less in height (Figure 4-1). While the UFC 3-260-01 only requires tree topping in Clear Zone 2 and Clear Zone 3 to heights 10 feet below the Approach–Departure Clearance Surface, the additional cutting of the trees to stumps in Clear Zone 2 and Clear Zone 3 to would further reduce potential tree-aircraft strike hazards.

Tree removal, cutting, and topping operations would not occur from April 15-September 15 in order to protect any potential northern long-eared bat and Indiana bat roosting and pupping habitats.

Tree removal, cutting, and topping operations would be controlled in accordance with forestry and stormwater BMPs to reduce potential disturbances to soils, natural resources, and cultural resources. Stormwater BMPs would be used to prevent and mitigate potential erosion and sedimentation impacts. Although this is not a forestry action, forestry BMPs will be followed where practical to reduce potential environmental impacts. Trees removed, cut down, or topped would be either be sold as timber or disposed of offsite. Trees identified for removal will be offered for sale first to compensate the government for forestry products value. Shrubs and herbaceous vegetation would be disposed of offsite.

Long-term maintenance of the vegetation would be necessary to ensure vegetation is managed in accordance with the UFC 3-260-01 over time. The Clear Zone 1 and the Primary Surface would be maintained as herbaceous vegetation, not to exceed eight inches in height (except in emergent wetlands). Brush mowing and forestry mowing in the Primary Surface and Clear Zone 1 would be done to maintain vegetation heights eight inches or less (except in emergent wetlands) and would occur on an approximate biweekly basis during the growing season. Over an approximate five-year recurring frequency interval, tree heights would be assessed via a LIDAR analysis (or a comparable methodology) to identify maintenance needs and to conduct the necessary vegetation maintenance. In addition, tree stumps would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Vegetation would continue to be mowed in the grassy areas adjacent to the Landing Zone (runway, taxiway, and aircraft operational surfaces) in accordance with the UFC 3-260-01.



Figure 4-1. Alternative 1 tree and shrub removal, cutting, and topping areas in the Primary Surface, Clear Zone, and Approach-Departure Clearance Surface Area (Please note that trees will be cut to stumps in Emergent Wetlands in the Primary Surface and Clear Zone 1.)

4.2 Alternative 2

Tree Cutting and Removal and Mowing in the Primary Surface and Clear Zone 1 and Tree Cutting to Stumps in Clear Zone 2 and Tree Topping in Clear Zone 3

Within the Primary Surface and Clear Zone 1, trees would be removed in accordance with the UFC 3-260-01 except in emergent wetlands (Figure 4-2). Within emergent wetlands in the Primary Surface and Clear Zone 1, trees would be cut to stumps eight inches or less. In all other areas of the Primary Surface and Clear Zone 1, trees would be removed and tree stumps and root systems would be individually ground down and hand cut to minimize any potential disturbances to wetlands, upland habitat, and cultural resources. Minimal filling and grading of soils would be restricted to the tree removal sites where stump grinding would occur. Brush mowing and forestry mowing would be done to cut down shrubs and herbaceous vegetation in all areas of the Primary

Surface and Clear Zone 1 to a height of eight inches or less, except in emergent wetlands. Following tree removal and the minor soil grading that would be restricted to the tree removal sites, a native, herbaceous, perennial seed mix would be spread at the Primary Surface and Clear Zone 1 (except in emergent wetlands) following the final soil grading. Soil testing would be done to determine if fertilizer application is needed prior to the seeding and to determine the appropriate fertilizer constituents.

Trees that penetrate the Approach–Departure Clearance Surface adjacent to the Clear Zone would be topped in accordance with the UFC 3-260-01 (Figure 4-2). Trees would be topped to a height of 10 feet below the Approach-Departure Clearance Surface.

Trees within Clear Zone 2 would be cut down to stumps as close to the ground surface as possible, leaving tree stumps no higher than eight inches (Figure 4-2). While the UFC 3-260-01 only requires tree topping in Clear Zone 2 to heights 10 feet below the Approach–Departure Clearance Surface, the additional cutting of the trees to stumps would further reduce potential-tree aircraft strike hazards.

In Clear Zone 3, trees would be topped in accordance with the UFC 3-260-01 (Figure 4-2). Trees would be topped if they penetrate 10 feet below the Approach-Departure Clearance Surface. This height ranges from 43 feet to 68 feet in the Clear Zone 3.

Tree removal, cutting, and topping operations would not occur from April 15-September 15 in order to protect any potential northern long-eared bat and Indiana bat roosting and pupping habitats.

Tree removal, cutting, and topping operations would be controlled in accordance with forestry and stormwater BMPs to reduce potential disturbances to soils, natural resources, and cultural resources. Stormwater BMPs would be used to prevent and mitigate any potential erosion and sedimentation impacts. Although this is not a forestry action, forestry BMPs will be followed where practical to reduce potential environmental impacts. Trees removed, cut down, or topped would be either be sold as timber or disposed of offsite. Trees identified for removal will be offered for sale first to compensate the government for forestry products value. Shrubs and herbaceous vegetation would be disposed of offsite.

Long-term maintenance of the vegetation would be necessary to ensure vegetation is managed in accordance with the UFC 3-260-01 over time. The Clear Zone 1 and the Primary Surface would be maintained as herbaceous vegetation, not to exceed eight inches in height (except in emergent wetlands). Brush mowing and forestry mowing in the Primary Surface and Clear Zone 1 would be done to maintain vegetation heights eight inches or less (except in emergent wetlands) and would occur on an approximate biweekly basis during the growing season. Over an approximate five-year recurring frequency interval, tree heights would be assessed via a LIDAR analysis (or a comparable methodology) to identify maintenance needs and to conduct the necessary vegetation maintenance. In addition, tree stumps would be treated in accordance with integrated pest

management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Topped trees would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Vegetation would continue to be mowed in the grassy areas adjacent to the Landing Zone (runway, taxiway, and aircraft operational surfaces) in accordance with the UFC 3-260-01.



Figure 4-2. Alternative 2 tree and shrub removal, cutting, and topping areas in the Primary Surface, Clear Zone, and Approach-Departure Clearance Surface Area (Please note that trees will be cut to stumps in Emergent Wetlands in the Primary Surface and Clear Zone 1.)

4.3 Alternative 3 (Preferred Alternative)

Tree Cutting and Removal and Mowing in the Primary Surface and Clear Zone 1 and Tree Topping in Clear Zone 2 and Clear Zone 3

Within the Primary Surface and Clear Zone 1, trees would be removed in accordance with the UFC 3-260-01, except in emergent wetlands (Figure 4-3). Within emergent wetlands in the Primary Surface and Clear Zone 1, trees would be cut to stumps eight inches or less. In all other areas of

the Primary Surface and Clear Zone 1, trees would be removed and tree stumps and root systems would be individually ground down and hand cut to minimize any potential disturbances to wetlands, upland habitat, and cultural resources. Minimal filling and grading of soils would be restricted to the tree removal sites where stump grinding would occur. Brush mowing and forestry mowing would be done to cut down shrubs and herbaceous vegetation in all areas of the Primary Surface and Clear Zone 1 to a height of eight inches or less, except in emergent wetlands. Following tree removal and the minor soil grading that would be restricted to the tree removal sites, a native, herbaceous, perennial seed mix would be spread at the Primary Surface and Clear Zone 1 (except in emergent wetlands) within seven days of the final soil grading. Soil testing would be done to determine if fertilizer application is needed prior to the seeding and to determine the appropriate fertilizer constituents.

Trees that penetrate the Approach–Departure Clearance Surface adjacent to the Clear Zone would be topped in accordance with the UFC 3-260-01 (Figure 4-3). Trees would be topped to a height of 10 feet below the Approach-Departure Clearance Surface.

In Clear Zone 2, trees would be topped in accordance with the UFC 3-260-01 (Figure 4-3). Trees would be topped if they penetrate 10 feet below the Approach-Departure Clearance Surface. This height ranges from 18 feet to 43 feet in the Clear Zone 2. In Clear Zone 3, trees would also be topped in accordance with the UFC 3-260-01 (Figure 4-3). Trees would be topped if they penetrate 10 feet below the Approach-Departure Clearance Surface. This height ranges from 43 feet to 68 feet in the Clear Zone 3.

Tree removal, cutting, and topping operations would not occur from April 15-September 15 in order to protect any potential northern long-eared bat and Indiana bat roosting and pupping habitats.

Vegetation management operations within the Primary Surface and the clear zones would be controlled in accordance with forestry and stormwater BMPs to reduce potential disturbances to soils, natural resources, and cultural resources. Stormwater BMPs would be used to prevent and mitigate potential erosion and sedimentation impacts. Although this is not a forestry action, forestry BMPs will be followed where practical to reduce potential environmental impacts. Trees removed, cut down or topped would either sold as timber or disposed of offsite. Trees identified for removal will be offered for sale first to compensate the government for forestry products value. Shrubs and herbaceous vegetation would be disposed of offsite.

Long-term maintenance of the vegetation would be necessary to ensure vegetation is managed in accordance with the UFC 3-260-01 over time. The Clear Zone 1 and the Primary Surface would be maintained as herbaceous vegetation, not to exceed eight inches in height, except in emergent wetlands. Brush mowing and forestry mowing in the Primary Surface and Clear Zone 1 would be done to maintain vegetation heights eight inches or less (except in emergent wetlands) and would occur on an approximate biweekly basis during the growing season. Over an approximate five-

year recurring frequency interval, tree heights would be assessed via a LIDAR analysis (or a comparable methodology) to identify maintenance needs and to conduct the necessary vegetation maintenance. In addition, tree stumps would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Topped trees would be treated in accordance with integrated pest management practices at an approximate five-year frequency interval pest management practices at an approximate five-year frequency with integrated pest management practices at an approximate five-year frequency interval to prevent tree re-growth over time. Vegetation would continue to be mowed in the grassy areas adjacent to the Landing Zone (runway, taxiway, and aircraft operational surfaces) in accordance with the UFC 3-260-01.



Figure 4-3. Alternative 3 Tree removal and topping areas in the Primary Surface, Clear Zone, and Approach-Departure Surface Area (Please note that trees will be cut to stumps in Emergent Wetlands in the Primary Surface and Clear Zone 1.)

4.4 Alternative 4

No Action Alternative

Under the No Action Alternative, the Proposed Action would not be implemented and the Felker Army Airfield would continue to have hazardous vegetation that is not managed in accordance with the UFC 3-260-01. Under the No Action Alternative, the safety conditions would degrade further over time, as more trees continue to grow in height and expand upon their current footprint in the ROI. Grassy areas would continue to be managed in the areas adjacent to the Landing Zone in accordance with the UFC 3-260-01. Eventual closure of operations, starting with instrument approaches, and eventually cessation of fixed wing operations, could occur if a vegetation maintenance program is not implemented or a UFC 3-260-01 waiver for all applicable areas is not obtained.

4.5 Alternative 5

Shortening the Runway

Under this alternative, no trees or shrubs would be impacted and the runway length would be shortened by 1,000 feet to reduce vegetation clearance issues within the modified Clear Zone 1. Each end of the runway would be reduced by 1,000 feet and this would render the runway unsuitable for fixed wing aircraft. This option would severely impact the continued flight operations that currently occur at the Felker Army Airfield. In addition, the trees flanking the runway in the Primary Surface and also the trees within the modified Clear Zone 2 and Clear Zone 3 would not be managed in accordance with the UFC 3-260-01.

4.6 Alternative 6

Relocation of the Airfield Operations

Under this alternative, the Felker Army Airfield operations would be relocated either onsite at another location at the JBLE–Eustis or to the nearest available Army/U.S. Air Force (USAF) runway located at Langley Air Force Base (AFB).

5.0 SCREENING OF ALTERNATIVES, ALTERNATIVE CONSIDERED BUT ELIMINATED, AND SELECTION OF THE PREFERRED ALTERNATIVE

A basic principle of the NEPA during the planning of a federal project is to develop and evaluate reasonable project alternatives, including the No Action Alternative. Evaluating reasonable alternatives is a crucial part of the NEPA process and provides necessary information and analyses that assist the decision-maker in selecting a Preferred Alternative. In evaluating alternatives, alternatives should meet the purpose and need of the project. Alternatives must also not significantly impact the current and future missions supported by the airfield. Alternatives must also avoid and minimize negative impacts to natural and cultural resources, to the extent practicable, with unavoidable impacts mitigated to the fullest extent practicable.

An initial screening of project alternatives was done to determine how various project alternatives would impact flight-based training missions supported by the airfield that was then followed by a more detailed screening of alternatives. During the initial screening, Alternatives 5 and 6 were

eliminated from further consideration as they would both cause substantive, negative impacts to flight missions currently supported by the airfield. Alternative 5, Shortening the Runway, was considered but eliminated as it would render the runway unsuitable for fixed wing aircraft.

Alternative 6, Relocation of the Airfield Operations, was an alternative that was considered but eliminated as it was determined that implementation of the alternative would substantively impact flight mission requirements for the following reasons:

- The JBLE-Eustis has no sufficient space for an airfield and airspace to occupy;
- Langley AFB has no existing facilities to support the tenant missions;
- The unique and classified nature of the RDT&E missions of the JBLE-Eustis tenants would require facilities and operations that would impede Langley AFB tenant missions, and vice versa; and
- The U.S. Navy mission supported at the Felker Army Airfield, in addition to the Felker Army Airfield tenant missions, would be an added burden to Langley AFB airspace.

Following the initial screening of alternatives, the JBLE–Eustis project team conducted a workshop and developed the following criteria to be used to evaluate and compare project alternatives:

- Ability to meet UFC 3-260-01 vegetation clearance requirements;
- Bird Aircraft Strike Hazard (BASH) Risk;
- Impact to Land-Based Training Operations;
- Environmental Impacts; and
- Cultural Resource Impacts.

The action alternatives (Alternatives 1-3) would all meet the UFC 3-260-01 vegetation clearance requirements in the Primary Surface, Clear Zone, and Approach-Departure Clearance Surface Area to the maximum extent practical; however, Alternative 1 would exceed the requirements in Clear Zones 2 and Clear Zone 3, as all trees would be cut to stumps in these areas as opposed to being topped as specified in the criteria. Likewise, Alternative 2 would exceed vegetation clearance requirements in Clear Zone 2, as trees would be cut to stumps as opposed to just being topped. The No Action Alternative (Alternative 4) currently does not meet the UFC 3-260-01 vegetation clearance requirements in the Primary Surface, Clear Zone, or Approach-Departure Clearance Surface Area.

There is an existing BASH risk that under current conditions (No Action Alternative) is approximately in the range of negligible to minor impacts that are not significant. With implementation of any of the action alternatives as compared to the No Action Alternative, BASH impacts could slightly increase in the Primary Surface and the Clear Zone because the removal of trees and shrubs would create open spaces dominated by herbaceous species that could become preferable foraging areas for geese. In addition, implementation of an action alternative would make permanent and ephemeral open water areas more visible to waterfowl and wading bird species such as herons and egrets. Because of their flight patterns and body type, geese and wading birds are more prone to hit aircraft than other species. However, the cutting of trees to stumps and topping of trees would reduce nesting and foraging habitats for a variety of avian species such as songbirds and would be anticipated to reduce some of the existing BASH hazards. Alternative 1 may present less overall BASH hazards than Alternative 2 or Alternative 3 as dead and dying trees and topped trees may create some preferential perching sites for raptors. However, because of the mixed effects and relative uncertainty associated with prediction of BASH hazards, BASH risk was not found to be a valuable screening criteria as it was anticipated that effects for all alternatives was relatively uncertain and would likely remain in the range in the negligible to minor but not significant impacts. This is also because of the extensive mitigation measures that are currently being implemented with the BASH Prevention Program.

Within the airfield surfaces and the Clear Zone, land-based training operations, which includes navigation training, ambush training, and reconnaissance training, may be negatively impacted by implementation of any of the action alternatives. Because these training operations are affected by visibility of the terrain, these training operations would be negatively impacted by reductions in vegetation cover and vegetation height. Therefore, implementation of Alternative 1 as compared to the other action alternatives would have the most impacts to land-based training operations as trees would be cut to stumps both within Clear Zone 2 and Clear Zone 3. Out of the action alternative 3 would have the least impact to land-based training operations as it would only involve topping of trees in the Clear Zone 2 and Clear Zone 3. Alternative 2 would have intermediary negative impacts to training operations as it involves cutting trees to stumps in Clear Zone 2 and topping of trees in the Clear Zone 3. The No Action Alternative would have no impacts to existing, land-based training operations.

Environmental impacts correspond to the amount of vegetation that would be removed and vegetation maintenance method. As additional tree/vegetation height is removed, it reduces the amount of wildlife habitat and overall increases the impacts to vegetation. While topping of trees and treating topped trees with integrated pesticide management practices may cause tree mortality, some may survive, and topped trees, even if they are dead, provide viable habitat to many wildlife species as opposed to trees stumps. The threatened northern long-eared bat and the endangered Indiana bat that are known to occur at JBLE–Eustis and have the potential to roost in cavities or crevices of dead and dying trees. Therefore, topping of trees would reduce potential impacts to northern-long-eared bat and Indiana bat roosting sites and as such, out of the action alternatives, Alternative 3 would have less impacts to the federally listed bat species. Overall, the No Action Alternative would not cause environmental impacts but out of the action alternatives, Alternative 3 has less environmental impacts than Alternative 1 or Alternative 2.

During the detailed screening of alternatives, potential impacts to cultural resources was considered. During the project planning, however, mitigation measures were identified that would protect the existing cultural resource site in the Clear Zone 1. Therefore, there are no anticipated

adverse impacts to cultural resources with implementation of any of the action alternatives, and all of the action alternatives would have the same impact to the cultural resource site, as all of the action alternatives have tree and shrub removal in the Clear Zone 1 (except in emergent wetlands where trees would be cut to stumps) where the cultural resource of concern is located. Therefore, impacts to cultural resources was not found to be viable screening criteria amongst the action alternatives.

Based on evaluation of the initial and detailed screening, the criteria that best discerned the alternatives were impacts to flight missions and land-based training operations as well as environmental impacts. While the No Action Alternative would have the least amount of impacts to land-based training operations and natural resources, it does not meet the purpose of need of the project. Alternative 3 was selected as the Preferred Alternative as it adequately meets the purpose and need of the project while minimizing impacts to natural resources and land-based training operations as compared to the other action alternatives.

6.0 DESCRIPTION OF PROJECT SITE AND WETLAND IMPACT ANALYSIS

Based on an aerial GIS imagery analysis and field verification, a wetland jurisdictional delineation was completed by the USACE, Norfolk District in May 2015. Figure 6-1 depicts vegetation types and open water within the ROI based on the wetland jurisdictional determination. Table 6-1 provides the estimated acreages of vegetation types in the ROI.



Figure 6-1. Location of open water, wetlands (Palustrine Emergent, Estuarine Emergent, Palustrine Forested, and Palustrine Scrub/Shrub), and uplands in the project area based on the wetland jurisdictional determination conducted by the U.S. Army Corps of Engineers in May 2015

Table 6-1.	Estimated	acreages of	vegetation	types in	the project area
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	Vegetation Classification				
Location	Estuarine Emergent Wetland (acres)	Palustrine Emergent Wetland (acres)	Palustrine Forested Wetland (acres)	Palustrine Scrub/Shrub Wetland (acres)	Uplands (acres)
Primary Surface	9.69	0.14	1.63	0.25	41.21
Clear Zone 1 (North)	5.37	5.80	0.10	0.05	11.11

	Vegetation Classification				
Location	Estuarine Emergent Wetland (acres)	Palustrine Emergent Wetland (acres)	Palustrine Forested Wetland (acres)	Palustrine Scrub/Shrub Wetland (acres)	Uplands (acres)
Clear Zone 2 (North)	5.34	3.74	2.73	0.45	9.68
Clear Zone 3 (North)	0.02	0.48	5.22	1.02	13.16
Clear Zone 1 (South)	12.87	0.03	3.05	0.28	5.91
Clear Zone 2 (South)	13.31	0.00	1.98	0.71	5.38
Clear Zone 3 (South)	7.33	0.00	0.18	0.00	13.17
Approach Departure Clearance					
Surfaces	10.10	2.29	4.82	0.23	22.38
Total Acres	64.03	12.47	19.71	2.98	122.00

Light Detection and Ranging (LIDAR) data that was collected at the JBLE-Eustis in 2014 was converted to a Digital Surface Model and Digital Elevation Model in ArcMap 10.3.1 to assess vegetation heights in the project area to be used in the impact analysis. For this analysis, only wetlands requiring compensatory mitigation were included in the impact analysis; therefore, the impact analysis is limited to those permanent, wetland impacts that would occur in the Primary Surface and the Clear Zone 1 where tree removal and associated soil disturbing activities would occur. Trees were identified in the LIDAR analysis as those points exceeding 15 feet in height from the ground surface.

Because the LIDAR analysis is based on canopy impacts not soil disturbance impacts, the acreages of estimated impacts are overestimated at a ratio of approximately 4:1. Based on the results of the wetland jurisdictional determination and the LIDAR vegetation height analysis, the wetland impacts requiring mitigation where there will be soil disturbance and vegetation removal are depicted in Figure 6-2. The estimated acreages of wetland impacts based on the LIDAR analysis requiring mitigation are described in Table 6-2.



Figure 6-2. Estimated wetland impacts requiring mitigation in the Region of Influence

Table 6-2. Estimated wetland impacts requiring compensatory mitigation. Wetland impacts are overestimated at an estimated ratio of 4:1 because the Light Detection and Ranging analysis is based on a canopy analysis.

	Wetland Classification			
Location	Palustrine Forested Wetland (acres)	Palustrine Scrub/Shrub Wetland (acres)		
Primary Surface	1.62	0.25		
Clear Zone 1				
(North)	0.10	0.05		
Clear Zone 1				
(South)	3.05	0.28		
Total Acres of				
Impact	4.77	0.58		

7.0 COMPENSATORY WETLAND MITIGATION

Per the Virginia Water Protection Program regulation, compensatory mitigation is defined as "actions taken that provide some form of substitute aquatic resource for the impacted aquatic resource" (9 VAC 25-210-10). In Virginia, compensatory mitigation may include the following:

- Purchase or use of wetland mitigation bank credits at a Virginia Department of Environmental Quality (VDEQ)-approved mitigation bank
- Contributing to a VDEQ-approved in-lieu fee fund
- Wetland creation or restoration
- Stream restoration (see the Unified Stream Methodology below)
- Preservation of existing wetland and streams, when utilized in conjunction with creation, restoration, or mitigation bank credits
- Preservation or restoration of upland buffers adjacent to surface waters, when utilized in conjunction with creation, restoration, or mitigation bank credits

The compensation ratios below are generally accepted, especially when compensation is required for a 401 Virginia Water Quality Certification or a Section 404 permit as issued by the USACE, Norfolk District:

- 2 acres compensation for each 1 acre of impact (2:1) for forested wetland impacts
- 1.5 acres of compensation for each 1 acre of impact for scrub-shrub (1.5:1) wetland impacts
- 1 acre of compensation for each 1 acre of impact (1:1) for emergent wetland impacts

Based on coordination with the USACE, the standard mitigation ratios are anticipated to apply for implementation of the Preferred Alternative. The USAF plans to implement wetland mitigation acreages that are provided in Table 6-2. This would exceed the required mitigation as required per the Clean Water Act, Section 404 requirements because the LIDAR analysis overestimated vegetation impacts by a ratio of approximately 4:1. However, this additional mitigation would be used to help offset impacts to the CBPA Resource Protection Areas that would be impacted from the tree removal that would occur in the Primary Surface and the Clear Zone 1 (The compensation ratio for tree removal within Newport News is a 3:1 ratio within RPAs).

Wetland mitigation credits will be purchased from an approved mitigation bank or in-lieu fee program. The selection of the approved mitigation bank or in-lieu fee program and the determined quantity of mitigation credits will be coordinated with the USACE and the VDEQ during the permitting phase of the project. Per the order of preference stated in the Mitigation Rule, mitigation credits will first be attempted to be purchased within a mitigation bank and if these are not available they will then be purchased via an in-lieu fee program.

The amount of mitigation credits to be purchased and the mitigation bank or in-lieu servicing fee program that will be used will be coordinated and finalized during the permitting phase of the project when the Clean Water Act, Section 404 Permit and the Virginia Water Protection Permit 401 Water Quality Certification will be obtained.

Approved by:

David F. Kattler, Colonel, USAF

DATE

Chief, Civil Engineering Division